Friday, October 22, 2010

Washington, D.C.

CFTC-SEC STAFF ROUNDTABLE

ON CLEARING OF CREDIT DEFAULT SWAPS

COMMODITY FUTURES TRADING COMMISSION

UNITED STATES OF AMERICA

1	PARTICIPANTS:
2	CFTC:
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4	STEVEN GRESKA
5	SARAH JOSEPHSON
6	SEC:
7	JOHN RAMSAY
8	JEFF MOONEY
9	PETER CURLEY
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11	TOM BENISON
12	J.P. Morgan MICHAEL BODSON
13	DTCC
14	JAMIE CAWLEY
15	Javelin Capital Markets
16	ATHANASSIOS DIPLAS Deutsche Bank
17	CHRISTOPHER EDMONDS ICE Trust
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1	PROCEEDINGS
2	(8:50 a.m.)
3	MR. RADHAKRISHNAN: Good morning. My
4	name is Ananda Radhakrishnan. I'm with the CFTC,
5	and welcome to the joint SEC-CFTC staff roundtable
6	discussion on credit default swaps. We have a
7	distinguished panel of participants today and I
8	appreciate their willingness to come here and
9	answer questions from staff. The roundtable will
10	take from 9 o'clock to 12 o'clock. There is
11	another roundtable which starts on 1 o'clock on a
12	different subject.
13	The objective of this roundtable is to
14	get what I would consider to be a fulsome
15	discussion on credit default swaps, the risk
16	management aspects of credit default swaps,
17	specifically the most appropriate way of margining
18	credit default swaps when they are cleared by a
19	clearing organization. And as you know, the
20	Dodd-Frank Act divided the world of credit default
21	swaps between the CFTC and the SEC. The CFTC has
22	those instruments for which the underlying is a

broad base index and the SEC has jurisdiction over 1 those instruments for which the underlying is a 2 3 narrow base index and single credit default swaps. So I hope that in the discussion we will 4 5 get recommendations on how credit default swaps should be margined in the clearinghouse. And then 6 7 secondarily with respect to those instruments that are not margined -- I beg your pardon -- that are 8 not cleared, how the CFTC and SEC should go about 9 setting margin requirements on dealers and major 10 swap participants, both on the security side and 11 12 the CFTC side. And what sort of considerations we should take into account with respect to setting 13 capital requirements on dealers and MSPs on our 14 side and the SEC side. 15

And then finally, I hope that we can have a discussion on whether there should be any special considerations for the business conduct standards that we've been charged with writing for swaps dealers and MSPs both on the CFTC side and the SEC side.

22 With that I'm going to turn over to John

Ramsay, my colleague from the SEC, for his opening
 remarks. Thank you.

3 MR. RAMSAY: Thanks, Ananda. And I don't have too much to add. Before I forget to do 4 5 it though I should mention that if I accidentally express any views, they are my own and not those 6 of the Commission or any of my colleagues on the 7 staff. And I just want to say that we're very 8 grateful to all of our distinguished guests who 9 10 have chosen to give their time to come here to 11 discuss some very complicated issues, things that we at the SEC and our colleagues of the CFTC are 12 being asked to address in quite a short time 13 period. This is just one in a series of events, 14 roundtables, ongoing discussions happening all the 15 time between the staff of our two agencies and 16 we're very -- we're grateful for the very 17 productive, helpful dialogue that we've had. 18 And I'm using that expression that misery loves 19 company and we need all the company we can get. 20 21 So, anyway, I will I guess start it off Do you want to do introductions, Ananda? 22 there.

1	MR. RADHAKRISHNAN: Sure.
2	MR. RAMSAY: All right. Go ahead.
3	MR. RADHAKRISHNAN: So let me just have
4	CFTC staff introduce themselves. We have two at
5	the table. One is not here right now but Steve.
6	MR. GRESKA: Steve Greska, and I'm with
7	the risk surveillance section in Chicago in our
8	Chicago office. And joining us later will be
9	Sarah Josephson, who will heads up our new OTC
10	division within DCIO.
11	MR. RADHAKRISHNAN: And then just to
12	make one point, I'll echo what John said, any
13	if we offer any opinions it's that of the staff
14	and it should not be construed as that of the
15	Commission as a whole or of any individual
16	commissioner.
17	A couple of housekeeping if you would
18	like to talk you've got to press this button here
19	so the red light comes on and then make your
20	remarks. So, and this is Sarah Josephson, also
21	with DCIO. So I'm going to turn it over to my SEC
22	colleagues. Thank you.

1	MR. RAMSAY: I have here with SEC staff
2	Jeff Mooney, assistant director, division of
3	trading and markets. Peter Curley is an attorney
4	fellow also in our division of trading and
5	markets.
6	MR. RADHAKRISHNAN: So maybe we could
7	have the participants introduce themselves and
8	then we can start with the questioning. Thank
9	you.
10	MR. DIPLAS: Yes, hi. I'm Athanassios
11	Diplas from Deutsche Bank. I'm also representing
12	ISDA as a co- chair of the Credit Steering
13	Committee.
14	MS. TAYLOR: Kim Taylor, CME Clearing.
15	MR. EDMONDS: Chris Edmonds, president
16	of ICE Trust.
17	MR. IVANOV: Stan Ivanov, chief risk
18	office for ICE Trust.
19	MR. GRAULICH: Matthias Graulich, Eurex.
20	MR. BODSON: Mike Bodson, COO, DTCC.
21	MS. JOHNSON: Kristin Johnson, Seton
22	Hall Law School.

MR. PIRRONG: Craig Pirrong, University 1 of Houston. 2 3 MR. TURBEVILLE: Wally Turbeville, Better Markets, a non-profit organization. 4 5 MR. GOOCH: Jeff Gooch, CO of MarkitSERV. 6 7 MR. CAWLEY: Jamie Cawley from Javelin Capital Markets, also representing the Swaps 8 Derivatives Market Association. 9 10 MS. MARTIN: Lynn Martin, chief operating officer, NYSE Liffe US. 11 12MR. RADHAKRISHNAN: Thank you. And 13 since our colleagues from the SEC traveled all the way from the SEC I'm going to let them start off 14 with the questioning. 15 16 MR. RAMSAY: Thanks so much. I thought perhaps we might start off with a little bit of a 17 recap of the evolution of the CDS market in recent 18 19 years which has been a lot about the increasing 20 standardization of those products. ISDA has been 21 heavily involved in that effort and Athanassios 22 has agreed to give us a short history lesson and

1	remind us how we got to where we are today and
2	maybe say a little bit more to about current
3	efforts to further the process of standardizing
4	these instruments.
5	MR. DIPLAS: Great. Thanks a lot, John.
6	As you just said, the effort on standardization
7	started a few years ago. I would say probably
8	since 2006 we have started looking at ways to
9	improve the instruments and make them more
10	suitable for clearing eventually. The effort
11	obviously intensified when we started dealing with
12	credit events. We had to come up with a credit
13	event auction process that started back in
14	2006-2007 and has evolved since then. Obviously,
15	the auction portion was fundamental in order to
16	ensure that transactions can be settled centrally
17	and not kind of bilaterally as used to be the case
18	before. In order also to move towards a clearer
19	state we also had to ensure that any decisions
20	market-wide actually get done at the central level
21	and not bilaterally. And the CCP has always to be
22	sure that it is going to be a flat risk at the end

1 of the day.

2 So that led to the -- to an effort that we -- and the protocol that we call the big bang, 3 which basically tried to create a determination 4 5 committee and also introduce other aspects of standardization. And that was followed by the 6 small bang that actually took those changes and 7 expanded them also to include other credit events 8 such as restructuring. 9 10 One of the most, very important also changes in the conduct was the introduction, 11 12 especially for the North American conducts but 13 also for Europe with what we call SNAC, the Standard North American Conduct which actually 14 15 standardized the coupons and we had already 16 standardized maturities and that basically made 17 the conduct a little bit more widget-like and that was obviously easier from a risk management 18 perspective for the CCP to manage these conducts 19 20 in the event of default. Again, a lot of the effort, if you look 21

22 at the standardization, people a lot of times have

1	looked at the standardization of economic terms,
2	such as coupons. The reality is that the most
3	important standardization, the thing that we have
4	achieved and we'll actually keep striving to
5	achieve with respect to legal standardization and
6	process standardization. And that's why, for
7	example, the big bang was extremely instrumental.
8	The determination committee is fundamental.
9	Without the ability to make those decisions
10	centrally and have them be binding for all
11	participants, the framework, if we tried to put it
12	in place right now, would not have worked.
13	So this is obviously has already
14	taken place. And as we progress, right now we
15	will keep looking at new areas, to mention
16	actually more complicated to kind of move the same
17	way. So in that respect clearly there's not
18	
	actually much more to be done in that respect for
19	actually much more to be done in that respect for indices or single names but then we're looking to
19 20	
	indices or single names but then we're looking to

1	have achieved probably the highest degree of
2	standardization in the asset class.
3	At the same time the asset class itself
4	was more conducive to standardization as opposed
5	to other asset classes such as interstate swaps
6	because the needs of the participants were
7	different and actually were able to tolerate more
8	standardization. If you look at interstate swaps,
9	for example because of hedge accounting, etcetera,
10	they have to they require a specific date if
11	they have a bond they need to hedge. These needs
12	are not the same on the credit side and that's why
13	we're able actually to achieve as much as we have
14	achieved.

15 MR. RADHAKRISHNAN: Thanks. Sorry, before I go further, a couple of other technology 16 points. It may be obvious to you but this meeting 17 is being recorded so you should know that. 18 And also, please refrain from putting any BlackBerrys 19 20 or cell phones on the table as they are known to cause audio interference. 21

22

I'd like to talk about clearing. And

1	I'm going to ask this question first of the
2	clearinghouses that are here but then, you know,
3	others can please chime in. What product
4	characteristics are prerequisites for the clearing
5	of credit default swaps? And in particular,
6	please discuss the degree of standardization that
7	is essential that you believe is essential for
8	clearing, the availability of reliable price
9	information, and what elements of liquidity
10	market liquidity do you look for before you
11	decide to clear products. So maybe we can start
12	with Kim. Thank you.

13 MS. TAYLOR: Thanks, Ananda. The types of characteristics that we look for in being able 14 to clear a product include the standardization of 15 16 the terms, and by that we mean that there is complete clarity among market participants of what 17 is being traded. So the standardization of the 18 contracts is important. I think the availability 19 of pricing information sufficient to allow us to 20 provide a good representation of market price on 21 any given day for the market to market process and 22

1	also the ability to model the risk characteristics
2	of the character on a looking forward basis so
3	that we can appropriately assess the risk and
4	appropriately calculate the margin requirement.
5	Those are very important characteristics.
6	As far as the liquidity in the market,
7	we do look at the availability of transparent
8	pricing in the market. We do look at the market
9	composition. So a market with a broader set of
10	participants is preferable to a market with a
11	smaller set of participants. Although please keep
12	in mind that with setting up a risk management
13	regime there are ways to compensate for certain
14	deficiencies up to a certain extent. So if
15	there's a less liquid marketplace you can
16	compensate for that to some extent with a higher
17	margin or with a different type of guaranty fund
18	or a different type of default management process.
19	So also we're looking for products that we would
20	be able to have comfort that we would be able to
21	access the marketplace in a crisis situation
22	should we need to liquidate the portfolio.

1	MR. EDMONDS: I don't know that it would
2	be much different than what Kim went through at a
3	macro level. Everything we've done so far has
4	been on a risk base model. And I'm going to turn
5	it over to Stan and let him walk through more of
б	the specific characteristics of both the sectors
7	as well as the index.
8	MR. IVANOV: In general, we developed a
9	very specific rules and practices for selection of
10	single names and indices that would be cleared.
11	We looked specifically at the open interest in
12	terms of recorded transactions at the trade
13	warehouse. We also look at the number of
14	counterparties that would participate. We have a
15	minimum number of counterparties that would be
16	involved in keeping positions in those instruments
17	that we would be interested in clearing. There is
18	a minimum number of such participants. We have
19	developed a very strong and very robust end of day

20 price discovery process which is very unique in 21 terms of receiving prices and being able to market 22 to market rather than market to model or market to

1	myth. The same people typically we would refer to
2	in terms of CDS market believed in our pricing.
3	On the other hand, we've been very
4	selective as Kim and Chris mentioned. The risk
5	characteristics in terms of selection of specific
6	names that belong to given sectors and how these
7	single names would fit the initial set of
8	instruments that we started clearing in terms of
9	indices because the initial launch by ICE Trust
10	was based on index clearing services and then we
11	expanded to single names, carefully adding more
12	and more names in every single sector so we could
13	achieve a specific number of single names that
14	could be used for potential hedging and decreased
15	cost upon liquidation if a clearing participant
16	defaults, namely providing portfolio benefits in
17	the sense of index versus single name liquidation
18	or unwinding.

19 So there are a little bit more technical 20 aspects in the selection process but overall we 21 look at the index, the risk characteristics, their 22 ability again to price these instruments where our

1	selection criteria involve a very thorough back
2	testing and stress testing, namely given the new
3	instruments that we intend to clear and those that
4	are already in the clearing services, how the new
5	instruments will fit the overall risk profile upon
6	stress testing, back testing, just to see if there
7	is any specific type of risk, correlation risk or
8	extreme risk that could lead to worsening to the
9	overall risk profiles that the clearinghouse will
10	keep in terms of their members.
11	MR. RADHAKRISHNAN: Matthias.
12	MR. GRAULICH: Well, I think if you look
12 13	MR. GRAULICH: Well, I think if you look from a, well, risk management margining
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13	from a, well, risk management margining
13 14	from a, well, risk management margining perspective, I think a clearinghouse has or faces
13 14 15	from a, well, risk management margining perspective, I think a clearinghouse has or faces the same problems as if the business stays
13 14 15 16	from a, well, risk management margining perspective, I think a clearinghouse has or faces the same problems as if the business stays bilateral between two counterparties. So
13 14 15 16 17	from a, well, risk management margining perspective, I think a clearinghouse has or faces the same problems as if the business stays bilateral between two counterparties. So basically we look at it from a back end. So what
13 14 15 16 17 18	<pre>from a, well, risk management margining perspective, I think a clearinghouse has or faces the same problems as if the business stays bilateral between two counterparties. So basically we look at it from a back end. So what happens in a liquidation scenario? And given the</pre>
13 14 15 16 17 18 19	<pre>from a, well, risk management margining perspective, I think a clearinghouse has or faces the same problems as if the business stays bilateral between two counterparties. So basically we look at it from a back end. So what happens in a liquidation scenario? And given the characteristics of the CDS market it's, well,</pre>

1	clearinghouse have to get rid of the positions.
2	And now I believe that generally everything could
3	be cleared but it depends on a commitment from the
4	market participants and the clearinghouses to act
5	in such a situation of a liquidation and the
6	default to provide prices and to, well, be willing
7	and able to buy a certain portfolio or bid for a
8	portfolio. So that would mean you need to go for
9	an auction process. There needs to be some
10	mandatory element of this auction process attached
11	to it to really protect the overall economic
12	framework.
13	MR. RADHAKRISHNAN: Thank you. Now, we
14	have two academics here who have given a lot of
15	thought to this subject and I'd like to invite
16	them. Kristin Johnson.
17	MS. JOHNSON: Thank you. I'm very
18	enthusiastic of the inclusion of the academics in

20 and other colleagues in the Academy have been

19

this conversation. My colleague, Craig Pirrong

21 writing about the necessity of regulation in the

22 over-the-counter derivatives market for decades,

1	and we are enthusiastic about the opportunity to
2	be invited into the conversation, largely because
3	as Matthias mentions, there are significant
4	continuing concerns subsequent to the adoption of
5	the Dodd-Frank Act with respect to liquidation
6	scenarios, particularly when execution facilities
7	or derivatives clearing organizations might be
8	allowed in certain instances to be the recipient
9	of federal funds in the event that there is a
10	default of the clearinghouse.
11	We know that our colleagues at the
12	clearinghouses have regularly introduced
13	significant reforms, risk management, and pricing
14	discovery reforms, that have aided in the
15	stability of financial markets. And for that we
16	applaud them. But we are thoughtful about the
17	responsibility and expectations of accountability
18	that the Dodd-Frank Act introduces for regulators.
19	So on that note there are some issues,
20	at least two that I would raise, as concerns in
21	the development of regulation for the
22	clearinghouses. And the first is that the pricing

1	models and the risk management models are still
2	continuing to be proprietary models, in which case
3	we are hoping that in every instance each of the
4	independent businesses is effectively able to
5	model and manage risk effectively. I think
6	historically there has not been, as there will be,
7	such a level of necessity for regulators to be
8	familiar with and have the capacity to engage
9	rigorously in a robust debate about assumptions
10	the underlying assumptions in these models.
11	MR. PIRRONG: I second Kristin's
12	appreciation for being having academics
12 13	appreciation for being having academics included in the debate. It is refreshing to see
13	included in the debate. It is refreshing to see
13 14	included in the debate. It is refreshing to see such an open debate on these sorts of issues. I
13 14 15	included in the debate. It is refreshing to see such an open debate on these sorts of issues. I just have a couple of comments, and one comment
13 14 15 16	included in the debate. It is refreshing to see such an open debate on these sorts of issues. I just have a couple of comments, and one comment generally is who should be making the decision
13 14 15 16 17	included in the debate. It is refreshing to see such an open debate on these sorts of issues. I just have a couple of comments, and one comment generally is who should be making the decision regarding what to clear and how to margin it. And
13 14 15 16 17 18	included in the debate. It is refreshing to see such an open debate on these sorts of issues. I just have a couple of comments, and one comment generally is who should be making the decision regarding what to clear and how to margin it. And I think it's very important that the decision be
13 14 15 16 17 18 19	included in the debate. It is refreshing to see such an open debate on these sorts of issues. I just have a couple of comments, and one comment generally is who should be making the decision regarding what to clear and how to margin it. And I think it's very important that the decision be left with the folks that have the information and

1	criteria that Kim and Chris and Matthias mention
2	here, you know, are crucial in terms of having a
3	good understanding of pricing in the market,
4	having products that are sufficiently liquid.
5	It's not a matter of contractual standardization
6	per se that's important. That's a necessary
7	condition but not a sufficient condition to make
8	something clearable. Instead, it's having the
9	information on pricing and risk that is crucial.
10	And having the people that are ultimately at the
11	end of the day going to be the residual bearers of
12	that risk have the ultimate authority over whether
13	that's a risk that they're comfortable in bearing
14	or not.

15 In terms of margining issues generally, I just think one thing that's very important to 16 keep in mind with all products, but particularly 17 with CDS, is frequently there's an incentive or a 18 tendency to think of things on a product by 19 20 product basis or a name by name basis. But when you're talking about CDS, you know, particularly 21 various sorts of correlation risks that are very 22

hard to understand and very hard to get a good 1 grip on are extremely important and of first order 2 importance in these sorts of markets. And that's 3 another sort of issue that I think regulators have 4 5 to be particularly aware of going forward. Ananda, before we get waist 6 MR. RAMSAY: deep in a lot of the policy issues I just wanted 7 to ask anybody who has some thoughts on it, in 8 terms of looking at the evolution of the market 9 10 and development as between index products versus 11 single name CDS or narrow based index, how people see that progression developing. Will the 12 prospect of clearing change that? Obviously, from 13 the SEC standpoint we have a particular interest 14 in products that can be either used as proxies or 15 in tandem with an underlying equity. We have a 16 17 concern with the whole area, of course, but it might be interesting to get people's perspective 18 on how they see the migration of this particular 19 part of the market developing in terms of 20 breakdown of product types. 21 22 MR. DIPLAS: Yeah. I mean, if you look

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1	at the progression of the introduction of products
2	in the clearing, obviously we have started with
3	indices because they're actually simpler products.
4	They have less volatility and therefore that was
5	the natural product to actually experiment with.
6	I would say that that has gone well and that's why
7	you see the success. And the fact is among
8	eligible participants we have cleared north of 95,
9	96 percent of most of these liquid indices. So
10	that was where we started.
11	Obviously, the next step was to
12	introduce the single names which carry with them
13	more risk and that's why the risk models had to be
14	adjusted. I think most seem to be started with
15	kind of regular, you know, models they have used
16	already in futures when they dealt with indices
17	but obviously when we went to single names the
18	models had to adjust significantly.
19	From a clearing participants perspective

20 we have an interest to maintain balanced books.

21 So to the extent of actually we trade in both

22 indices and single names, we have an incentive to

1 actually, for example, to introduce the next
2 components into clearing as quickly as possible so
3 that actually our exposure in and out of clearing
4 is balanced. So that has been kind of one of the
5 prioritization schemes with respect to the
6 introduction of single names to try to look at
7 index constituent components.

So and obviously we also start to kind 8 of, you know, with more low volatility names among 9 10 those. And that's how we're pushing the envelope 11 right now. Obviously, some of the other names 12 that we need to introduce but it will become more complex is when we introduce financials. That's 13 when we start dealing with, and Craig touched on 14 that, the correlation issues basically. How is it 15 basically, you know, Deutsche Bank, Morgan 16 Stanley, CDS, etcetera. So all of those obviously 17 are more sensitive and that's where a lot more 18 work needs to take place. 19

Just to finish quickly on the comments that people made earlier, I would also agree with them. I think all the thoughts expressed I

1	definitely agree with. It's very important to
2	remember. Unfortunately, people say economics is
3	a dismal science and CCPs take pessimism to a
4	whole new level because all we talk about is
5	default and it's all about default management. So
6	all it is, when one of us goes under what happens?
7	Do we have the ability to unwind that portfolio
8	successfully? Step number one is to ensure that
9	we have already priced it properly. Step number
10	two is that we have estimated the gap properly.
11	The gap risk properly.

12 So there is also the second part which is the mutualization element. As we look into 13 tradition in naming that we're going to ensure 14 that actually that name, for example, was started 15 by multiple participants. We don't want to be in 16 a situation for argument's sake that participant A 17 and participant B are trading a name, participant 18 19 A defaults, and there's only one person in the 20 whole CCP that knows how to price that instrument. So that is an example of something that would be 21 22 inappropriate to clear.

1	The second thing is we have to make a
2	guess and that's not a black and white decision
3	obviously I'm going through this every day
4	obviously is to estimate what is going to be
5	the liquidity of that given name for the life of
б	the product. The liquidity has changed
7	significantly from the beginning when the products
8	are on their own to when it is 1-1/4 here and you
9	never see a trade.
10	So these are kind of I know we're
11	going to get into more details later but these are
12	the kind of issues that basically we have to
13	consider as we look into expanding the envelope.
14	MR. EDMONDS: Ananda, just to quantify
15	Athanassios point about expanding the envelope,
16	you know, right now we clear 89 single names here
17	in the U.S. and a little over 100 in Europe. I
18	would estimate that as confidence gains as some of
19	the uncertainty around what the rules will be and
20	how these products work together, how portfolio
21	margin is developed from a regulatory status, you
22	can see that list grow. We'll use a round number;

1	it won't be correct. Somewhere around 300. You
2	know, maybe it's 400, maybe it's 250, whatever,
3	over time, but that will be something that we grow
4	into as we get through that. But that is
5	predicated upon clear understandings of the rules
6	and the expectations from a regulator status.
7	MR. BODSON: If I can draw some
8	analogies from the cash side of the marketplace.
9	The point about what's liquid today becomes very
10	liquid tomorrow we saw very closely when we did
11	the Lehman liquidation where we had about a 500
12	billion gross book. The positions the treasury
13	positions, equity positions, were all hedged out
14	and started being liquidated fairly immediately.
15	What was difficult were all the corporate bonds.
16	Trying to cover a short TBA bond is not a simple
17	process but with the margin that we had from the
18	liquid positions we were safe in terms of loss
19	protection. But they're very much dependent upon
20	the percentage of liquid positions versus illiquid
21	positions. And as these products come on and go
22	through this phasing that will be an important

consideration in terms of a high concentration of
 illiquid positions obviously could be very
 difficult to deal with.

4 In terms of there was a comment about 5 model reviews, we are working with the New York Stock Exchange Life on NYPC. And I have to say 6 that the thoroughness of the model reviews by the 7 regulators is unsurpassed. We have gone through 8 hoops and multiple iterations of reviews and so on 9 10 and so forth. So while there may be different approaches as you said, it should remain with 11 12 those who have the interest in the results. The regulatory oversight is rigorous and thorough and 13 hopefully is consistent across the marketplace. 14

15 And lastly, I just want to address there was a point that was made about use of federal 16 funds. I'm not sure if you were alluding to a 17 bailout of a CCP or liquidity which is an issue 18 that goes often confused. We've talked about 19 access to the fed window in order to get liquidity 20 21 to keep the market flowing. That's not a bailout 22 obviously. That's a loan, usually a

1	collateralized loan. So I just want to make sure
2	that those two are two very separate issues.
3	MS. JOHNSON: True.
4	MR. RADHAKRISHNAN: Thank you. If I
5	could pick up on things that Athanassios said,
6	which is the ability to give prices quote
7	prices and the ability to participate in default
8	management. How do we as regulators make sure
9	that those two items or those two considerations
10	don't become barriers to entry for people who want
11	to participate in clearinghouse? So perhaps those
12	who haven't had a chance to speak would comment on
13	that.
14	MR. CAWLEY: Hi, this is Jamie from
15	Javelin Capital Markets. It's a good question.
16	I would say one thing is that the market
17	is dynamic and as we move through time the
18	liquidity certainly changes on a micro context but
19	also on a macro context. And what I mean by that
20	is certainly the impact of several SEFs, swap
21	execution facilities, is going to help drive
22	transparency and pricing of individual instruments

1	and interest rate swaps, and also certainly in
2	CDS. You know, currently today the liquidity is
3	certainly clustered around a five-year swap point.
4	Over time we would expect that that would change
5	as transparency, you know, comes to the market
6	with life screen trading, certainly as it goes
7	down into the one year context and further out
8	into 10 and even 20 and 30 year. So what I would
9	say is that it becomes almost, you know,
10	self-fulfilling. You know, the more things that
11	trade or are eligible to be cleared in a
12	clearinghouse is also assisted by the multiple
13	SEFs that then pop up and start driving and
14	creating transparency in the marketplace.
15	One sidebar is it's good to note that
16	there's competition between clearinghouses. So
17	there is an incentive, an economic incentive, for
18	people to bring new products to market or to
19	accept more individual names into clearing. That
20	said, it should be balanced against sort of a race
21	to the bottom such that and that's where Ananda
22	you come in to ensure that that balance is

1	carefully tendered.
2	MR. RADHAKRISHNAN: Thank you. I think
3	Jeff will have something to say about the race to
4	the bottom.
5	MR. GOOCH: We're against the race to
6	the bottom.
7	(Laughter)
8	SPEAKER: Is that a personal or a
9	Commission statement? (Laughter)
10	I think it's actually a very interesting
11	question about price liquidity and default
12	management Matthias raised and how many products
13	you actually intend to clear because I think the
14	CDS market is in aggregate very large but each
15	individual name actually very small. If you look
16	at the top thousand single names they traded less
17	than four times a day on average. There's
18	probably on 30, 40 names trading even 10 times a
19	day. As Jamie said, you know, there's probably a
20	number of materials. It's perhaps 30 percent of
21	that to the five-year point but they're spread
22	over a number of maturities.

1	So you're trying to clear what is the
2	individual name that will fare the liquid market.
3	And I think where you get a lot of debate across
4	the industry is how do you defend against that.
5	There's two solutions. One is to only clear the
6	very liquid products, which can, you know, be easy
7	access to pricing. You can run daily cycles,
8	etcetera. You can be pretty sure there's enough
9	liquidity to move the names out.
10	Or as you start moving further down that
11	curve which, you know, seems to be the direction
12	we're going, putting less liquid product into
13	clearinghouses, I think as Kim mentioned, there's
14	ways of dealing with that. That starts to force

aealing WITH that. starts you to put commitments on individual clearinghouse 15 members to take part in daily auctions for 16 pricing; commit to, you know, take part in a 17 default situation; to take part in auction to help 18 move some of those less liquid names that the 19 clearinghouse could never realistically trade out 20 for themselves. And as you do that, that puts the 21 onus on the clearing members to be higher and 22

1	higher and higher, which tends to concentrate you
2	on the more professional users, the larger users,
3	being the only people who can realistically make
4	those commitments. And, you know, there's certain
5	parts of the industry that sort of complain about
6	that in terms of excluding some of the smaller and
7	midsize players. But I think after the inevitable
8	consequences, the choices everyone takes about how
9	much business is going to be cleared, you know, if
10	you clear very liquid investment rate indices you
11	can probably run a very different set of
12	membership requirements and obligations than if
13	you're trying to, you know, include the 300 most
14	liquid single names, that's going to be much
15	tougher.

And I think that's why it gets to be a very emotive subject because depending on how much you try to put on, you have to deal with the lack of liquidity in other means and that in itself creates barriers. So I think it tends to get a very emotive subject.

22 MR. HARRINGTON: George Harrington from

1 Bloomberg.

2 I think barriers to entry are really a 3 key subject in the clearing -- in the clearing debate as far as, you know, what are the barriers? 4 And obviously, you know, being in a clearinghouse 5 obviously has its own challenges as far as the 6 default management rules. But also for the, you 7 know, for all the participants who are going to be 8 involved, whether it be a SEF, whether it be an 9 SDR or a clearinghouse or a real-time reporting 10 11 facility, whatever it may be, all these products, especially in the CDS space, you know, I have a 12 13 lot of standardized terms as we've talked about. But with that there needs to be access to the 14 usage for the participants of the, you know, the 15 16 basic standardized information around those 17 products. But then also open access to the, you know, to the clearing facilities. 18 And when we say open access, obviously I 19

20 think the race to the bottom is a good point. You

21 know, I think it's almost technologically

22 impossible for everyone to say, well, I'll be

1	fully interconnected to everyone who comes to the
2	market in real-time. That being said, for
3	participants or major participants, I think that
4	there certainly should be a standard set that open
5	access, you know, among the providers of
6	functionality, whether it be clearing, whether it
7	be execution facility or swap data repository, you
8	know, there's a lot of utility-like items that
9	need to be that need to be able to accessed at
10	a fair level.
11	MR. RADHAKRISHNAN: Go ahead. Lynn and
12	then Wally.
13	MS. MARTIN: Okay, as the lights are
14	going out. Thank you to the SEC and CFTC for
15	inviting NYSE Euronext to participate on today's
16	panel.
17	I just want to touch on a couple of
18	things that some of my co-panelists have mentioned
19	today. One around the idea of open architecture,
20	specifically that there needs to be a common set
21	of core principles or a common regulatory
22	framework that governs these things so that we

1 don't have a race to the bottom, so that there
2 isn't a regulatory arbitrage opportunity
3 potentially created.

4 But one of the other points that I 5 wanted to touch on is the migration of products into central clearing and how in order for an 6 efficient migration of the products to central 7 clearing what needs to be considered is the way 8 the markets trade today and allowing the markets 9 10 to continue to trade in that manner. If the goal is to migrate products into a central clearing 11 platform then in an efficient manner what should 12 occur is that markets need to be allowed to trade 13 as they are today to some extent. 14

15 Moving to central clearing leads to 16 additional standardization and that potentially 17 could make the market models that are adoptive for certain products today evolve in the future to 18 more of central order book products. But to force 19 the products into a central order book mechanism 20 when they generally don't lend themselves because 21 of the infrequency of trading or the bespoke 22

1	nature of the products could potentially affect
2	the liquidity of those products.
3	MR. RADHAKRISHNAN: Sorry, Wally wanted
4	to say something.
5	MR. TURBEVILLE: Thanks. Yeah, I think
6	it would be a good time to because there's
7	several concepts floating around here that need to
8	sort of be tied together. Craig was talking about
9	the motive for the decision- making process for
10	including instruments in clearing and it has to do
11	with this is a law that depends on the
12	clearinghouses to make decisions to for its
13	success or failure. So what is I believe
14	critically important is that the clearinghouses
15	who offer these services do have the motive to
16	advance the principles behind Dodd-Frank. And in
17	thinking about that I think it's real important to
18	think about what the real decision-making process
19	is about. When we say something is doesn't
20	have the risk construct to qualify for clearing,
21	what we're really saying is that there's a
1	

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1	what can be collateralized is somehow
2	inappropriate for redistribution allocation beyond
3	the collateral to various members of the
4	clearinghouse. That's what we're talking about.
5	So it's a question of reallocation of that excess
6	risk.
7	And the decision between an instrument
8	if an instrument is going to be entered into
9	and cleared or uncleared, if it's uncleared it's
10	in an environment where all the fine attributes of
11	clearing, like standardization, clearing causes
12	standardization to occur. Like transparent
13	management of the risk, margining of the risk in a
14	proper and timely way. All those things don't get
15	done.
16	So I think the challenge is not simply

10 so I think the charlenge is not simply
17 to live with the fact that those kinds of
18 limitations are on us but I think beyond ways,
19 beyond just putting up more collateral, beyond
20 some of the more obvious ways to try to bring as
21 much product into the clearing environment as
22 possible and not do a race to the bottom but

1	rather try to imaginatively think of ways that we
2	can bring as much into the process as possible
3	without racing to the bottom, without creating
4	systemic risk.
5	MR. RAMSAY: I was, your statement just
6	triggered something I was trying to ask generally
7	which is make a statement first of all which is
8	kind of an obvious one. The statute has put the
9	regulators in sort of in the middle of this
10	dynamic in terms of figuring out what gets cleared
11	and how much and how one makes those
12	determinations. And you know, so one of the
13	things we're going to be dealing with is trying to
14	come up with an appropriate framework for making
15	those kinds of decisions. As a threshold matter,
16	for example, for determining that if something is
17	can be cleared, if it's approved by
18	clearinghouse and approved by the regulators,
19	improved by clearinghouse to trade, that that
20	product or economic equivalence must then be
21	cleared.
22	So I guess one question is do we allow

1	for bilateral trading to continue side by side for
2	at least those class of things that we have
3	determined commercially can be cleared? And
4	there's a mechanism for doing it so I'll just
5	throw that one out as a first.
6	MR. CAWLEY: I would say it's Jamie
7	from Javelin again.
8	I would say that if you allow, and
9	certainly, you know, there are instances where
10	bilateral trading should continue, one has to be
11	very careful that if you allow that there should
12	still be a significant impetus for the market to
13	continue to be centrally cleared. So where we
14	sit, if you look at the credit default market and
15	North American credit, you see that index which is
16	essentially three or four products, are 40 percent
17	to liquidity on any daily basis. They are
18	comprised of 248 constituent names. Specifically,
19	we believe that they should all at some point be
20	cleared, be it 85 names today, bootstrapping 50,
21	60 names over a successive period over the next
22	two to three years, such that 248 names at least

1 are traded are clearable.

There's about 450 to 500 credits that trade actively in North America. I think if you capture the 248 names and index, you're capturing approximately 60, 70 percent of the daily volume in the credit default swap market today.

Obviously, as you trail out from there, there are 7 credits that don't trade that frequently. I would 8 say that one has to consider and be mindful that 9 volume does not mean or the lack of volume in a 10 11 particular trade or a particular name does not 12 mean that you cannot price it. As any credit trader will tell you, it trades on a curve. So 13 whether it be a five year, you know, take a GMAC 14 curve or Fannie or Freddie, there are thousands of 15 issues that get priced on a daily basis. And it's 16 17 not necessarily mark to myth; these are legitimate prices where traders put risk of balance sheet at 18 work every day as they provide liquidity to the 19 20 market space.

21 So I would be mindful that over time the 22 market should drive towards clearing. And to the

extent that you allow or there is a necessity for 1 bilateral trading to occur, you should somehow 2 3 handicap it with some type of capital, you know, the appropriate amount of capital to, as an 4 5 incentive let's say, to ensure that there's no gaming of the system such that names unnecessarily 6 sit outside the cleared context. 7 MR. DIPLAS: I'd like to take a second 8 to explain what we have in place in terms of 9 10 trying to mark conducts and why we have made those choices. I'm following up on what Jeff said 11 12 earlier. If you look -- even if we had made a decision to just go with the most liquid 13 instrument out there which is the only one 14 investment grade index, that liquid as we know it 15 16 could trade a thousand times a day. But in about 17 six months time when it becomes (inaudible) the volume will drop by 90 percent. In another six 18 months, that volume drops to practically zero, to 19 a few trades a day. Okay? So that is why even if 20 you start with the most liquid instrument it will 21 become illiquid eventually. It's the aging 22

1 process. Unfortunately, we all have to go through 2 that. (Laughter)

3 So we have to have the confidence, however, that we mark this thing properly. And 4 5 the mechanism that has been introduced is actually a quite stringent one and onerous perhaps you 6 might say but it is fundamental. If you look at 7 the curve, and we go back to single names, when we 8 talk about the name trading, in name trading ten 9 10 times it means there are 40 points on this curve and there are 10 trades in one of those 40 points. 11 Five of them are most of the time with the five 12 The other five get distributed among the 13 year. rest of the 39 widgets. 14

15 So what do we do? We will not observe this. And as James said, we will have to price 16 17 some of these things on the curve. So what do we We have put an obligation on the clearing 18 do? members to basically give two-way prices which can 19 20 be actually executable two-way prices in order to give the confidence to the clearinghouse that they 21 22 know what that market is. Because, remember, even

1	if it trades on a SEF, the five year might trade
2	but you will not see the two year.
3	So just to give an example, if everybody
4	says on a given day they mark the two year at 99
5	and 101, the mid market is 100, and I say I'll
6	market 199, 201, I'm off clearly, either because
7	for some malicious reason or because I don't know
8	what's going on. But what happens is in that
9	process I get penalized by cross trade. So that's
10	why I have to basically take that responsibility
11	to take the trade on. Now, the benefit of that
12	process is that it introduces honesty and
13	information into the process and the next day or
14	so my manager will know that actually I don't know
15	how to mark these things. So probably he will
16	tell me to actually go fix it. So that is the
17	process. It creates a virtual cycle to actually
18	give that information. So that's what we have put
19	in place.
20	Now, that as Jeff said, is a very
21	onerous process. So whoever is participating in

22 that has to stand up and be subject to that

1	process. And that's why I said that if there's
2	only two people doing that, clearly that's not
3	good enough. It's going to fail. We need to have
4	a minimum mass of people actually trading these
5	things. And (inaudible) we have looked
6	(inaudible) I'm looking at the CCPs here who have
7	wanted to have at least four people that actually
8	provide prices in that scenario. So that's kind
9	of a number.
10	But I have to be careful. We have to be
11	careful. This is not going to go away. SEFs or
12	no SEFs, it's not going to go away. SEFs will not
13	create liquidity beyond what clients have to do.
14	The needs of the clients are what drives the
15	liquidity. And if you think of clients, I would
16	say think of them in two ways. There's the people
17	that actually are the frequent traders that will
18	trade around the five year. That's why you see so
19	much of the volume of the five year. They always
20	want to trade the active conduct. And then there
21	is the others that basically they're the buy and
22	hold customers. They will buy they hedge a

1	bond and they buy CDS with it. As the bond ages
2	the CDS ages. So those guys will never trade it.
3	But we need to price remember everything in the
4	clearinghouse.
5	So that's the last thing. Keep in mind
6	these processes have to be strong. And whoever
7	comes in has to stand up to fulfill that
8	obligation.
9	MR. BENISON: Just, I fully agree.
10	MR. RADHAKRISHNAN: Let Kristin
11	wanted to say something.
12	MS. JOHNSON: Thanks so much. I want to
13	go back to the original question that seems to be
14	on the table in that with respect to what we can
15	determine based on what the CCPs regularly clear
16	to be eligible there seems to be a question about
17	whether regulation mandates whether we interpret
18	Dodd-Frank and read the congressional statute to
19	mandate clearing of those instruments. And I
20	think there's a parallel question within the
21	eligibility and ineligibility discussion. And let
22	me explain what I mean by that.

1	It was Lynn who mentioned that there
2	would need to be consistency as to how we treat
3	how the regulation treats the various
4	clearinghouses and examines them. And there will
5	be real challenges here because as the CFTC and
6	the SEC come together to attempt some form of
7	harmonization. There are historic principles
8	versus rules- based questions that will arise
9	here. And so in looking at the question of the
10	requirement for clearing of what the market has
11	deemed to be eligible eligible names or
12	eligible indices or other products that clearly
13	the CCPs are regularly clearing, I won't resolve
14	here whether there is a mandate that those must be
15	cleared. But I think that there should be some
16	concern about what the congressional intent in the
17	statute was. And in sorting that out, however it
18	works out, I would just echo Lynn's comments that
19	there would be some consistency with respect to
20	margin and collateral setting, with respect to
21	clearing those trades as per what the CCPs are
22	doing for those specific transactions. Right?

1 So I think one of the greatest overarching concerns was the shadow trading of 2 things whereby pricing might have been inaccurate 3 and margins and collateral requirements were 4 5 obviously inaccurate. So allowing eligible transactions, transactions that the CCPs have 6 clearly established in the market that they are 7 willing to clear, allowing those eligible 8 transactions to occur outside of clearinghouses 9 10 does leave an onus on the regulators to be very 11 active in assessing margin and collateral requirements and it creates a market surveillance 12 -- it creates a gap in market surveillance, I 13 believe, based on the reality of the resources, 14 human resources available at the federal 15 regulatory level to oversee on a daily basis the 16 17 mark to market evaluation of those transactions 18 that are not cleared.

MR. TURBEVILLE: I believe there is a mandate, but it's -- the fact of the matter is that the meaning of Dodd-Frank is that as much as can, within the bounds of prudency be cleared,

1	should be cleared. I think that's obvious from
2	things that clear. That's obvious from the
3	statute. And I think clearing is a remedy to a
4	problem that was viewed as in existence.

5 As to items that aren't cleared it also suggests strongly that the process of clearing and 6 7 the ways to manage the consequences of default are a superior way of going about things than in a 8 bilateral world. Ergo while clearing processes 9 10 suggest the right kinds of approaches to measuring risk that in an uncleared context, particularly 11 with regard to liquidation of positions, the 12 13 appropriate amount of collateralization should be in excess of that which is required in clearing 14 because conceptually it's a different world, the 15 16 resolution of a default, and it's not as 17 inefficient as a process oriented process. 18 I suppose that if one MR. RAMSAY: 19 accepts as general proposition, you know, the idea

20 that there's a mandate that if something should be

21 cleared or can be cleared it should be, to

22 Athanassios' point he made recently, that, you

1	know, products can have a lifecycle, too. And so,
2	you know, demand, market demand, may ebb and flow.
3	You may have a product that where there's enough
4	market demand at one point in time that there's
5	that would justify even mandatory clearing. That
6	might not be true in perpetuity. I would assume
7	there might be a point at which that mandate might
8	no longer survive or be appropriate for that
9	particular product. I suppose if the
10	clearinghouse no longer has the demand it could
11	stop trading the product and then the question I
12	suppose would be is there does the regulatory
13	mandate then fall away?
14	Anyone?
15	MR. DIPLAS: I don't think we can
16	declare it actually. The reality is if we put
17	something in the clearinghouse it's going to stay
18	there. It's very difficult to declear something.
19	So we think we need to make that decision once and
20	then it goes there. And then it's going to stay
21	until it matures.
22	

1	finances that trades once they are cleared would
2	be difficult and probably unproductive to unclear
3	positions that have been cleared or to force those
4	to be uncleared. But I think that there could be
5	a circumstance in which a particular product was
6	cleared for a period of time and then the
7	clearinghouse could determine that the service for
8	that product would be extended only to liquidating
9	trades or something like that.
10	I think it would be unlikely. So I
11	think we should be making good choices on the way
12	in. But with respect to the question of whether
13	or not everything should be forced to be cleared
14	if a clearinghouse makes a service available, what
15	I would say is I'm not the right person to
16	evaluate whether there is or is not a mandate in
17	the legislation. But I think that the markets are
18	best protected and the participants and the system
19	as a whole are best protected when the structure
20	that we put in place is one that maximizes the
21	amount of available liquidity. An so I would
22	suggest that to the extent that there is

flexibility in the regulations that the regulators 1 would follow a policy of trying to kind of first 2 3 do no harm and over time I think the existence of the CCP model and the existence of the SEF 4 incentive will tend to increase the available 5 liquidity and the visibility of that liquidity. 6 That's not something that's going to happen 7 automatically over night. And so I think there 8 will be a transition period during which we should 9 think very carefully about doing the transition to 10 clearing or to SEFs in such a way that there's the 11 12 least disruption possible to the available base of 13 liquidity that exists.

So liquidity was 14 MR. GRAULICH: 15 mentioned many times now as a key criteria whether a product is clearable or not. And I fully agree 16 17 with what Athanassios said and this is a built-in problem with the indices with the old series. 18 So 19 if you have a new series, the old one will become illiquid so it's difficult. And there is no 20 liquidity in a default scenario for those products 21 22 so you, as a clearinghouse, are not at all in a

position to liquidate those positions of the old
 series because there is no natural market
 liquidity.

4 And what Athanassios described, the 5 mechanism which is introduced now that the market participants who are in a position to do that are 6 while voluntarily providing prices to the 7 clearinghouse to do a proper evaluation of those 8 positions, it's very important and it's one piece 9 10 to the puzzle. I think if it comes to the liquidation, then it is important that the dealers 11 12 who provided the prices stand by their prices. So they have to have -- if that system should fly, 13 then they have to have a certain obligation to 14 stand by their prices and pick up some of the 15 portfolio of the liquidating -- of the defaulting 16 17 member. Of course with some discounts reflecting the size of a defaulting member and some well 18 spread increases which you usually observe in a 19 default scenario, but I think that is something 20 21 which needs to be added to that approach which is 22 currently there.

1	An alternative I think, and if we look
2	at the Lehman default and how Eurex, which is
3	predominantly exchange trading, so here you have a
4	the future system that you always have the high
5	liquidity in the closest three months expiry and
6	every three months there is a big roll into a new
7	series. And I didn't think it fully through but
8	perhaps that would be something which could be an
9	alternative way to not, well, make those old
10	series illiquid but kind of roll those old series
11	into a new series which then has a liquidity
12	again. I don't know. I'm not a market expert and
13	Athanassios or others can comment better on that,
14	but that could be an alternative having seen that
15	it worked on the futures side very well.
16	MR. DIPLAS: That is it kind of
17	happens already. That's what I was saying. Half

18 the trades let's say are old. But then you have 19 the problem with the other half. I'm making up 20 the half, but more or less. But the others don't 21 and they basically age. And the advantage of 22 futures, you're very correct, is that they

1	naturally expire and therefore you never have the
2	aging problem. So that's the thing.
3	There's only one word I would correct in
4	what you said. I agree with everything else. We
5	don't voluntarily provide prices; we contractually
6	provide prices. (Laughter) And also for default
7	management, we contractually have to step up
8	exactly as you said to actually take and unwind
9	the defaulted portfolio. In every other respect I
10	agree with you.
11	MR. IVANOV: And just to expand on what
12	Athanassios is mentioning, indeed our
13	participants, they provide prices. These prices
14	are such that they stay behind. Actually, we
15	created something we feel that is almost
16	unprecedented in the CDS market, namely having a
17	price discovery process that provides prices at
18	nine points on the curve even though typically
19	people will look at the five-year point as the
20	most liquid. In terms of managing default
21	enrolling, it is about risk management policies
22	and practices and how risk management is executed.

1	But once the serious roles or it just moves from
2	the most liquid point, definitely the liquidity
3	charges would and should and must increase. On
4	the other hand, in terms of default, the default
5	management approach is to really look at hedging
6	with the most liquid points on the curve and then
7	auctioning the full portfolio rather than just
8	sitting on these illiquid positions that they're
9	very difficult to move. But the price discovery
10	process is indeed very robust. And we've seen
11	tremendous improvement in terms of market
12	consensus and prices that we generated throughout
13	the last 16, 17 months in terms of index and

15 MR. TURBEVILLE: Correct me if I'm wrong but I think what I just heard is I think a very 16 sort of interesting point. As the liquidity 17 deteriorates in this set of instruments, what's 18 happening is that a set of the participants in the 19 20 clearing enterprise, the members, are actually providing liquidity at a price in order to support 21 the credit system that's in place. 22 Okay? That

1	principle is the principle that I was talking
2	about earlier which could very well I think
3	that's a tremendous result. I think it's a
4	sensible result. It's a way to increase the
5	amount of instruments that can be cleared, and I
б	think it has applicability far beyond that
7	specific situation in terms of instruments that
8	maybe cannot be clearable given the judgments that
9	are applied by clearinghouses at the outset. It's
10	a principle that can be built on and used to
11	actually fulfill what I think is the intent of
12	Dodd-Frank, which is a mandate or to clear as much
13	as you possibly can.

14 MR. BODSON: There is, sorry, there's 15 one other element we kind of forget here. We're 16 in the Trade Information Warehouse. We have 3,000 17 reference names. So there's two elements here. 18 There's an element of maturity curve, but there's also the element of there's a lot of names out 19 there that, you know, will bespoke or a one off 20 type of transaction. So that factor in terms of 21 everything getting cleared, there's another part 22

of the depth of the market that has to be taken
 into consideration.

3 The comment about the lack of standardization is I think, as Athanassios said at 4 5 the beginning, there's been a huge move towards standardization. Ninety-eight percent of our 6 transactions are gold transactions electronically 7 confirmed. And you do that because of 8 standardized terms. So regardless of what's going 9 10 on in the clearing space or the SEF space, at the 11 end of the day obviously we've been a very strong proponent of standardized reporting and 12 aggregative reporting so there is transparency, 13 there is a simple source of information that the 14 regulators and the market can go to. 15

16 So the lack of something being cleared 17 does not inherently mean it's not standardized, 18 not reportable, you know, somehow disappears into 19 the ether of Wall Street and never is seen again, 20 the activity is standardized. The activity is 21 being reported on in both a public manner and to 22 the regulators.

1	MR. RADHAKRISHNAN: To counteract
2	declining liquidity, is it appropriate to have a
3	ratcheting up of margin requirements and/or
4	default fund requirements. Because after all, one
5	of the concern about the liquidity is what happens
б	if somebody defaults and how do you manage that
7	position? So I'd like some comment on that.
8	MR. DIPLAS: It is appropriate but it's
9	already done actually. The CCPs themselves, I'll
10	let them explain it. They already have they
11	look at, you know, the bid offer in the market and
12	based on that they basically determine based on
13	the depth of the market what the right liquidity
14	charge is basically. So as the index, even an
15	index that is liquid now ages, we do pay higher
16	margin than guaranty fund contributions. So
17	that's already done. And I think that's the only
18	way you can deal with it. Remember, the margin
19	has to reflect the gap risk. The gap risk is
20	higher for a conduct that's more liquid. So I
21	think they're doing that already. So conception
22	of the framework is correct. It's a matter of we

1	can discuss the calibration whether they give the
2	right numbers or not but conceptually I think
3	they're approaching it the right way.
4	MR. BENISON: That's also going to be
5	it's going to impact the liquidity charge but it's
6	also going to impact the concentration charge.
7	Right? So the concentration charge is going to be
8	based on how much you can move compared to the
9	size of the position. So it should be factored
10	in.
11	MR. GOOCH: Yeah, I'd almost have to
12	give the CCPs a little bit of wiggle room to make
13	their own decisions on some of this stuff because
14	I think if you look at the indices at the moment,
15	as we roll an index we take 125 names and we
16	decide only 110 of them are still very liquid and
17	that's the new index. So if you look at an index
18	from a few series ago, most of the names within
19	that index are still liquid and still actively
20	traded in the new indices. So whilst the index,
21	the package itself is illiquid, most of the risk
22	it contains is still liquid and can be managed.

1	But you could get a situation where, you know,
2	radical movements in the global economy and the
3	names change very fundamentally, so you could end
4	up with a very old index that has nothing in
5	common with current single names on liquid or
6	current indices. And that would be a very
7	different risk management problem. So I think
8	it's very hard to draw a general solution. Most
9	indices themselves age gracefully and change
10	slowly over time and the liquid they represent is
11	not that illiquid. But we can't guaranty that in
12	the future. There has to be some sort of let out
13	for the CCPs if they're left with a situation
14	where something doesn't trade at all in any format
15	then perhaps there is a different set of
16	solutions.

MR. BENISON: Except, Jeff, the one thing is while the names themselves, you know, at the current on the run point will continue to be liquid, the names at the same maturity as that off the run index rolling down the curve are going to get less and less.

1	MR. GOOCH: Yeah. You certainly get a
2	double factor of liquidity. You go the aging and
3	the other fundamental liquidity. I agree.
4	MR. EDMONDS: Yeah, I think what I
5	was going to bring up the same point that Tom did
6	but, you know, think about concentration at the
7	end of the day. There could be positions that are
8	in the clearinghouse that someone pay whatever it
9	is they need to pay in order to terminate the
10	transaction. It goes away and there's no longer
11	any risk. That could definitely change the
12	concentration profile of who holds the positions
13	left and the residual contract or position within
14	the clearinghouse. That change at the end of the
15	day, you know, we're going to monitor in real
16	time. I'm sure any relevant CCP would do it in
17	some similar manner. But, you know, it seems to
18	me like there's this idea that we don't want to
19	clear more. I mean, we're commercial interests.
20	We have shareholders. We want to clear as much as
21	we possibly can clear at the appropriate time.
22	The balance of risk we have is making sure we do

1 it prudently.

2 So there's not a desire here to go, 3 gosh, you know, we only have 89 single names or, you know, 300 of whatever -- can we get to 3,000? 4 5 I'll defer to Stan on that one. (Laughter) It is something that at the end of the day, you know, 6 that is the motivation about the structure of the 7 commercial entities that provide these services 8 that if we were to begin, and there have been some 9 10 comments around, you know, whether or not there 11 should be more utilities versus, you know, 12 for-profit entities, it's problematic because if you make that a less than for-profit utility you 13 may end up with a situation where there is no 14 motivation to go out. It's not the race to the 15 16 bottom because you still have the balance and it's 17 incumbent upon the regulators at the end of the day to make sure that we don't do that as an 18 industry. You know, no one wants to sit and run a 19 20 clearinghouse to manage the biggest default and not survive for the first time in history, and no 21 regulator wants to sit in their chair going guess 22

1	what? It was on my watch that that happened. So,
2	I mean, there is some intrinsic piece. And
3	certainly, you know, the counterparts, whether
4	trading counterparts of the market or clearing
5	members don't want to be party to that either. So
6	there is an opportunity for in the right spirit
7	but it's not something that we want to clear less.
8	And that shouldn't be the presupposition people
9	operate with.
10	MR. RAMSAY: Your question, you know,
11	there was a question I was thinking of maybe
12	saving for later on but I'm tempted to ask it now
13	in terms of this tradeoff between providing
14	access, both in terms of the amount of cleared
15	products as well as access to participants versus
16	sort of good risk management. That's part of what
17	the statute requires us to think about and both of
18	our agencies recently put out rules on that point
19	on dealing with conflicts of interest and dealing
20	with them by proposing specific requirements in
21	terms of limitations on ownership as well as board
22	composition for those agencies in order to try to

1	balance those two factors as much as possible. We
2	are in the public comment process with respect to
3	those particular rules. So if people have any
4	general thoughts about that tradeoff and how to
5	approach it, or any more specific comments on
6	those rules, from a regulatory perspective we'd be
7	happy to hear them.

8 MR. BENISON: So I would say that first of all I think there are a number of different 9 sets of conflicts of interest you have to worry 10 11 about. So to the point Chris mentioned before and I don't think this is a problem in any of the 12 current clearinghouses and the current constructs, 13 but there is, you know, the structure of a 14 clearinghouse is you have now private for-profit 15 entities that are basically managing the capital 16 17 of the members because it's the membership of the majority of the capital. Even though the CCPs all 18 have some stake at risk, it's really a sliver 19 20 compared to the pool put up by the members. 21 So you have one concern which is, you

know, they are basically earning fees by putting

22

1	members' capital at risk. So you have to sort of
2	watch that. From a members' perspective, I think
3	the way you have the ability to watch that is you
4	have some say over how your capital is risk
5	managed. And that's through the risk committee.
6	Now, that's not to say that end users shouldn't
7	have transparency into that process and a say in
8	that process or independence, but I think it's a
9	dangerous situation. You have to think very
10	carefully about saying you're mandated to clear,
11	you're putting your capital up to be managed by
12	this clearinghouse, and we're going to reduce your
13	ability to impact the risk management of that. I
14	actually think from a risk management perspective
15	the members are aligned with trying to
16	appropriately risk manage that.
17	MR. DIPLAS: I would agree with what Tom
18	said. And perhaps if I can say the same thing in
19	a little bit more in a slightly different way.

20 If you look at the traditional capital --

21 corporate capital structure, you have the equity

22 holders and you have the debt holders. It's a

1	very simple structure. The equity holders make
2	the decisions but they're on the hook because when
3	the moment there are lawsuits they will be the
4	first ones to take a hit and then the debt holders
5	take a hit. And usually they build some covenants
6	to protect them, etcetera.
7	In the CCP, that order is reversed.
8	Okay? If we look at a waterfall, the default
9	clearing member takes the first loss, then there's
10	a thin layer that the CCP takes a loss, but then
11	it's the debt holders that actually get wiped out
12	potentially completely but the CCP could still
13	operate. So that reversal of that capital
14	structure is very fundamental. And the way you
15	can protect the interest of the debt holders in
16	that respect is to involve them in the risk
17	management decisions. And for us that is the
18	risk committee is the most important element of
19	the clearinghouse to make sure we get it right.
20	And I believe in every other respect the
21	(inaudible) line. And the last thing is alignment
22	of interest, like Tom said, to ensure you have

1	to ensure that you don't have a CCP, a new CCP and
2	none of the ones from this table unless you can
3	make up a new one comes up. I want to clear this
4	new product. Nobody else clears it and then you
5	have to mandate everybody to come to me. You
6	cannot have a captive marketplace basically in
7	that respect. So again, it's up on the regulators
8	to ensure that doesn't happen.
9	MR. RAMSAY: Professor Pirrong.
10	MR. PIRRONG: Yeah. This debate has
11	frequently been framed in focusing on conflict of
12	interest but I think it's more important to focus
13	on alignment than incentives. And I think that
14	that's the point that's being made here. And
15	there's also an issue with membership and access
16	to the clearinghouse and things of that nature
17	that's very important. I mean, there's also been
18	a focus on sort of the product-specific nature of
19	default risk. But essentially, default risk
20	depends not just on the risk of the product but
21	also the risk of the firm that has the position
22	and the interaction between those two things. And

1	when you have potentially very heterogeneous
2	membership of a CCP and you're essentially not
3	adequately taking into account the specific risk
4	associated with a particular member, that can lead
5	to, you know, conflicts within the exchange or
6	within the clearinghouse, governance issues,
7	governance conflicts, and also, you know,
8	essentially inefficient allocation of risk across
9	the members. So, you know, I think these access
10	membership and governance issues are very
11	important and will really determine how well this
12	mechanism works to reduce the kinds of risks we're
13	concerned about.
14	MR. TURBEVILLE: There's no doubt that
15	everything that's been described here is
16	absolutely true, but it's a two edge sword. I
17	have no doubt and I think many have no doubt that
18	there have been instances I've been involved in
19	instances where the membership of
20	clearinghouses, especially in launching a new
21	product, is tremendously influential in how it
22	gets launched beyond merely concern about the risk

1	of the clearinghouse. It happens.
2	And I think the other thing that's so
3	the governance issues are very relevant. Even if
4	nothing ever had happened just for appearances
5	sake, you know, I think for the credibility
6	because clearinghouses now are an instrument of
7	policy, whether you like it or not. It's
8	happened. It passed.
9	The other thing that's quite important
10	is governance issues. But you're right, it's the
11	risk committee. And I think very significantly,
12	again, even if you're just concerned with
13	appearances, I'm concerned with substances but
14	appearances. That independent representation on
15	the risk committee in a robust form is a very good
16	thing. That's not to say that members of the
17	clearinghouse shouldn't have a lot to say about
18	how that works. Their capita is at risk. But
19	this is an instrument of policy as well so that
20	robust representation on risk committees is
21	essential.
22	MS. JOHNSON: If I could chime in just

with some specific corporate governance concerns 1 that come out of a lot of the academic literature 2 3 and study of securities regulation over the last at least decade, certainly strongly influenced by 4 Sarbanes-Oxley and in addition to that the number 5 of acts Congress adopted in the financial crisis, 6 there clearly is a new federal focus on corporate 7 governance for all types of businesses. But with 8 respect to risk management governance involving 9 10 businesses that are effectively the arteries or nervous system of the national and international 11 12 economy, I think there are genuine issues that we 13 now find ourselves facing.

14 I'm going to speak to some specifics 15 because I think this is an important opportunity for what has been in legal academia conversation 16 we've had to bring to the table. With respect to 17 corporate governance in the CCPs or derivatives 18 19 clearing organizations or SEFs, however we look at 20 it, there are -- it is tremendously critical. Ι guess I should just say that independence with 21 22 respect to directors and perhaps ICE has some

1	unique structural benefits built in in its direct
2	oversight, regulatory oversight, making it
3	distinct from other CCPs. But in general, the
4	independence and competence with respect to risk
5	management oversight on boards of directors is
6	increasingly important. And we've highlighted
7	independence historically but I think we see now
8	some new ties to expertise in the ability of
9	independent directors to oversee risk management
10	policy decisions and to have authority to pass on
11	the quality of those decisions inclusive of the
12	effectiveness of the models to consider highly
13	significant but low probability events with
14	respect to default.

15 In addition, I think with respect to the risk management committees, there will probably be 16 I expect coming out of the regulation, if not in 17 this instance than I think the academic world 18 certainly anticipates it, requirements with 19 20 respect to independence by service of risk management committee members. And this is to 21 isolate or potentially evade concerns regarding 22

1	pressure on those committees to respond just as
2	someone has mentioned to new product requests in a
3	manner that might prioritize profit over what
4	would be a protective or defensive position for
5	the business itself.

In addition to that I have certainly 6 seen in literature a number of commentaries about 7 ties between compensation for directors to the 8 performance of the CCPs and some concerns about 9 10 how those linkages might create cause for concern and certainly fall within the general parameters 11 12 of the conflict of interest discussion. There are also concerns about eligibility of clearing 13 members as Craig mentioned that we are at least 14 very thoughtful about and we're sure that the CCPs 15 16 themselves and the regulators as well are 17 thoughtful about.

MR. GOOCH: I would like to, if I may, just step in and echo Craig and Kristin's comments. The fact is that CCPs, you know, are an instrument of policy in a post- credit crisis world. If clearing is going to be successful, and

1	despite the fact that you're putting capital at
2	risk as you contribute to the funds, the fact is
3	that you do need a certain degree of transparency
4	in a corporate in the government's level. And
5	access. You need to have independent directors.
б	We need to know what's going on as a marketplace
7	away from, you know, simple profit motives of a
8	clearinghouse.
9	And to dovetail off that I think it's
10	important when you look at FCM eligibility
11	requirements specifically that the market or the
12	CCP itself should not just focus on its FCM
13	membership today but also ask yourself what other
14	FCMs out of the, you know, 50, 100-odd FCMS do
15	qualify from a capital standpoint and who can also
16	share the burden in terms of providing prices and
17	putting their capital at risk in a default
18	scenario. So especially in light of the fact that
19	you have a certain degree of correlation risk that
20	may exist if you just pick from one pool. So
21	there are FCMs out there today whose core business
22	is clearing, who represent large away from the

1	clearing of CDS in other market contexts are
2	represented her well capitalized or are well
3	capitalized entities that fulfill the specific
4	capital requirements of both ICE and the CME and
5	Eurex. But we need to be mindful that they be
6	given access and innovative ways be thought of
7	because some of these guys don't necessarily have
8	their own dealing desks but they can still provide
9	prices in the end of day process by doing joint
10	ventures, for example, with dealers who don't
11	clear for themselves, for example.
12	So in essence, you know, from a clearing
13	standpoint, yes, you are private enterprise but,
14	you know, one thing we need to be mindful of is

15 you serve a public need in the success of clearing 16 and the lessening of systemic risk.

MR. HARRINGTON: I think Jamie makes a good point there. One of the things that we're seeing as far as a structural change in the marketplace right now is the move from just interdealer clearing, which has been, you know, going for, you know, I guess over a few years now

1	on products like ICE, but then if you look at the
2	interest rates there's been clearing in the dealer
3	to dealer market and interest rate swaps for a
4	number of years. The structural change taking
5	place is bringing the clients to the table as far
б	as allowing clearing in the client to dealer
7	space, the buy side, the sell side space. And
8	that's where the access points really, really
9	start to obviously multiply and the importance of
10	it really increases.

11 And I think Chris makes -- Chris 12 commented on as far as the utility nature. Ι 13 completely agree that, you know, having utilities in place will, you know, most often decrease 14 innovation, decrease efficiency, but sort of the 15 16 key is to getting directly to a clearinghouse crediting and getting directly to a SEF or getting 17 to a swap date or a repository to get things like 18 data or end of day data that provides transparency 19 20 to the market, that's where the issue really, really lies. So as we've seen, you know, CCPs in 21 22 the OTC derivative space for a number of years

1	now, the data that's out there is almost, you
2	know, is very difficult to gain access to. And
3	that's what I think the larger community is really
4	seeking, is the ability to review that data. Or
5	even to participate. So actually getting
6	participation into those CCPs is sort of what
7	people are looking for.
8	MR. RADHAKRISHNAN: Lynn and then
9	MS. MARTIN: I just want to make a
10	couple of points. Number one, it's our belief
11	that numerical limits do not necessarily tie to
12	voting rights on the board. So hard limits don't
13	necessarily represent the voting rights. When you
14	think about the governance of exchanges, DCMs,
15	DCOs, what's more important is to take into
16	account the views and give an equal voice to those
17	views of different market participants. So give a
18	voice to the independence, give a voice to the
19	dealers, give a voice to the buy side, give a
20	voice to the exchange management, and have that be
21	equally weighted as opposed to have hard numerical
22	limits governing that.

1	In order for us to facilitate a smooth
2	transition to central clearing which is the key
3	objective here. What's going to be most important
4	is that we work together, that the exchanges, the
5	market participants, both the dealers, the buy
6	side, as well as the independents, all work
7	together to define principles that will facilitate
8	the efficient migration.
9	MR. RAMSAY: Yes. Please go ahead.
10	MR. BODSON: As the representative of
11	the benevolent monopoly in the marketplace, a
12	couple of comments. One, I do take umbers that
13	utilities aren't innovative. I think we have
14	people who are pushing the edge in terms of
15	systemic risk in taking on issues that others have
16	not taken on. So I'd love to have you come by and
17	talk to us anytime you want and we can explain
18	some of the things we're doing that are very
19	unique, such as the Trade Information Warehouse
20	which was created out of the industry working with
21	the utility to create something that was
22	incredibly innovative and has really spawned the

1 growth in this marketplace.

2 I think the comment that was made, as 3 everybody knows, we are a primary user. We do have independence on our board now. But there is 4 5 this interesting tension between the alignment as everybody has talked about. We have members, we 6 have owners, we have boards, we have management, 7 we have governance. And as the point was made, 8 none of us want to have our name on the biggest 9 10 default that ever occurred. None of us slept for 11 many days when Lehman happened because none of us wanted to be responsible for the collapse of the 12 financial markets. 13

14 So there is an alignment of interest, but there's also a tension. There's a massive 15 tension between our directors, who happen to be, 16 17 as I said, primarily Wall Street firms. They have a very strong interest, again, of not seeing us 18 So we may be a not cost utility, so we may fail. 19 not have the profit motive balance that my 20 21 colleagues on the ICE and Eurex and CME may have, but nevertheless, I think people, when you get 22

1	into the CCP space, yes, there are profits to be
2	made but more importantly there is a role to play,
3	a policy role to play that is felt up and down the
4	line. So you either are aligned to do your job
5	properly or that tension comes to the forefront
6	very, very quickly. Be it the regulators, be it
7	the governors, or be it the members. None of us
8	want to be involved in a collapse.
9	MR. RADHAKRISHNAN: I'd like to ask a
10	question about processing. What improvements have
11	been made in trade processing and reporting to
12	repositories? And what more can be done do you
13	guys believe to the CDS market?
14	MD COOCH. Shall I night that one up? I
	MR. GOOCH: Shall I pick that one up? I
15	think, you know, trade processing for CDS has come
15 16	
	think, you know, trade processing for CDS has come
16	think, you know, trade processing for CDS has come an enormous way over the last sort of five years.
16 17	think, you know, trade processing for CDS has come an enormous way over the last sort of five years. You know, when I think it first came to sort of
16 17 18	think, you know, trade processing for CDS has come an enormous way over the last sort of five years. You know, when I think it first came to sort of public forums and regulatory forums we used to
16 17 18 19	think, you know, trade processing for CDS has come an enormous way over the last sort of five years. You know, when I think it first came to sort of public forums and regulatory forums we used to spend weeks confirming trades, enormous manual

1	I think what the industry has
2	collectively done over the last five years is move
3	to a situation where a lot of the basic problems
4	in processing have now been solved. We've got,
5	you know, over 95 percent of all the trades being
б	electronified on the day, being confirmed on the
7	day, pretty much high rates for the inter-dealer
8	business. So predominately now in the CDS market
9	we do have electronic records, we do have trade
10	day processes which I think put us in a much
11	stronger situation than we were historically.
12	The focus over the last couple of years
12 13	The focus over the last couple of years has really been two things. One is looking at
13	has really been two things. One is looking at
13 14	has really been two things. One is looking at that gap of some of those very complex
13 14 15	has really been two things. One is looking at that gap of some of those very complex transactions that can't be electronified easily
13 14 15 16	has really been two things. One is looking at that gap of some of those very complex transactions that can't be electronified easily and making sure they're still available for
13 14 15 16 17	has really been two things. One is looking at that gap of some of those very complex transactions that can't be electronified easily and making sure they're still available for regulatory reporting. This is something called
13 14 15 16 17 18	has really been two things. One is looking at that gap of some of those very complex transactions that can't be electronified easily and making sure they're still available for regulatory reporting. This is something called the bronze record process but it's been a lot of
13 14 15 16 17 18 19	has really been two things. One is looking at that gap of some of those very complex transactions that can't be electronified easily and making sure they're still available for regulatory reporting. This is something called the bronze record process but it's been a lot of work to make sure that the Trade Information

1	day. There's been a lot of work to make sure that
2	everything is available, so I think we are now in
3	a situation where from a regulatory perspective at
4	least you can go in and look at everything that's
5	been there. We've done a lot of time in this
6	work. Where people are now sort of focusing is
7	saying, okay, what are the residual processes
8	which still create delay or risk. And, you know,
9	we've done a lot of work on innovation consent
10	over the course of the last year. That was a
11	process that still was very separate and e-mails
12	and Bloomberg messages and things that needed to
13	be electronified so that's been worked through.
14	People are increasingly focused on allocation
15	delivery from funds to sell side firms because
16	that's something that does create delay. It's
17	probably accountable for most of that few percent
18	that doesn't go through on trade day.
19	So I think we're put in a position now

20 where the trade day process works very effectively 21 to agree to bilateral trades on the day. Where I 22 think we may need to go now is to two things. One

1	is to look at the whole clearing process. You
2	know, we're in a situation where interdealer
3	clearing happens five days after the trade and
4	that's something that people are now working on to
5	try and fix. Making sure that everybody has
6	access to those processing solutions because I
7	think as buy side firms want to clear, clearing
8	brokers are getting involved with historically not
9	being connected. Some of the new firms that Jamie
10	mentioned getting involved in this market that
11	have not historically been involved, that network
12	is growing from 2000 touch points now, is growing
13	very rapidly to include all those new participants
14	to make sure they have access to those solutions.
15	And I think that's very important to give those
16	low cost access, access is unbundled from other
17	products and services, they can uniquely decide
18	which clearinghouse they want to work with, which
19	SEF they want to work with, how they want their
20	trade processed and not forced into making
21	decisions based on how their services are bundled
22	up between SEFS, CCPs, data companies, other

1	things. That's important.
2	And then some of the post trade
3	activities. I think the thing that makes credit
4	default swaps hard, everyone kind of says well,
5	they're a complex product compared to interest
6	rate and a very simple product compared to
7	interest rate. On the trade date, post trade date
8	activities, credit events, restricting events, and
9	there's been a lot of work through ISDA to try and
10	standardize the way they're processed. And I
11	think that's probably where the residual risk
12	probably still sits.

13 MR. DIPLAS: I would agree with that. Ι mean, I think the asset class has been 14 15 electronified more than any other asset class right now. So anything we change right now would 16 be marginal. What is going to be the next big 17 change in my opinion is as we build the SEFs, is 18 the connectivity between SEFs, CCPs, and FCMs. 19 20 Those pipes are not in place because since we don't know what the big piece of the puzzle that 21 is missing is the SEFs. So I know you're going to 22

1	have to go through a pile of applications, I don't
2	know how high, but then when that is in place we
3	have to build those pipes. And that's
4	fundamental. And I think we need to work together
5	both as we've done before with industry and
6	regulators to ensure that we actually don't kind
7	of rush this job. It's very important that we do
8	that infrastructure right because we have a unique
9	chance to actually kind of wipe the slate clean
10	right now and do it properly. And I think in the
11	past we had rushed things and then we had to go
12	back years later and fix them. I think now is the
13	chance to actually make sure that connectivity is
14	done properly. I agree that it should be, you
15	know, we have to build multiple access points and
16	everything else involved for kind of equal access.
17	In every other respect I would agree with Jeff but
18	I think this is the biggest challenge we're going
19	to have over the next few months or year.
20	MR. BENISON: I would just if I could
21	just add on Jeff's comment about life cycle
22	events, which I think particularly for credit is

pretty important. You know, before -- prior to 1 having the Trade Information Warehouse you would 2 3 have everyone sort of processing life cycle events themselves. So when the index -- when you had a 4 5 credit event in one index and it dropped down everyone would come up with their own factoring. 6 Bloomberg would come up with a factoring and it 7 would take about, you know, a week to two weeks 8 before everyone's factoring got sorted out to the 9 10 right decimal place.

So one of the benefits of the Trade 11 Information Warehouse for credit is you have one 12 place that's handling the processing of all these 13 life cycle events, whether it's successor events, 14 credit events, whatever it is. And that's 15 particularly important for this product. And I 16 17 think if that does get broken up then we've got some other work to do around how to coordinate 18 19 across that.

20 MR. CAWLEY: Ananda, if I may, I'd like 21 to just echo Athanassios' comments in terms of SEF 22 connectivity. One thing is it's true. We should

1	have real time and some SEFs actually are building
2	or currently have real time access to clearing.
3	It should certainly be agnostic. It should
4	certainly be fast and low cost. One of the
5	things, and it's interesting listening to Tom and
6	Athanassios talk about the post-acceptance
7	clearing concerns and event processing after that
8	trade has occurred. One of the things from a
9	future SEF that we're looking at right now, which
10	I think requires market and industry focus frankly
11	is what happens from the point of trade to the
12	point in that period between trade execution and
13	acceptance into clearing? And Athanassios is
14	completely correct. What we're looking at, and
15	we're beginning to have conversations as a future
16	SEF today is considering the role of SEF
17	connectivity to the FCM on a pre-trade clearance
18	basis such that, you know, the notion is you take
19	a trade, you offer anonymous execution between two
20	parties, you submit both the buy and the sell to
21	the CCP on a symmetrical basis, which is currently
22	the workflow with the CME, for example. What

1 happens if one side, the FCM declines the trade
2 because for whatever reason. So what do you do
3 then? Does the SEF step in to guarantee the
4 trade? We would prefer not to. So how do you get
5 around that?

And the good news is looking to other 6 7 markets there is technology today where you have advances in the listed derivatives marketplace, 8 for example, where you have -- where the SEF or 9 10 the execution broker in that context has real time 11 connectivity to the FCM, such that when that customer comes in to trade, either on an opening 12 morning basis on a clip size or total no show for 13 the day, duration adjusts, for example, within the 14 CDS context, that that counterparty, that there's 15 sanctity in that trade, that both parties know 16 17 that that trade is going to clear. And you can do that today by bringing in this greater than 18 tangential but direct relationship between the FCM 19 20 and the SEF for that connectivity. I think over time you can get a real time connectivity such 21 22 that in the few milliseconds that it takes to buy

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1	or to lift an offer off a screen you've already
2	queried the staff to say yes, no, does customer A
3	have the ability to pay for that 100 million IG 15
4	trade.
5	MR. RADHAKRISHNAN: I think we're going
6	to take a short break, a 15 minute break.
7	Unfortunately, there's just one restroom. One for
8	men, one for women. But if you took the escalator
9	downstairs, if you walked out and took a left
10	turn, I think there may be another bathroom over
11	there. So 10:45, please. Thank you.
12	(Recess)
13	MR. RADHAKRISHNAN: Can we take our
14	seats please? All right. We're going to carry on
15	our discussion and I'd like to make sure that the
16	momentum that was built in the first session
17	carries on.
18	So my colleague Steve Greska has been
19	chomping at the bit to ask a question, so I'm
20	going to let him ask a question.
21	MR. GRESKA: I was hoping I could keep
22	the momentum going. When we first started this

1	morning and talked about the 95 percent commitment
2	by the dealers, and I know there's correspondence
3	and I've been to a couple of other dealers and
4	they've mentioned that they fulfilled this 95
5	percent commitment, they've already fulfilled it
6	or they continue to fulfill it. And when you look
7	at the public information at the Trade Information
8	Warehouse and you see the gross and that notional
9	and the indexes and then you see the notional
10	value of what's actually being cleared, I was
11	wondering what exactly is the commitment specific?
12	What is the commitment and how is it being met?
13	MR. DIPLAS: Okay, so let me clarify
14	because unfortunately there are a couple of 95
15	percents that actually coincide. They're not the
16	same 95 percents.
17	So first starting with the commitment.
18	The commitment that the G-14 dealers and several
19	large buy side firms have made to the global
20	supervisors group was to submit 95 percent of new
21	trades for clearing. Okay? And afterwards so

22

this is what we can do individually. Submit the

1	trades for clearing. Obviously, there has to be
2	an eligible counterpart actually on the other side
3	of the trade. And then there was a collective
4	commitment for what actually is going to be
5	cleared. And we started at 75 percent and then we
6	went to 80 percent.
7	SPEAKER: Yeah, I think that's right.
8	MR. DIPLAS: We went to 80 percent.
9	Okay? So that was what has to be cleared
10	cumulatively, 80 percent of looking at certain
11	index. Okay? If you look at what we have
12	actually done, we have managed to clear
13	cumulatively or compress, which is the same thing,
14	more than 95 percent of those indices. Okay? So
15	we have exceeded that 80 percent commit to clear
16	and we have cleared more than 95 percent of those.
17	Just to explain also when you look at the
18	MR. BENISON: No, I was just going to
19	say maybe go through the compression point.
20	MR. DIPLAS: Yeah, exactly. No, that's
21	what I was getting to.
22	When you look at the numbers currently

1	in the warehouse, it's very difficult to actually
2	look at them and just get a good idea as to how
3	much has already been cleared. The reason for
4	that is that there's an inherent compression that
5	takes place that it's out of clearing. We look at
6	on average something like a nine to one
7	compression, and I'll tell you why I use that
8	number because it's a very convenient number. So
9	let's say we start with 11 trillion of an
10	instrument. Okay? For argument sake we submit 90
11	percent we clear 90 percent of those. So one
12	trillion stays out and 10 trillion are submitted
13	for clearing and gets cleared. Out of that it
14	gets compressed down to something like one
15	trillion. So if you look now what has cleared
16	versus what has not cleared you will see 1.1
17	trillion on one side and one trillion on the other
18	side. So it will look like as if the market now,
19	50 percent of it is in the cleared stage, 50
20	percent is not, but the reality is you have
21	actually cleared 90 percent of what was available
22	to be cleared. Okay?

1	So I know the numbers get a little bit
2	confusing in that respect but, so collectively
3	among eligible counterparties, yes, in all these
4	indexes that we started, you have cumulatively
5	cleared or compressed more than 95 percent of
6	them. And the numbers vary and you will see kind
7	of a drop in these numbers obviously every time we
8	issue a new index. Obviously, it's a new
9	instrument again. We have to restart clearing it.
10	Also, you can see the numbers drop for a short
11	period if we are the new clearing member because
12	more trades become available to be cleared.
13	MR. GRESKA: And that's going all the
14	way back to like say Series 9 and the investment
15	grade when we see
16	MR. DIPLAS: Yes.
17	MR. GRESKA: That notional, that 1.5
18	trillion notional?
19	MR. DIPLAS: Yes, Series 9 is one of the
20	few indices. Actually, all the indices are kind
21	of trades. It just happened to have a lot of
22	names that were relevant and a lot of existing

1	trades. That's why it maintained some liquidity
2	but obviously you can see a lot of the others.
3	Some of the indices before don't have the same
4	activity obviously.
5	MR. BENISON: And you see that, no, I
6	was just going to say you can see some of the
7	impact of this if you look at the notional
8	outstanding in the warehouse. Right? And it used
9	to be a much the peak was 60, 65 or something.
10	And that shot down. Now, today it's 25. And much
11	of that, some of that, a little bit of that is
12	rolling off but a lot of that was just due to
13	compression that took place either through direct
14	tear ups or through the clearing.
15	MR. RAMSAY: If I could follow up on a
16	point before the break that was being made, people
17	were talking about the processing of these
18	instruments upon a credit event and the benefits,
19	clearing benefits of having that done in an
20	orderly way. And based on a, you know, an
21	understood set of criteria, would that suggest

22 therefore that for a particular product the

1	greatest market benefits come about if that
2	product is traded through a single clearinghouse
3	as opposed to multiple clearinghouses where there
4	might be different sorts of criteria applied or it
5	might not be so well understood? And do people
6	think that that would tend to happen as a, just as
7	a natural migration from the market demand would
8	all go to a single place? Could there be a single
9	product traded through more than one house and
10	would that pose complications?
11	MS. TAYLOR: I think what it points out
1.0	
12	is that clearinghouses need to be in a position to
12	is that clearinghouses need to be in a position to create certain elements of their services in ways
13	create certain elements of their services in ways
13 14	create certain elements of their services in ways that don't create a basis risk between the current
13 14 15	create certain elements of their services in ways that don't create a basis risk between the current market conventions and the way that the cleared
13 14 15 16	create certain elements of their services in ways that don't create a basis risk between the current market conventions and the way that the cleared transactions work. So I don't think it calls for
13 14 15 16 17	create certain elements of their services in ways that don't create a basis risk between the current market conventions and the way that the cleared transactions work. So I don't think it calls for a particular product to be cleared in a single
13 14 15 16 17 18	create certain elements of their services in ways that don't create a basis risk between the current market conventions and the way that the cleared transactions work. So I don't think it calls for a particular product to be cleared in a single clearinghouse but I do think it calls for the
13 14 15 16 17 18 19	create certain elements of their services in ways that don't create a basis risk between the current market conventions and the way that the cleared transactions work. So I don't think it calls for a particular product to be cleared in a single clearinghouse but I do think it calls for the credit event processes, for example, to be

the role we play, the Trade Information Warehouse
plays is in the post trade events, credit events
or what. By having it done one place there's a no
gap risk, there's no differences in how it's going
to be handled. It's all done uniformly. So those
types of issues disappear because we are able to
aggregate all the positions. So there's two
benefits in essence in terms of what the Trade
Information Warehouse does. One is the reporting
benefit of having one aggregated view and the
other one is the standardized processing of the
asset servicing side of the life. And that's the
role we play in the position we do. So it allows
a proliferation, if you wish, or you want to have
the competition at the CCP level, it permits that
the hand happen without the operational risk of
downstream processing happening after the fact or
the gap or the arbitrage, whatever that could
happen if you have different processing occurring.
So that's the true benefit in the stability and
the foundation.
We've handled 48 credit events, I

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1	believe. When I was at Morgan Stanley the first
2	credit I'm trying to remember. It was a small
3	Canadian tree company. I forgot what it was. I
4	think it took about four weeks to process the
5	event and there was complete panic. And everybody
6	said, God, thank God it wasn't General Motors.
7	General Motors was a two-day event.
8	MR. MOONEY: If I could
9	MR. RAMSAY: Go ahead.
10	MR. MOONEY: If I could just ask a quick
11	follow up. Can I get your thoughts on sort of
12	interoperability among CCPs and among market
13	infrastructures?
14	MS. TAYLOR: I think interoperability is
15	a question that gets a lot of play. I think that
16	there possibly are places where it is I think
17	it depends on how you define it and depending on
18	how you define it there probably are places where
19	it is relevant. I think it is important for, for
20	example, CCPs to be able to interact with the
21	Trade Information Warehouse. I do think that one
22	of the things that I have failed to point out so

far during that part of the discussion is that 1 different clearing services are structured in 2 3 different ways so they actually need to interact somewhat differently with the warehouse. 4 The 5 question that you were raising, Steve, about the difference between the open position shown in the 6 warehouse and the open position shown in clearing, 7 in the case of our clearing service for credit, 8 the trades no longer exist in the warehouse once 9 they have been cleared. And so the relevant piece 10 of information to be put into the warehouse as a 11 12 result of our clearing service for credit would be the net position that you have left. And so there 13 wouldn't be a difference between the kind of 14 cleared open exposure and the warehouse open 15 exposure if people are reporting it based on the 16 17 net open position.

18 So I think that there are some cases 19 where entities need to be able to interconnect. I 20 think interoperability as a matter between 21 clearinghouses is something that is more complex. 22 That brings with it credit risk between CCPs and

1	interdependence on the risk management regimes of
2	different CCPs where there can be differences in
3	the way that services are constructed. There can
4	be differences in the way that margins are
5	calculated. There can be differences in the
6	balance between margins and the guaranty fund
7	process. And done inappropriately the
8	interoperability between CCPs can actually create
9	more systemic risk rather than helping to reduce
10	systemic risk which is really the goal of the
11	clearing service.
12	MR. HARRINGTON: From a client

experience standpoint, one thing that we've seen, 13 especially in CS working with both -- with Kim and 14 15 Chris at CME and ICE for our end-users is the 16 functionality in the clearing systems and, you know, all of the, you know, margin requirements 17 18 that the CCPs mandate, that's obviously their 19 business and they obviously compete in that space. 20 But from a -- from the actual ability to reach the clearing destination I think the interoperability 21 is very good, mainly in the fact that, you know, 22

1	when a client decides they want to clear at CME or
2	ICE, we're able to give them direct access to both
3	clearinghouses. They're able to see, you know, in
4	an almost real-time format, you know, the status
5	of their trade from execution to DCM acceptance to
6	the ultimate clearing of the trade happen. And
7	the actual experience is very much the same. So
8	obviously there's going to be competition on the
9	merits and that's a good thing, but I think that
10	the final result is a very fair and very good
11	outcome.

12 MR. EDMONDS: I would agree with the comments that Kim made on the complexity of if 13 you're talking about CCP to CCP interoperability. 14 I mean, fundamentally, before we even get into the 15 16 technical merits of that, and I'm not sure that this is the place to do that, but philosophically, 17 I mean, Dodd-Frank was very clear that we should 18 move as many of these OTC products into a world 19 20 that we had become accustomed to and the safety and soundness of -- we'll call it the FCM futures 21 22 model, whatever you want to -- it's not exactly --

1	one size clearing isn't going to fit all. And we
2	talked a little bit in the earlier morning session
3	around some of the challenges around that.
4	But before we even get there we're going
5	to start having an experiment in top down market
6	design. It seems incredibly dangerous. I mean,
7	legislation asks us to go one place. We're now
8	mandated to go there. The regulator's job is to
9	provide us some rules of the road of how to get
10	there. And before we get there we're going to
11	think about going in other directions and
12	expanding the scope of that. And from my
13	perspective I think it's an incredibly dangerous
14	track to go down.

MR. DIPLAS: I think that, I'm sorry, I think that at the current state of clearing the probability is not feasible to the extent that --I'm talking about derivatives interoperability. I'm not talking about cash. I think that can be done in cash.

21 On the CDS side, right now to the extent 22 that we have CCPs that have different membership

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1	requirements, different risk frameworks, sometimes
2	even different actually underlying instrument, it
3	is very difficult to think and when I'm talking
4	about interoperability, I'm talking about the full
5	interoperability that says Tom and I trade, he
6	decides to go to CME, I decide to go to ICE. That
7	is like playing a football game. He goes to
8	stadium A and I go to stadium B right now. We
9	cannot meet. So it doesn't work at this stage of
10	clearing.
11	In the future, perhaps if we can do

12 that, that's fine. But I would agree with Chris 13 that I think our number one priority is actually first get the trades into clearing, get some 14 confidence that actually we can do this correctly, 15 and then we can worry about whether we can 16 17 actually achieve the interoperability or not. 18 MR. PIRRONG: Yeah, from an economist's perspective, I mean, there are tremendous 19

20 economies in scale and scope in this business,

21 whether it's due to netting, diversification

22 effects, and so on. So I think that there is

1	going to be a tendency from migration to a single
2	clearinghouse or a small number of clearinghouses.
3	How that migration takes place will in part depend
4	on if there is mandated interlinkage between them.
5	But the one caution that I would make is that, you
б	know, we sort of had mandated interlinkage in the
7	equity market for example and we saw that under
8	times of stress, like on May 6th, that that's when
9	those linkages break down. Well, the whole point
10	about clearing is to basically deal with those
11	stress situations. So I think you have to tread
12	very carefully with looking at interoperability
13	and particularly mandated interoperability in
14	clearing.

15 MR. RADHAKRISHNAN: Let me ask a question about competition. I think while there 16 may be very healthy aspects of competition, it's 17 also possible that there may be unhealthy aspects 18 of competition, specifically CCPs competing on 19 20 margin in a race to the bottom. So what suggestions do people have for the regulators to 21 make sure that this doesn't happen? 22 Should we,

1	for example, I'm not suggesting it but should the
2	regulators mandate a particular margining
3	methodology that all CCPs have to use for credit.
4	MS. JOHNSON: Could I hope in there?
5	Ananda, if I may, I'm sorry. I think this
6	question is tremendously well linked to Kim's
7	comment earlier about systemic risk. And to the
8	earlier comments in the morning session about a
9	race to the bottom. In an earlier comment I noted
10	that, you know, each of the CCPs is an independent
11	business competing on its own merits and
12	developing its own proprietary practice models and
13	practices for risk management. If there
14	whether it's clear that Dodd-Frank mandates
15	clearing of all or how we define all eligible CDSs
16	or requires the bringing in of as many things as
17	possible, I think one point not to miss and that
18	is more obvious than all of those is that the
19	systemic risk that arises from some negative
20	aspects of competition, the negative externalities
21	that can arise in the business should not be
22	overlooked. And there's a place where I think

there is a tremendous opportunity for the 1 regulators to act innovatively in that while it is 2 the case that each CCP is its own business and 3 will develop its own models and practices, there 4 5 has to be for normative reasons a threshold beneath which no competitor is allowed to sink. 6 7 And the purposes there are to ensure that all the benefits of the multilateral netting are captured 8 without bringing into the picture the negative 9 10 externalities that will certainly arise from not -- ineffective pricing or risk management 11 practices. 12

13 MR. BENISON: So, if I can, I think there's a couple of things to think about. 14 Т don't think it makes sense to say we're going to 15 mandate that you all use the same margining 16 process. I think if you do that you potentially 17 lose the benefits of innovation, you lose the 18 benefits of having different people looking at the 19 same problem and coming up with a different 20 answer. And there may be different reasons why 21 22 one CCP decides to margin differently from

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1 another.

2 One of the questions that also comes into that is not just margining but how do I break 3 between the IM and the guaranty fund? And how do 4 5 I break between what's funded in the guarantee fund and what assessments rights are and how much 6 7 that is? So I think it's more important to ensure that there's transparency as to what standards 8 each CCP is using; that there's enough enforcement 9 10 to ensure that CCPs are in fact meeting the 11 standards that they have set for themselves; and 12 three, ensuring that to the extent you've got reliance upon assessment rights that you can 13 reasonably expect that your nondefaulting members 14 will have the liquidity to pay those assessments, 15 you know, in a timely fashion when you have the 16 17 default of another member. 18 I was going to ask a MR. RAMSAY: related question which is obviously there has to 19 20 be some ability on -- presumably there has to be

21 some ability on the part of clearinghouses to

22 innovate, play their own methodology. What

1	happens in a situation where, you know, leaving
2	aside questions about valuation, if you had very
3	similar products traded on more than one
4	clearinghouse, in the event that just the amount
5	of margin collected is significantly different in
6	one case than the other, what would that say? If
7	anything, what would it say from a regulator
8	perspective? Would it suggest that should that
9	raise questions? Alarm bells? Should one assume
10	that if people are, you know, following good
11	prudent risk management purposes that those ought
12	to be fairly similar?

13 MR. TURBEVILLE: That has happened. And I think one exercise that might be helpful is to 14 go back and look at times when that's occurred in 15 16 various products and to try to determine what's going on. I think the motivations now might be 17 different from where they were prior to 2008, but 18 there's no doubt that competition among 19 clearinghouses, it's a relatively new phenomenon. 20 And there's no question that one issue, one cost 21 factor is margin and one cost factor is 22

1	correlations. It's a deep question that is worth
2	thinking about. But I think one thing we know now
3	is that the level of activism to understand what's
4	going on by the regulators and the level of
5	expertise in understanding how those numbers work,
6	there's a need for a greater focus on that,
7	especially as clearing becomes such a central
8	feature in the financial system.
9	MR. GOOCH: I think one thing to think
10	about is you do get those anomalies from time to
11	time. And I think, you know, we talk a little
12	about competition and multiple clearinghouses
13	clearing the same product. But I think we need to
14	be very careful we do have genuine competition.
15	If you think about CCP, they're trying to set
16	margin levels. And how do they go and
17	commercially win the next trade to be cleared?
18	And how do they risk manage the existing trades?
19	The next trade for the individual user
20	is more driven by correlation, the impact on the
21	default fund contribution, a lot of factors other
22	than just the margin go into that decision to put

1	a trade into an existing clearinghouse. I think
2	if you want to have competition on margin that was
3	more generally, interoperability probably isn't
4	practical. I think we've been struggling in the
5	cash markets to make it work. Maybe in 10 years
6	time we can also come back here again and have a
7	debate about OTC interoperability but we're
8	probably not going to get there at the moment.
9	But giving people the ability to move trades
10	between clearinghouses I think is quite important.
11	If you pick a clearinghouse today, if you leave
12	that trade for two years, if you and your
13	counterpart agree, you might want to move those
14	positions. You should be able to do that and that
15	would I think in itself create enough competition
16	to iron out some but not all of these anomalies on
17	margin. Otherwise, in practice it's going to
18	market pressure to fix some of these things.
19	MS. MARTIN: To talk
20	MS. TAYLOR: Oh, go ahead.
21	MS. MARTIN: Just to touch on a couple
22	of points. I agree with a lot of what my

1	co-panelists have said. But to go back to
2	something Mike said earlier in the earlier session
3	this morning, it comes down to the analysis
4	process that you force a DCO applicant to undergo
5	while they're going through the application
6	process. And the in-depth of that analysis
7	process is very similar to what you have been
8	undergoing with your portfolio clearing. But in
9	our view it's not just a process that ends when a
10	DCO gains its license. It's a process. It's a
11	continuing process that where the DCO should
12	have to review its risk management capabilities,
13	its risk management functionality with the
14	different regulatory agencies throughout the
15	lifecycle of its clearing.
16	MS. TAYLOR: With respect to kind of
17	answering your question about whether there could
18	be legitimate reasons why margins would be
19	different at two different clearinghouses looking

20 at the same product without something being wrong 21 with that, I would just offer a couple of points 22 of consideration. One is that there are some kind

1	of basic statistical tests that clearinghouses
2	undergo in evaluating margining, and there are
3	basic coverage standards. Tom talked about this a
4	little bit. Standards that the clearinghouses set
5	for themselves to be able to cover. I think one
6	thing that would be important from the regulatory
7	point of view is to be able to monitor whether
8	clearinghouses are actually adhering to the
9	standards that they've set for themselves.
10	But I think it is not unreasonable for
11	clearinghouses to set somewhat different standards
12	for different products for the same product set
13	given different environments that they might be
14	operating in. They might be operating in a
15	situation where they have more clearing members
16	contributing to the pricing and the default
17	management, therefore, the liquidity that they
18	would face would be better than the liquidity
19	another clearinghouse might face. That's one
20	example. They might be sitting on a book of
21	positions that is very diversified across and kind
22	

1	large number of market participants, or another
2	clearinghouse might be sitting on a book of
3	exposure that is more concentrated that would
4	affect the level to which they do margining.
5	They also could be making a slightly
6	different choice about the mix of resources that
7	they want to bring to bear in a situation of a
8	default. The waterfall could be leaning more
9	toward margin, could be leaning more towards the
10	guaranty fund, and both of those are very
11	legitimate choices as long as the ultimate outcome
12	is that the clearinghouse provides for the ability
13	to withstand the default of the x-number of market
14	participants that is determined to be the target
15	there. So I think there is definitely room for
16	legitimately different decisions to be taken in
17	looking at the margining for the same product.
18	MR. BODSON: I think
19	MR. DIPLAS: I would agree.
20	MR. BODSON: Sorry, the CPS IOSCA
21	standards for clearinghouses, settlement systems,
22	or payment systems are out there that everybody

1	should be subject to. You know, the point, if
2	there are differences the question should be, of
3	course you should question it. And there could be
4	very legitimate reasons or there could be very,
5	you know, not so legitimate reasons. But that's
6	the role of the regulators. But it's also the
7	role of the market participants. There are
8	offerings out there where people have said I'm not
9	going to go near those guys because it's way too
10	much risk. It's not always about, believe it or
11	not, Wall Street is not always about money and
12	trying to find the cheapest trade to do or, you
13	know, maximize the profit. We do, as I said
14	before, we do want to survive. And if somebody is
15	going to take have you come in into a risky
16	situation everybody will pass. When we started
17	Euro CCP, the one thing we heard all the time, we
18	have very high membership requirements, this is
19	our European KAS CCP, was you're charging me
20	your requirements are way too high on me but make
21	sure you get that guy because he's really weak.
22	Okay? We all love each other except when it comes

1 to trusting each other.

2 MR. DIPLAS: I agree with Kim's comments 3 in terms of that the CCPs can have some flexibility. And I agree that the books might 4 5 look different and they should have that flexibility. The regulars have to make sure that 6 fundamental assumptions though are consistent. 7 Т think to me that's the most important element. 8 Having one CCP assume that they can actually 9 10 withstand one significant member default, have another sustain three members default is not a 11 12 good situation. I mean, people vote obviously 13 sometimes with their wallet, sometimes they vote for risk reasons like I said, and obviously we're 14 going to make these decisions. And sometimes 15 16 clearing members might not have the full picture 17 and the regulars have that full picture. The underlying framework assumptions that Tom alluded 18 to, assessment rights. Is the CCP there? 19 Does it have -- if you put a dollar in the guaranty fund, 20 are you assessed a second dollar and then it is 21 22 game over? Are you assessed multiple dollars?

1	That is a fundamental assumption. And that is
2	what's going to have the most systemic risk impact
3	than anything else. Some of the small stuff,
4	micromanaging the margin whether it's 1.9 or 2
5	percent, I think we can live with that.
6	MR. RAMSAY: But even in terms of the
7	general standards there may be some play there. I
8	mean, there's the international standards Mike was
9	mentioning, you know, in the views of some are
10	probably too lenient. There should be, you know,
11	stricter than being able to handle the defaultable
12	largest one. So it's it will be a struggle
13	from the regulatory standpoint to figure out where
14	the baseline is.

15 MR. RADHAKRISHNAN: Let me ask a question about the specific risks of CDS. 16 There is this notion of a jump to default and there's 17 also a notion of a jump from default. So the 18 question is currently the clearinghouses that 19 20 offer clearing procedures, what additional considerations have you put into your risk 21 management systems to take into account the 22

1	specific risks of CDS? And once you hear from the
2	CCPs, the others will point to other things that
3	people should think about.
4	I don't mean to put people on the spot
5	but I am going to put people on the spot.
6	(Laughter)
7	MR. IVANOV: Indeed, fundamentally the
8	risk of the CDS instruments is quite unique and is
9	quite skewed towards protection sellers mainly
10	from jump to default. So ICE specifically will
11	look at many different types of risks associated
12	with CDS products. The first one is the so-
13	called spread dynamics, namely how the spreads are
14	moving upon extreme conditions without even
15	entering an explicit state of default. That would
16	be the first factor.
17	The second one would be liquidity risk,
18	you know, liquidity requirements that should be
19	assigned for different instruments. Definitely,
20	as we discussed in the previous session, different
21	instruments. They have different market activity,

22 different liquidity upon extreme conditions

1	definitely the bid offer could substantially
2	widen. As a result we have models and we have
3	ways to estimate the liquidity charges associated
4	with liquidating big portfolios because we have to
5	all remember that the current settlement levels,
6	they correspond to eventual mid- level that should
7	be very accurate. And it's used as a base point,
8	reference point, for looking at the margin
9	requirements and how they perform.
10	The next type of risk that we'll look at
11	is concentration charges. We have very
12	specifically designed concentration charges that
13	approach the maximum liability as the positions
14	increase. For example, from a protection seller
15	point of view the overall margin requirement could
16	approach the total notional on which protection
17	has been sold. And if you're a protection buyer,
18	then the requirement could be the full coupon
19	payment, the forward payments. Of course, we
20	mentioned the jump to default. We have specific
21	sensitivity analysis associated with assumptions
22	about the recovery rates. Typically, we'll look

1 at jump to default in terms of minimum recovery 2 rate, which is name specific, sector specific to 3 reflect the overall risk of these instruments. We 4 look at interest rate sensitivity in terms of what 5 would happen if the spread market performs in the 6 same way but there is all of a sudden significant 7 move of the default-free interest rate.

8 So the final requirement is a 9 combination of five different risk elements and we 10 attempt to quantify very carefully each of these 11 elements and build the total margin requirement, 12 which would reflect all types of -- or practically 13 five different elements of risk associated with 14 those instruments.

MS. TAYLOR: We have a not dissimilar 15 approach theoretically. We have a seven factor 16 model that looks at a variety of different sets of 17 market conditions. In many of those factors the 18 margins automatically scale as the spread on the 19 product increases. But then there are also 20 specific liquidity considerations and specific 21 22 jump to default. One of the factors is a jump to

1 default or jump to worse credit type of evaluation. And then there's also an element in 2 our minimum margin that considers the margin that 3 is calculated based on looking at the portfolio 4 5 and all of the different factors as well as looking at the jump to default risk. And then 6 that could trigger a minimum. 7 MR. GRAULICH: So we have also developed 8 a model which funnels the specifics of credit 9 default swap. And in particular, the asymmetric 10 risk profile of the protection seller and the 11 protection buyer. So, for example, the protection 12 seller has to post a special margin which we call 13 a credit event margin which is oriented or 14 calculated based on the largest exposure within a 15 portfolio with regards to individual names. 16 So we 17 assume that if the biggest name in the portfolio 18 defaults, then we assume a recovery rate of zero and the second name with a recovery rate of 40. 19 So that reflects the credit event element and on 20 21 the other hand the protection seller, of course, 22 has the risk or carries the risk of the crude

1	premium margin. So it is also separately
2	margined. So to characterize or reflect the
3	characteristics of this asymmetric risk profile
4	between protection seller and protection buyer is
5	reflected in our margining methodology.
6	MR. CURLEY: Can I just ask? Maybe just
7	to provide some context for those three
8	descriptions, can you give a sense of how your
9	models have changed over a period of time? What
10	have you learned from the process of introducing
11	the clearing of these products? And what areas
12	are you still thinking about, either in comparison
13	to the, you know, other platforms in your own
14	modeling that are issues you expect to face in the
15	near future?

MR. GRAULICH: I think, if I may continue, I think the margin methodology is only the way to make sure that in a default scenario you have sufficient margin. What is ultimately important is that this model is strong against stress testing. So if you do stress testing, testing your margin methodology against what can

1	happen, and that is from my perspective the
2	ultimate way to make sure that there is a
3	consistent methodology or consistent approach to a
4	wide race to bottom on the margining side between
5	clearinghouses that all clearinghouses have to
6	ensure that, for example, they are compliant with
7	a 99 percent 99.9 percent confidence level with
8	their margin requirement and their clearing fund.
9	And I think what the regulator could do
10	is to define those stress tests with some more
11	detail to avoid this race to the bottom because
12	there are many assumptions in those stress tests
13	
	which ultimately make you comply or not comply
14	with regards to the margin requirement. I think
15	the margin the margin methodology itself should
16	stay with the clearinghouse because the more
17	sophisticated you are on the methodology side, the
18	more you are aligning yourself with the curve of
19	the stress test which then is efficient or brings
20	efficiency to the market. So I think the
21	regulatory side should focus on the stress testing
22	of the portfolios or the margin methodology.

1 Yeah. I would completely MR. IVANOV: agree with Matthias that the main thing is there 2 3 should be some flexibility in terms of how the quaranty fund and the margin requirements are set, 4 5 but the ultimate test should be what is the stress test scenario or set of scenarios that we want to 6 be protected against and extending the discussion 7 I would say that for example, at ICE we look at 8 two simultaneous defaults of the two biggest 9 10 losers upon extreme conditions and then assuming 11 the three single names in those portfolios in 12 which they wrote protection would be defaulting at 13 the same time. So overall, the stress test scenario used to determine the size of the 14 quaranty fund would correspond up to eight 15 16 simultaneous defaults which is a very extreme type 17 of realization along with additional widening and tightening. 18

19 In terms of definite skew of the risk 20 profile, the margin requirements at ICE, for 21 example, they're about three to one, even more 22 skewed toward protection sellers which are the

main sources of systemic risk. In terms of 1 evolution of the systems and the models, the main 2 thing that we're focused on currently is how we 3 account for basis risk and how we provide a single 4 5 name versus index benefits in an efficient way without making it prohibitively expensive to 6 maintain a flat risk profile. Because on the 7 other hand, if we don't have the proper portfolio 8 margining, then it disincentivizes the clearing 9 participants and overall clients of the 10 clearinghouse to maintain a flat risk profile 11 12 which would be the ultimate goal because the clearinghouse when deals with less actively traded 13 instruments, would be able to more easily unwind 14 such portfolios upon auction. 15 16 MR. RAMSAY: At the risk of getting a

10 MR. MANDALL At the Hisk of getting a 17 little heavily into the weeds on this, and if 18 there's a lot of stress being put on stress 19 testing as something that can provide comfort, is 20 it presumably the meaning of extreme and 21 conditions could be different -- viewed 22 differently across different firms. How much from

1	a regulatory perspective can practically or should
2	the regulators try to make sure that those things
3	are defined similarly, I mean, in term of it can
4	be different depending on sort of the historical
5	horizon you're looking at, the number of kinds of
6	factors you're looking at, the number of factors.
7	How should we look at that from a regulatory
8	standpoint if anyone wants to?
9	MR. EDMONDS: I mean, I think in some
10	respects there are examples of previous behavior
11	where that stance has already been taken where,
12	you know, either through launches of new products
13	or the certification products of new products and
14	things of that nature where regulators, CFTC
15	specifically and SEC as well, you know, have asked
16	how certain assumptions being made around the
17	management of these instruments would have behaved
18	during historical points of reference, be it
19	Lehman or some other high-water mark that's out
20	there that we want to make sure that's cared for.
21	So, you know, I would offer that you're
22	on the right trail with that. You've got to get

1	to a level of comfort that you're asking the right
2	questions around that but, I mean, those are the
3	only, I mean, can we solve things that we don't
4	know? I mean, we're going to use a historical
5	reference point to get there and say we're better
6	than it was before. We've learned, we've made
7	improvements, the process has given us now a
8	better market in which to operate. So I don't
9	know how else you would get to that point. Now,
10	it would be up to you to make a determination as
11	the regulator whether or not the answer you got
12	was sufficient but, you know, certainly those are
13	the questions.

MR. DIPLAS: I could give you a couple 14 of things that we haven't experienced yet but I 15 think it's something that you might want to 16 consider going forward. For one, I think it's 17 clear that if you compare CDS versus other asset 18 classes, it clearly requires a longer unwind 19 20 So talking you might need a few hours of horizon. the day for Euro dollar futures but you need 21 probably a week or two for CDS. And depending 22

1	again what we're looking at that.
2	The second thing that is actually
3	unique, we haven't done that yet, is correlating
4	sequential default, which is especially as we get
5	into client clearing, I think you're going to have
6	to worry about a situation that a large client
7	default, the FCM, and again it goes back to
8	membership requirements on the staff is unable to
9	handle that client default. And if it defaults
10	itself, that actually increases the CDS trading,
11	increases the values for everybody else. And then
12	you have to worry about how to do the unwind.
13	Okay? That is something again that we haven't
14	experienced but this has to be on the radar.
15	And then lastly, there has to be
16	consistency in terms of decision-making. It goes
17	back to what we mentioned earlier about the
18	determination committee. There are events that
19	have to be
20	MR. RADHAKRISHNAN: So Athanassios,
21	you're saying both the client and the firm are
22	names?

1	MR. DIPLAS: Well, that is yes.
2	MR. RADHAKRISHNAN: Okay.
3	MR. DIPLAS: Well, one or the other. I
4	mean, that would be a scenario but obviously, I
5	mean, I'm giving you the worst case scenario.
6	Right? I mean, but either way you have to worry
7	about the client first of all, the FCM being
8	able to handle the portfolio because if they
9	don't, then they default and then we have to
10	basically figure out what to do with their
11	portfolio.
12	And the last thing, the determination
13	committee consistency. You need to ensure first
14	of all that, you know, when we say in general,
15	we tend most market participants, at least the

we tend – most market participants, at least the ТP clearing members which we care about in terms of 16 managing their default, they tend to run pretty 17 small net books but very large gross books. 18 So you want to ensure that there's consistency 19 20 obviously in terms of the treatment of these trades and you don't want to have a situation that 21 CCPA says GM defaulted; the CCPB says it didn't 22

1	default. Okay? In that scenario, right now the
2	current CCPs obviously are aligned in that respect
3	but you want to ensure that if a new one comes up
4	they don't have the option to say I won't listen
5	to what the determination committee says; I'll do
б	my own thing. Because also remember as the
7	default happens, clients will be moving positions
8	from FCMA to FCMB or potentially from CCPA to
9	CCPB. And you need to ensure that those things
10	are going to move smoothly. So these are things
11	that have to be on the radar and again, as I said,
12	the new things, we haven't dealt with them before
13	but we have to think about them.
14	MR. RAMSAY: And how as a practical
15	matter does one do that from a regulatory
16	perspective? I mean, is it enough to sort of make
17	sure that the sort of machinery or the type of
18	process that's in place in terms of determination
19	committees and making those decisions is roughly
20	the same across clearing agencies?

21 MR. DIPLAS: Well, the next committee 22 one would be easy. There would have to be a

1	commitment, absolute commitment from the CCPs.
2	They will abide by these decisions like any other
3	member of the trade. It is written in the rules
4	and it is written in the contract. And then there
5	is actually no optionality. That makes life
6	easier. Some of the other stuff I described
7	actually is much more complex. At least that one
8	is the easy one. We can say we can rule that
9	that is the case.
10	MR. BENISON: So just to be clear on
11	that, so the ISDA determinations committee, under
12	the contracts, you know, as part of the changes,
13	you know, CDSs have been standardized, I keep
14	saying this, for 10 years. We've made some
15	changes to those standards. One of those changes
16	was to move to move from bilateral agreement as
17	to things like successor events and credit events
18	to the ISDA DC as the place to make those
19	determinations. So there's a determinations
20	committee with representation for the buy side,
21	sell side, that turns over over time where the
22	decision is made. And so I think what Athanassios

1	is talking about is having that determination
2	committee be recognized as opposed to separate
3	determination committees that might all reasonably
4	look at the same situation and potentially come to
5	a different answer.
6	MR. RAMSAY: So that would presuppose
7	I'm not suggesting it's inappropriate
8	presuppose this regulatory matter that we're in
9	essence looking to a private sector sort of
10	organization for making those determinations
11	suggesting a clearinghouse. It should reference
12	those in each case.
13	MR. BENISON: Yeah, I think so. But I
14	mean, if each clearinghouse has its own those are
15	private sectors at this point anyway.
16	MR. RAMSAY: Right.
17	MR. DIPLAS: Plus, we have gone now
18	through about, whatever, six or seven credit
19	events and that has actually one thing we can
20	say about the crisis, one thing that worked well,
21	that was it.
22	MS. JOHNSON: But there are real sort of

legal concerns with looking to ISDA as the 1 determining body for these issues. While I think 2 3 there are obviously economic efficiencies in certain operational benefits for having the 4 5 determinations committee of ISDA make the decisions for the industry and so that there are 6 7 not sort of competing interpretations of what's happening, for the regulators the reliance on ISDA 8 is politically less easy or even legally less 9 10 facile in part because ISDA is an independent nongovernmental agency that doesn't have immediate 11 12 accountability to a federal agency or a particular standing under any sort of specific jurisdictional 13 rules. And the mini jurisdictions where ISDA's 14 sort of policies certainly sort of direct the 15 16 market. So there is sort of a gap there in taking 17 that step that is something for the agencies to look at very carefully. 18 19 MS. JOSEPHSON: Picking up on that 20 point, we've been focusing on the product 21 documentation to some extent and the 22 determinations committee around credit events, but

1	I was wanting to solicit the group's views on the
2	relationships between the clearinghouses members
3	and customers in terms of documentation. The sort
4	of master agreements but also client arrangements,
5	give up arrangements, and ideas about how those
6	documentation issues could be addressed with the
7	overarching concern about access to clearinghouses
8	for customers, the client clearing initiatives
9	that have been underway.
10	MR. CAWLEY: Let me jump in. I think a
11	good place to start when you look at clear product
12	is to look at where the other cleared product is
	ib to room at where the other oreared produce ib
13	in the listed derivative space. So, you know,
13 14	
	in the listed derivative space. So, you know,
14	in the listed derivative space. So, you know, there is precedent for clearing agreements and
14 15	in the listed derivative space. So, you know, there is precedent for clearing agreements and for, you know, give up agreements that various
14 15 16	in the listed derivative space. So, you know, there is precedent for clearing agreements and for, you know, give up agreements that various bodies have put together, you know, from the list
14 15 16 17	in the listed derivative space. So, you know, there is precedent for clearing agreements and for, you know, give up agreements that various bodies have put together, you know, from the list of derivatives experience and they're pretty good.
14 15 16 17 18	<pre>in the listed derivative space. So, you know, there is precedent for clearing agreements and for, you know, give up agreements that various bodies have put together, you know, from the list of derivatives experience and they're pretty good. And they're pretty simple. They're pretty</pre>
14 15 16 17 18 19	in the listed derivative space. So, you know, there is precedent for clearing agreements and for, you know, give up agreements that various bodies have put together, you know, from the list of derivatives experience and they're pretty good. And they're pretty simple. They're pretty symmetrical. You know, one of the things that

We should be mindful that the agreements 1 shouldn't be overly complex and should just really 2 3 deal with the facts and the issues themselves. Standard clearing agreements, again, it's a good 4 place to draw from is from the list of derivative 5 6 space. MR. EDMONDS: I would add that, you 7 know, prior to the legislation, right, the world 8 was much more gray. And it leads to the 9 10 documentation that we employed at ICE Trust was 11 one, to remove that gray area. And we did that in 12 terms of a standard terms annex. Now that we have legislation and with the implementation of the 13 rules of that legislation, and there will be 14 opportunities for us to move with much more legal 15 16 certainty than existed prior, to a more 17 standardized documentation that is consistent with the FCM or agency-based model that in our opinion, 18 19 based on the regulatory construction which we 20 operate, were not available to us. And introduced 21 more confusion than it was worth at that point in 22 time.

1 Certainly, those standard agreements that Jamie makes reference to in that they've been 2 negotiated between clearing members and their 3 customers for their entire existence and they've 4 5 become form like in some respects and they've 6 moved along to serve a very specified purpose. There is still a bilateral nature in those 7 agreements of what the clearing member and the 8 risk around the clearing member is willing to 9 10 accept on behalf of those individuals. That's not necessarily a CCP issue. Our issue is to make 11 12 certain that our rules govern the product and the 13 behavior of the participant in a consistent And we're certainly moving the transition 14 manner. to that new documentation that's now for the first 15 16 time available to us under this. MR. GOOCH: I think --17 18 MS. TAYLOR: We brought our service to

19 market under the FCM model originally and so the 20 documentation process I think was much simpler 21 than the documentation process that needed to be 22 followed in some of the other cases. There was an

annex to the futures agreement. I would expect 1 that that's going to be the way that things will 2 move forward under the new legislation and 3 regulation. 4 5 I would like to say one thing about the 6 give up agreement though. I think there definitely is a time and place for there to be a 7 complete industry standard around certain things. 8 I would say the determinations committee is a good 9 10 example of that where you don't want necessarily different outcomes from the same set of facts 11 12 about whether there's a credit event or not. But with respect to things like the give up agreement, 13 I think that there is -- I think there's a 14 tendency by the industry that has long been a ISDA 15 governed consensus based process that they don't 16 do anything differently unless everybody agrees. 17 And the -- in the case of the give up processing, 18 it is an operational process. It's a credit 19 20 process. It's a part of the service that is an example of something that could be innovated on by 21 one or more CCPs in slightly different ways to 22

provide an efficiency to the market participants. 1 2 And having a process that says that type of thing has to be governed by an agreement that everybody 3 has to agree to before anybody can innovate is 4 5 probably going to stifle the ability of the marketplace to respond to changes in market 6 conditions and provide innovative services. 7 MR. BENISON: One thing I would say, and 8 I don't think we have much in the way of end-user 9 representation here, but I think, you know, from 10 11 an end-user perspective as we've gone through and 12 from all the dealers at Southside, we've all negotiations bilaterally with clients, working 13 with multiple clearinghouses in working groups 14 with end-users and what these agreements should 15 look like, and I think one of the things we found 16 out is that as clients are going over the detail 17 of the existing futures agreements, they're 18 starting to see things where they say, well, you 19 know what, I don't really like that. I kind of 20 want to change that. I want to change the way 21 22 that works. And I think, you know, as a whole, as

we've gone back and said, look, we need to take derivatives -- derivatives are a 15, 20 year old product. We need to modernize them. We need to make them safer so we're going to put them into clearing.

We also need to look at clearing and 6 7 realize that clearing hasn't changed that much in a longer period than derivatives have been around. 8 And so from the perspective of the OTC swaps 9 10 market, people are very used to be very documentation intensive and going through and 11 12 looking at all this. And as people went through and started looking at clearing, we found that 13 we've had to make a lot of changes and a lot of 14 those we've worked with the clearinghouses on and 15 elsewhere. And so that's still ongoing. And from 16 17 an end-user perspective they're still looking at those issues as well. So I think it's important 18 to remember that, you know, we need to move the 19 documentation along but we need to take into 20 account all of the relationships and ensuring that 21 22 as we move swaps, you know, we take swaps which

1	haven't been in clearing and we put them into
2	clearing that was originally developed for
3	products that are very different that we're sure
4	we make the changes that are appropriate for that.
5	MR. RADHAKRISHNAN: Could a possible
6	solution be for the regulatory agencies to
7	prescribe documentation if there is no consensus
8	and if you assume that you want to get to, you
9	know, a state of affairs which is clearing by a
10	particular time. And if you leave it up to the
11	market participants and nothing happens, should we
12	prescribe something?
13	MR. EDMONDS: But to Kim's point that
14	she made a little bit earlier, I mean, part of the
15	function in that documentation relates to a number
16	of different bits and pieces between the
17	relationship, credit being one of them, that's
18	being extended by the clearing member to the end

19 user. So while you might be able, as a regulatory

20 authority to assign certain minimums that

21 documentation must include, being overly

22 prescriptive of that, I'm not sure you're ready to

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1 wear that risk.

MR. DIPLAS: I think the industry is 2 3 already incentivized to actually get this done quickly, both by certain cell side. And I think 4 5 again we're all incentivized to ensure that we define the most -- the common things that we can 6 7 put in a document that they can apply to everyone because that makes for a simple document. 8 And obviously to the extent we still manage a 9 10 bilateral relation, we still need to maintain that 11 flexibility to manage that. So I think that is 12 something people are spending a lot of time both -- and also with trade associations to actually 13 get that done. So I agree with Kim's comments 14 obviously that, you know, sometimes we take too 15 long. It's like herding cats. But we'll kind of 16 17 get there.

MR. RADHAKRISHNAN: Speaking of incentives and disincentives, both the SEC and the CFTC have the responsibility to set margin requirements on those entities that will register with us as dealers and who are not regulated by

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1	the prudential regulators, i.e., the banking
2	regulators. So how should we do this? On the one
3	hand (Laughter) I'll come out and ask. It's
4	been on my mind for a long time.
5	MR. RAMSAY: You each get two minutes.
6	MR. RADHAKRISHNAN: How should we do
7	this? And the considerations are, one, you want
8	to make sure that there are incentives to clear.
9	Right? Number two, at the same time I guess there
10	would be some products that just cannot be cleared
11	and will remain bilateral. And what is a balance?
12	You don't want to be punitive. So, and I guess
13	the question can be asked on different product
14	classes but specifically with respect to CDS. How
15	should we do this?
16	MR. DIPLAS: But you are right in saying
17	incentives. First of all, let's look at the
18	current state. We have tremendous incentives to
19	clear. If I face a counterparty bilaterally
20	versus actually having the same trade in the CCP,
21	I get a tremendous benefit in terms of the capital
22	that I have set aside. So that incentive is

1	there. The part I would sorry sometimes is when
2	people use the word incentives if they say that
3	the risk is X, capital should be 3X instead of X.
4	Because if you do that you don't create you
5	creative incentives, yes, on one side but also you
6	will actually create an incentive to put things in
7	the clearinghouse that perhaps shouldn't have gone
8	there. So that is the kind of defined balance
9	that you need to worry about.
10	And the second thing is I know I think
11	you correctly said that you were going to have to
12	look at those kind of projects actually are not
13	already regulated by prudential regulators. And
14	obviously, you don't want to create some new
15	loophole there as well. So looking at what are
16	the current capital standards that already apply
17	to the rest of us basically that already have to
18	pay those prudential capital requirements is very
19	important. So it's consistency that we care about
20	obviously.
21	MR. RAMSAY: We've been dancing around.

1	dancing around issues involving the interests of
2	end-users but I'm not sure that we've really kind
3	of addressed that sort of head-on. So I guess
4	maybe I'll sort of ask a general question or maybe
5	preface it by saying that the I think perhaps a
6	fair reading of legislative history and the
7	congressional intent could be to suggest that this
8	market, the swaps market in particular, not
9	necessarily CDS market, is overly concentrated in
10	terms of market share, that part of what we ought
11	to be doing through the exercise of the regulatory
12	authority in clearing is to open that up, to make
13	it more competitive, to provide access more
14	readily to a broader class of people, including to
15	end-users.
16	If that's a fair read then how should

If that's a fair read, then how should we as regulators go about it and how should clearing agencies provide access to end-users. I'll start there. Does anybody want to --MR. CAWLEY: Why don't I jump in? As a representative of the SDMA that represents independent dealers and FCMs, I think you look to

1	the fact and you look to the core principles of
2	the act in terms of open access. And I think away
3	from the core principles of the act in terms of
4	open access and requirements for transparency and
5	so forth, you look to the you look to the
6	prudential nature of the risk inherent in any
7	system that is too focused and too concentrated.
8	So what role then can more FCMs again properly and
9	adequately capitalize? What role can they play?
10	Well, within the FCM, within the
11	clearinghouse structure they can burden some of
12	the risk and they can distribute that risk. For
13	independent dealers to provide additional
14	liquidity into the system, that can only bring
15	greater stability in the system, especially in
16	times of crisis when you need it most. More
17	people coming in making more markets and more
18	products is simply better for the system overall.
19	So, again, what you've got to ask yourself
20	what, from the clearinghouse standpoint, what can
21	be done to bring in entities who are well
22	capitalized who serve and who are very active in

the same clearinghouse in other market contexts 1 2 but are thus far not yet set up in this system. And there are initiatives right now that are going 3 on where that's changing, which is very good. 4 But 5 again, you know, where you have dealer -- the way in which liquidity and market making has evolved 6 in this marketplace over the past two decades 7 since the inception of interest rate swaps and 8 most recently credit default swaps is really on a 9 dealer to client basis governed by an ISDA. 10 And that market structure is going to change because 11 you have a sort of flattened multilateral prospect 12 where not only dealers to dealers trade with each 13 other but also dealers to customers. And indeed, 14 customers trading with customers. So, again, you 15 know, you've got when two parties come together 16 and they do a trade, the byproduct that they throw 17 off on that trade is liquidity. So that should 18 really be encouraged. 19

20 MR. DIPLAS: I would slightly question 21 your underlying assumption in terms of how 22 competitive the market is. If you look at this

1	industry and you compare it with some of the
2	industries actually extremely infrastructure
3	heavy. You have, I think, you look at something
4	like buying cable service, buying a telephone,
5	buying whatever. You don't have 15 dealers
6	obviously competing over one another for fractions
7	sometimes of a basis point. So that's kind of
8	but I'll answer the question anyway.
9	The issues there can be open access
10	and there should be free competition. Whoever
11	comes into these frameworks come in with the same
12	rights but also with the same responsibilities.
13	But then the market can compete and I think
14	clients are going to freely go wherever they think
15	someone offers them more liquidity.
16	In terms of CDS in particular as an
17	asset class, you do have to be cognizant of the
18	fact that it is more capital heavy as an asset
19	class. It is something that is subject to jumps
20	so that the participants who actually are in there
21	will have to be cognizant of themselves that they
22	will be subject to those jumps. And that is what

1	has basically weighted sometimes participates in
2	the past. In the good times they get in and in
3	the bad times they get destroyed. Again, the
4	market forces take care of that on their own.
5	It's not for us to prescribe but I don't see that
6	there are any barriers in this sense. Clearing
7	doesn't even lower any barriers. Anybody who
8	complains, they can equally go to the
9	clearinghouse and then you can trade with whoever
10	you want. And I think we'll see that.
11	MR. GOOCH: I think one thing. You
12	asked the question about how we bring more
12 13	asked the question about how we bring more end-users into the marketplace. And I think they
13	end-users into the marketplace. And I think they
13 14	end-users into the marketplace. And I think they have somewhat different issues and maybe some
13 14 15	end-users into the marketplace. And I think they have somewhat different issues and maybe some firms like Jamie's that want to be FCMS that most
13 14 15 16	end-users into the marketplace. And I think they have somewhat different issues and maybe some firms like Jamie's that want to be FCMS that most end-users you haven't traded derivatives. If you
13 14 15 16 17	end-users into the marketplace. And I think they have somewhat different issues and maybe some firms like Jamie's that want to be FCMS that most end-users you haven't traded derivatives. If you sit down with them and say why do you only trade
13 14 15 16 17 18	end-users into the marketplace. And I think they have somewhat different issues and maybe some firms like Jamie's that want to be FCMS that most end-users you haven't traded derivatives. If you sit down with them and say why do you only trade futures and not derivatives, the main thing
13 14 15 16 17 18 19	end-users into the marketplace. And I think they have somewhat different issues and maybe some firms like Jamie's that want to be FCMS that most end-users you haven't traded derivatives. If you sit down with them and say why do you only trade futures and not derivatives, the main thing they're worried about is uncertainty. They look

1 the documentation. They get nervous about the 2 marking. A whole bunch of things. And that 3 discourages a lot of people from trading 4 derivatives.

5 And if we can encourage more of those 6 people into the market, that's probably a good thing because they have economic risks they need 7 to cover and there's more people in the market, 8 there's more liquidity. It means there will be 9 10 room for more dealers to cover the infrastructure 11 costs and assets we're talking about. And I think 12 that's the fix to the problem, is just to make the marketplace bigger. And you need to, I think, 13 spend more time with the pension funds, the 14 traditional money managers, the people who have 15 16 lots of economic assets but choose not to use OTC 17 derivatives to hedge them. Most hedge funds do, so that's not really the issue. 18

19 Those guys are looking for your 20 certainty in the course of the trade and they get 21 very nervous about, you know, I do a trade that is 22 enforceful or not enforceful until it gets to the

1	clearinghouse. They all have different views of
2	what the answer should be but what they're looking
3	for I think out of this process is a lot of
4	certainty about every step in the trade. Some of
5	them love ISDA documents; some of them hate ISDA
6	documents with a passion. You know, I don't think
7	there's anyone that you ought to tell them what
8	they should and shouldn't like in terms of
9	documentation but I do think at the end of this
10	process they want a world where they understand
11	the risks they take, they understand what happens
12	if there's a credit event on the trade. They
12 13	if there's a credit event on the trade. They don't have to worry about those things.
13	don't have to worry about those things.
13 14	don't have to worry about those things. I think that will encourage more people
13 14 15	don't have to worry about those things. I think that will encourage more people in. And the minute it just looks expensive from
13 14 15 16	<pre>don't have to worry about those things.</pre>
13 14 15 16 17	<pre>don't have to worry about those things.</pre>
13 14 15 16 17 18	<pre>don't have to worry about those things.</pre>
13 14 15 16 17 18 19	<pre>don't have to worry about those things.</pre>

1 talk too much about dealers and midsize dealers
2 and clearinghouses and forget the market is
3 actually driven by pension funds, traditional
4 money managers, and others in the credit space
5 actually want to trade the asset class and they
6 have a very different set of needs.

MR. HARRINGTON: One of the things we're 7 seeing from our buy side customers today and this 8 is dramatically ramped up since July and the 9 10 passage of the Act, the two main tenets of the -with transparency and then obviously clearing, 11 12 that in and of itself is bringing back actually two distinct customer groups. Number one, 13 customers who prior to 2008 had been using OTC 14 derivatives either in small or large scale but 15 then also new participants who had never, you 16 17 know, never been involved in OTC at all who now have a strong interest mainly because of the fact 18 that, you know, the mitigation of counterparty 19 20 risk is from what we hear probably the primary 21 driver. But then secondly with the, you know, 22 with the tenets of transparency, the fact that

1	there's going to be so much more data available,
2	you know, whether, you know, depending on the rule
3	making whether it's close to real time, close to
4	end of day, whatever it ends up being, it's going
5	to be dramatically more than what we have today.
6	And that, in and of itself, is going to bring in
7	participants and liquidity into the markets.
8	MR. TURBEVILLE: My experience with end
9	users, companies that are hedging or mitigating
10	risk and embedded in their businesses because all
11	this is true but the bigger issue is cash. And
12	the biggest uncertainty is having to post margin
13	and watching their businesses go down in flames
14	for lack of cash because they're not banks.
15	They're not pension funds. They're airlines.
16	They're utilities. They're whomever might be
17	hedging the risk. So that the biggest concern
18	with entering into of limiting himself to a
19	clearing environment is that they lose access to
20	bilateral transactions in which debt or credit
21	extension is embedded.

22

So that's the real driving factor in all

1	of this, which leads to the question whether a
2	system that is bifurcated where you have the
3	clearing system and FCMs extend credit and where
4	you have another system where banks embed credit
5	deals in derivatives is a good system. But that's
6	the system we're in. And that's what we'll the
7	less attractive the embedded credit deal is in and
8	bilateral transaction is, the more clearing will
9	occur.
10	MR. RAMSAY: Right. So some would
11	suggest that, you know, those contracts that the
12	credit extension are embedded in the price but
13	embedded in an opaque way, in a way that's not
14	ideal and most efficient
15	MR. TURBEVILLE: Really? I've never
16	heard of that.
17	MR. RAMSAY: Some would suggest. So
18	does that prompt any suggestions about in terms of
19	the machinery of the clearinghouse, you know,
20	representation of end-user interests? Is it
21	appropriate to have a specific end-user
22	representation on the board, on the risk

1	committee, on, you know, sort of a key
2	MR. TURBEVILLE: Maybe more creative
3	ways to I mean, I think this is all about
4	credit. I mean, more creative ways to provide
5	credit into the system so that credit for
6	margining can be accessed. And the other thing
7	is, of course, more less lack of transparency
8	on the other side.
9	MR. PIRRONG: I just wanted to go to
10	sort of the premise of your question which was
11	about the markets being concentrated and there was
12	sort of an implicit assumption there that they
13	were too concentrated. Well, I think it's
14	important to recognize, I think first of all we
15	should ask the question, well, why did they get to
16	be that way? There are fundamental economic
17	factors that are driving that. What are those
18	economic factors? I can think of some good ones
19	and I can think of some bad ones. For example,
20	sort of too big to fail subsidies could be one
21	thing that would be encouraging excessive
22	concentration.

1 But on the other hand, I can think of 2 good just sort of economy and scale and scope reasons that are leading to this kind of 3 concentration. And I think it's important to 4 5 start from a fundamental understanding of what the economics are as opposed to saying, oh, the market 6 7 is too concentrated. Let's force a less concentrated structure which might actually be 8 sort of going against the underlying economics and 9 10 force on excessive cost and perhaps excessive risk. 11

12 I think one of the -- one of the points that I hear raised often as well, is the standards 13 for membership are too high. And there are sort 14 of two factors on that. One is to talk about the 15 financial requirements of, you know, net capital, 16 17 and two is, points around the need to provide daily pricing for CDS clearing and to participate 18 in the unwind upon the default of a counterparty. 19 And I think you have to think about this in terms 20 21 of, you know, the questions about what should be 22 mandated and how far do we clear and questions

1	about this are directly tied together.
2	So the fundamental principle behind the
3	clearinghouse is we have sufficient daily pricing
4	that we can know what the variation margin should
5	be. And by having sufficient daily pricing we're
6	able to calculate an appropriate IM and an
7	appropriate guaranty fund to ensure that we're
8	safe. If we have products that are liquid enough
9	in that clearinghouse that you don't need to rely
10	on the members for daily pricing, then that's
11	going to lead you to a different answer for what
12	your membership standard should be. If you have
13	products that aren't liquid enough, you know, if
14	you look at some of the DTTC's statistics they
15	have published on the nine month study that you
16	guys did on trading volume, well below well
17	more than half of the thousand single names they
18	looked at had less than five trades a day across
19	the entire curve. So on a 10-year curve, four
20	points a year, 40 products per credit, there were
21	less than five trades a day.
	And the year I think shout it is it

22

And the way I think about it is it

1	should be an open it should be open access but
2	you need to have certain standards to get a
3	driver's license. And those standards change
4	based on the type of vehicle you're driving. So
5	if you're just going to drive a car, there's one
6	set of standards. If you're going to drive a Mack
7	truck, there's a different set of standards. And
8	that means regulators kind of have a choice. And
9	I think part of this is, you know, what was
10	intended by Dodd-Frank. But if your choice is to
11	say we're only going to have clearing of the
12	highly liquid products, that's going to be a very
13	narrow interpretation of what's cleared and you're
14	going to end up with a broader set of those who
15	can handle the client risk that they're taking on
16	and they're introducing into the system and who
17	are able to participate in the risk management
18	system. And the mutualizing of that risk between
19	members.
20	If you go for a broader set of what's to

If you go for a broader set of what's to be clear, which I think seems to be what everyone thinks is the intent of Dodd-Frank and certainly

1	from the approach of the clearinghouses is what
2	they're targeting, then I think you have to set a
3	narrower standard, you know, you have to set
4	higher standards for who's able to participate in
5	that. And that's all really based on this issue
6	of how liquid are the products that we're clearing
7	and do we have enough pricing externally that we
8	don't need to rely on that from the members?
9	MS. JOHNSON: I will, I would just add
10	that part of the concentration is certainly the
11	result of the adoption of the Commodities Future
12	Modernization Act in 2000 and the definition of
13	eligible market participants, and/or in
14	combination with the Gramm-Leach-Bliley Acts
15	removal of those sort of into an unregulated zone.
16	So I think some of the concentration was largely
17	the part of legal construct limiting who could
18	actually participate in the market. And that
19	legal construct was based in part on what Tom is
20	mentioning, the concerns about liquidity in the
21	market and the ability of pension funds or other
22	sort of more sensitive types of investors'

abilities to access the opportunity to liquidate
 the positions if they needed to in a particular
 emergency.

4 MR. RADHAKRISHNAN: I think there is another dimension to access. One is access to 5 credit membership, which Tom just talked about. 6 But he other dimension is the access of end-user 7 or clients to having their products cleared. In 8 the futures model everybody has access because you 9 10 get no choice. Right? When you trade a futures contract you've got to clear it. Right? Either 11 12 you do it directly or you do it through an intermediary. So the question I have is I believe 13 that there is not enough client clearing for 14 credit right now. And tell me if I'm wrong. And 15 if I'm wrong, why is that so? 16

MR. DIPLAS: Well, we couldn't tell you it's wrong because there's not enough client clearing. So that's probably the easiest part of the debate today.

Look, I mean, we already -- the fact
that credit clearing has taken us three or four

1	years to actually get it done is because it is
2	totally complex. We're dealing with an underlying
3	instruments complex. We have to work out a lot of
4	issues. Obviously, the moment we introduce client
5	clearing it raised the complexity by another order
6	of mine because suddenly we are dealing with
7	instead of three parties, you're dealing with four
8	parties. Part of the issue we had was that
9	actually we were dealing with participants in
10	multiple legal jurisdictions and we had to face
11	multiple backup (inaudible) trying to figure out
12	how to work all of those.
13	Now, one good thing coming out of
14	Dodd-Frank is actually because of the imposition,
15	for example, of the FCM requirement is that it
16	

18 framework and actually I think we're going to be 19 more successful in that respect. So that's why it 20 took so long but I think we have some concrete 21 steps in front of us to actually get this done. 22 MS. TAYLOR: I think one of the issues

now we can go back and deal with an easier

17

1	that we're all facing is that we're all trying to
2	hit a moving target. A lot of what Tom said is
3	very, very applicable. It definitely serves the
4	customers better and it serves actually the
5	clearinghouses better from a risk management point
6	of view to have a more diverse group of clearing
7	member participants as long as that diverse group
8	of clearing member participants has the capacity
9	and the expertise to perform the functions that
10	we're asking them to perform.
11	And right now the set of functions that
12	we're asking a clearing participant in a CDS
13	offering to perform include some functions that
14	are probably not widely available. There isn't a
15	huge universe of entities that are able to perform
16	those functions. As the markets become more
17	transparent, more widely traded, particularly
18	certain products I think will become will adapt
19	more readily to the electronic execution, I think
20	we need to have a set of standards that will allow
21	the market to evolve as the standards to evolve
22	as the market evolves. In our particular case

1	we've got a much lower minimum capital hurdle to
2	be a clearing member than other clearing providers
3	for CDS. Over time, that's likely to be an
4	operative hurdle. Right now I think the operative
5	hurdle is the expertise and the capacity to
6	perform things like participate in the pricing,
7	participate in the default management, you know,
8	stand ready to take your share of a portfolio that
9	we need to liquidate. And there is not as large a
10	universe of participants as we would like who are
11	able to do those things. And I think that will
12	change over time, but I would encourage you to
13	think about that evolution as you try to set
14	standards because you're trying to hit a moving
15	target, too.
1.0	

MR. EDMONDS: Yeah, on that point, someone calls you up and says -- I get these phone calls from time to time. I'm a SEF. Really? Okay. And you have to provide open access because you're a clearinghouse. I'm like, I'm aware of what the statute says. But you haven't yet determined what a SEF is. And I draw that analogy

1	because as it relates to the buy side and the
2	interests they have, they are certainly interested
3	in the protections that are provided in a CCP and
4	the functions that collectively some of us in this
5	room provide. They haven't yet been able to, much
6	like you haven't been able to yet put your arms
7	around exactly what a SEF is, we'll kind of know
8	it when we see it, they know that that is coming.
9	They are anticipating the delivery of those
10	services, but yet they need to plan for that.
11	They need to understand what the requirement will
12	be on them. They need to understand what their
13	capital planning process, how it's going to be
14	modified and changed. Some of them will change
15	their business models and they will have to by
16	definition change the business models in which
17	they operate. We don't yet, to Kim's point about
18	a moving target, we have not yet provided enough
19	information. Dodd-Frank, the passage of that and
20	the execution is now law. The next step the
21	next iteration in this process is going to be the
22	rules that these agencies, your agencies develop

1	and provide. And we will look back on this in two
2	years and go, well, it was all just, of course it
3	was. We all just knew that.
4	But right now we're in the middle of
5	mixing the batter, so to speak. And that is as
б	frustrating for the buy side as it is for anyone
7	else who is materially involved in this. But at
8	least we've removed the uncertainty around whether
9	or not we're going to have to or not going to have
10	to. But that's only one piece of this puzzle that
11	is a significant puzzle that we're all playing a
12	piece in.

13 MR. CAWLEY: I'd like to discuss or respond somewhat to Kim and to Tom's comments 14 15 about requirements for FCMs and the openness and what qualifies. I think certainly, you know, 16 17 we're not suggesting for a second that there should be two sets of rules for two sets of FCMs. 18 What we are saying is that yes, capital is an 19 20 And sophistication and the ability to issue. trade and participate in the auction process in 21 the event of an FCM is vital for the success of a 22

1 clearinghouse to operate. But there are, and I 2 think you'll agree, several clearing brokers or 3 FCMs out there in excess of 20 to 30, 40 billion 4 capital who exceed your requirements who from a 5 capital standpoint are certainly eligible to 6 participate.

There's also innovative ways in which --7 and Tom, to your point -- you can never have 8 enough pricing when it comes to liquidity, when it 9 10 comes to a liquidation situation. So if a clearinghouse is offered from other dealers who 11 12 are seeking to enter the space who can provide liquidity and put their money where their mouth is 13 and take some of that burden and wear some of that 14 risk, I think it should behoove us all as an 15 16 industry given the nature of this whole process 17 that discourse should continue such that you bring in greater -- more pricing, more dealers, more 18 FCMs to participate in the process. 19

When it comes to the auctioning of positions of a distressed FCM, I think it's fair to say that you can never have enough participants

1	in an auction. So you know, what I would suggest
2	and what we've contemplated is very simple, is
3	open up that auction process to include the buy
4	side. To include 400 to 500, 600 accounts. There
5	is precedent in the marketplace today where
6	auctions operate in a timely and efficient manner
7	when positions are auctioned off in the market
8	space today. So there is precedent out there.
9	There are many people who wish to participate in
10	these auctions. The buy side, new independent
11	dealers, L dealers of credit. There's a new
12	monopoly of information concentrated in a
13	particular few firms. So again, there are a
14	number of guys out there with capital who wish to
15	participate. There's a number of dealers out
16	there who wish to contribute prices who want to
17	share that burden. And indeed, there are a number
18	of buy side accounts out there who would love the
19	opportunity to participate in an auction,
20	especially as Matthias had mentioned very early on
21	that there should be some discount given in an
22	auction process. We don't think there should be

1	any discount given in an auction process. We
2	think there should be a best price and that best
3	price is assuredly optimized when you have 400
4	bidders in a room and not just six.
5	MR. DIPLAS: I think it's very important
б	to go back to that point though. We're not
7	talking about asking other people to come in and
8	that is a problem. Clearly, when we have an
9	auction the more people that come in the better.
10	That's fine. What we are talking about is who is
11	actually contractually obligated to participate in
12	the auction? That is what the issue is here. Who
13	is contractually obligated to price the stuff on a
14	daily basis and participate in an auction. The
15	problem we have in the situation such as Lehman
16	defaulting is not that we have too many people
17	actually participating in an auction; we have too
18	few. That's the issue we have.
19	So if you want to come in and
20	participate, everybody is welcome. If you come in

21 with the same rights and the same responsibilities

22 but you have to contractually be having the same

obligations. So there is no issue after that. 1 But to say that somehow if you cannot provide 2 3 those services, that you might outsource them to someone else and they might be on the hook or 4 might not be on the hook is a very uncertain 5 situation and it makes it very uncomfortable. 6 MR. RADHAKRISHNAN: That will be -- that 7 whole issue you just talked about is going to be a 8 -- I hope will be a subject of another discussion. 9 But unfortunately -- because it is a very -- it is 10 a very important discussion as to the structure of 11 12 clearinghouses and I'm not committing ourselves to another roundtable but I would like to have 13

14 another sessions.

15 With that we have to end. I really 16 would like to thank each and every one of you for 17 your contributions. I think it helped us a lot. 18 I know it was, you know, you took a lot of time 19 off your busy schedules and we appreciate it very 20 much.

Before I end, I would like to remind
everybody -- I don't know if this is being webcast

1	but, you know, in the Federal Register release we
2	did invite comment and there are specific
3	mailboxes that you can send us your comments. And
4	also, when we do come out with our respective
5	agencies' comment on the rulemakings, we hope that
6	you will comment.
7	But thank you very much. We will
8	adjourn for now and 1 o'clock is the next
9	roundtable. So thank you.
10	(Whereupon, at 12:07, the
11	PROCEEDINGS were adjourned.)
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