

1 U.S. COMMODITY FUTURES TRADING COMMISSION (CFTC)

2

3 MARKET RISK ADVISORY COMMITTEE (MRAC)

4

5 Monday, September 9, 2019

6 3:01 p.m.

7

8 Commodity Futures Trading Commission - CFTC

9 Teleconference

10

11 MRAC Members in Attendance

12 Nadia Zakir, MRAC Chair, Pacific Investment Management

13 Company LLC (PIMCO), Executive Vice President and

14 Deputy General Counsel

15 B. Salman Banaei, Executive Director, Global Head of

16 Clearance and Settlement, IHS Markit

17 Stephen Berger, Managing Director and Global Head of

18 Government & Regulatory Policy, Citadel

19 Lee Betsill, Managing Director and Chief Risk Officer,

20 CME Group

21 Isaac Chang, Managing Director and Co-Head of Trading,

22 AQR Capital Management, LLC

1 Biswarup Chatterjee, Global Head of Electronic Trading
2 & New Business Development, Credit Markets, Citigroup
3 Alicia Crighton, Chief Operating Officer, Prime
4 Services, US Clearing, Goldman Sachs, Futures Industry
5 Association (FIA)
6 Matthias Graulich, Chief Client Officer, Eurex Clearing
7 AG
8 Frank Hayden, Vice President, Trading Compliance,
9 Calpine Corporation
10 Lindsay Hopkins, Clearing House Counsel, Minneapolis
11 Grain Exchange
12 Annette Hunter, Senior Vice President and Director of
13 Accounting Operations, Federal Home & Loan Bank of
14 Atlanta
15 Vincent B. Johnson, Head of Regulatory & Policy
16 Affairs, BP Products North America
17 Demetri Karousos, Chief Risk Officer, Nodal Clear LLC,
18 and Managing Director, Market Administration and
19 Surveillance, Nodal Exchange LLC
20 Derek Kleinbauer, Global Head, Rates and Equity e-
21 Trading, Bloomberg LP and Vice President, Bloomberg SEF
22 LLC

1 Laura Klimpel, Managing Director, Clearing Agency
2 Services at the Depository Trust & Clearing Corporation
3 (DTCC)
4 Sebastian Koeling, Principal Traders Group, FIA
5 Kevin McClear, Chief Risk Officer, Intercontinental
6 Exchange Inc.
7 Dennis McLaughlin, Group Chief Risk Officer, LCH Group
8 Craig Messinger, Senior Advisor, Virtu Financial
9 Dale Michaels, Executive Vice President, Financial Risk
10 Management, The Options Clearing Corporation
11 John Murphy, Managing Director and Global Head of the
12 Futures Division, Mizuho Americas, Commodity Markets
13 Council
14 Christina Norland, Managing Director, Chatham Financial
15 Sam Priyadarshi, Principal, Head of Portfolio Risk and
16 Derivatives, Vanguard
17 Jonathan Raiff, Senior Managing Director, Nomura
18 Holdings, Inc.
19 Marnie Rosenberg, Managing Director and Global Head of
20 Clearinghouse Risk & Strategy, JP Morgan
21 James Shanahan, Vice President, Financial Regulatory
22 Compliance, CoBank ACB

1 Lisa Shemie, Associate General Counsel, Cboe's Legal
2 Division, Chief Legal Officer, FX and Cboe SEF
3 Dr. Betty Simkins, Head of Finance Department,
4 Professor and Williams Companies Chair in Business,
5 Oklahoma State University, Spears School of Business
6 (Special Government Employee)
7 Tyson Slocum, Director, Energy Program, Public Citizen
8 Robert Steigerwald, Senior Policy Advisor, Financial
9 Markets, Federal Reserve Bank of Chicago
10 Janine Tramontana, Senior Counsel and Vice President,
11 Federal Reserve Bank of New York
12 Kristen Walters, Global Chief Operating Officer of Risk
13 and Quantitative Analysis Group, BlackRock
14 Suzy White, Chief Risk Officer, Global Banking &
15 Markets and Commercial Banking, Americas, HSBC
16 Rana Yared, Managing Director Principal Strategic
17 Investments Team, Securities Division, Goldman Sachs
18 Scott Zucker, Chief Administrative Officer, Tradeweb

19

20 Speakers in Attendance

21 Thomas Wipf, MRAC Interest Rate Benchmark Reform
22 Subcommittee (Subcommittee) Chair and Vice Chairman of

1 Institutional Securities, Morgan Stanley
2 Ann Battle, Leader of the Subcommittee Disclosure
3 Working Group and Assistant General Counsel,
4 International Swaps and Derivatives Association
5 (ISDA)
6 Dennis McLaughlin, MRAC Member/Subcommittee Member and
7 Group Chief Risk Officer, LCH Group
8 Agha Mirza, Subcommittee Member, Managing Director and
9 Global Head of Interest Rate Products, CME Group

10

11 CFTC Commissioners and Staff in Attendance

12 Rostin Behnam, Commissioner, MRAC Sponsor
13 Dan Berkovitz, Commissioner
14 Dawn D. Stump, Commissioner
15 Alicia Lewis, Designated Federal Officer (DFO), Special
16 Counsel, Division of Clearing and Risk, CFTC

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1 P R O C E E D I N G S

2 MS. LEWIS: Good morning. Good afternoon, I
3 should say. As the MRAC Designated Federal Officer, it
4 is my pleasure to call this meeting to order. This is
5 Alicia Lewis.

6 Before we begin this afternoon's discussion,
7 I would like to turn to Commissioner Rostin Behnam,
8 MRAC sponsor; and Nadia Zakir, MRAC chair, for opening
9 remarks. Commissioner Behnam?

10 COMMISSIONER BEHNAM: Thank you, Alicia.

11 Good afternoon, everyone. I want to thank
12 everyone for taking the time to meet. We are having a
13 telephone conference this afternoon because we have a
14 few limited items to discuss and thought it would be
15 worthwhile to have, instead of an in-person meeting.

16 Quick thanks to Tom Wipf as chair of the
17 subcommittee, Ann Battle, and Agha Mirza as well, and
18 Dennis McLaughlin for their participation today and a
19 special thanks, of course, to Alicia Lewis and Nadia
20 Zakir for their longstanding leadership and
21 organization for this meeting.

22 We are starting to sort of produce some

1 results, and rubber is hitting the road here as we
2 lurch towards 2021. And I love the subcommittees in
3 the work streams are working towards a lot of
4 deliverables and results. So continue to look forward
5 to seeing the work product from the subcommittee. It
6 is playing a huge role in the larger transition away
7 from LIBOR. And as I go around the country and travel
8 as well at conferences, I think the MRAC's work is
9 being recognized in a very positive lighting and doing
10 a really important job in contributing to the larger
11 task at hand that the ARRC and other organizations are
12 leading.

13 So thanks again to everyone, look forward to
14 this afternoon's discussion and future discussions, as
15 well. Thanks.

16 MS. LEWIS: Thank you, Commissioner Behnam.

17 Chair Zakir?

18 CHAIRPERSON ZAKIR: Thank you, Alicia.

19 As Commissioner Behnam noted, today's meeting
20 is being convened at the request of the Interest Rate
21 Benchmark Reform Subcommittee to discuss a number of
22 developments involving LIBOR transition. In

1 particular, the Interest Rate Benchmark Reform
2 Subcommittee was formed in September 2018 with the
3 objective of providing reports and recommendations to
4 the MRAC and ultimately the Commission regarding
5 ongoing efforts to transition U.S. dollar derivatives
6 and related contracts to the Secured Overnight
7 Financing Rate, or SOFR, and the impact of this
8 transition on the derivatives market.

9 We are pleased to welcome the members of the
10 subcommittee today to present their initial
11 recommendation regarding the adoption of plain English
12 disclosures for new derivative contracts referencing
13 LIBOR and other IBORs and to discuss other key
14 developments in the LIBOR transition, including
15 proposals from essential counterparties regarding their
16 respective price alignment transition plans and
17 clearing treatment for physically settled swaptions.
18 Thank you to the members of the subcommittee for your
19 work on this important issue. Thank you to
20 Commissioner Behnam and to the Chairman's Office,
21 Commissioners Stump, Quintenz, and Berkovitz for their
22 participation on today's call. Also thank you to

1 Alicia Lewis and the CFTC staff for their hard work in
2 organizing this teleconference meeting.

3 Turning to the agenda, before we begin, we
4 would like to do a roll call of the members, speakers,
5 and CFTC commissioners on the phone so we have your
6 attendance on the record. After Alicia says your name,
7 please indicate that you are present.

8 MS. LEWIS: Salman Banaei?

9 MR. BANAEI: Present.

10 MS. LEWIS: Stephen Berger?

11 (No response.)

12 MS. LEWIS: Lee Betsill, CME?

13 MR. BETSILL: Present.

14 MS. LEWIS: Isaac Chang, AQR Capital
15 Management?

16 (No response.)

17 MS. LEWIS: Bis Chatterjee, Citigroup?

18 MR. CHATTERJEE: Present.

19 MS. LEWIS: Alicia Crighton, FIA?

20 MS. CRIGHTON: Present.

21 MS. LEWIS: Matthias Graulich, Eurex?

22 Matthias Graulich, Eurex?

1 (No response.)

2 MS. LEWIS: Frank Hayden, Calpine
3 Corporation?

4 MR. HAYDEN: Present. I am here.

5 MS. LEWIS: Lindsay Hopkins, Minneapolis
6 Grain Exchange?

7 MS. HOPKINS: Present.

8 MS. LEWIS: Annette Hunter, Federal Home Loan
9 Bank of Atlanta? Annette Hunter?

10 (No response.)

11 MS. LEWIS: Vincent B. Johnson, BP?

12 MR. JOHNSON: Present.

13 MS. LEWIS: Demetri Karousos, Nodal Exchange?

14 MR. KAROUSOS: Present.

15 MS. LEWIS: Derek Kleinbauer, Bloomberg SEF?

16 MR. KLEINBAUER: Present.

17 MS. LEWIS: Laura Klimpel, DTTC? Laura
18 Klimpel, DTTC?

19 (No response.)

20 MS. LEWIS: Sebastiaan Koeling, FIA Principal
21 Traders Group?

22 MR. KOELING: Present.

1 MS. LEWIS: Kevin McClear, ICE? Kevin
2 McClear, ICE?
3 (No response.)
4 MS. LEWIS: Dennis McLaughlin, LCH Group?
5 MR. MCLAUGHLIN: Present.
6 MS. LEWIS: Craig Messinger, Virtu Financial?
7 MR. MESSINGER: Present.
8 MS. LEWIS: Dale Michaels, The Options
9 Clearing Corp?
10 MR. MICHAELS: Present.
11 MS. LEWIS: John Murphy, Commodity Markets
12 Council?
13 MR. MURPHY: Present.
14 MS. LEWIS: Christina Norland, Chatham
15 Financial?
16 MS. NORLAND: Present.
17 MS. LEWIS: Sam Priyadarshi, Vanguard?
18 MR. PRIYADARSHI: Present.
19 MS. LEWIS: Jonathan Raiff, Nomura?
20 MR. RAIFF: Present.
21 MS. LEWIS: Marnie Rosenberg, JP Morgan?
22 MS. ROSENBERG: Present.

1 MS. LEWIS: James Shanahan, CoBank?
2 MR. SHANAHAN: Present.
3 MS. LEWIS: Lisa Shemie, Cboe?
4 MS. SHEMIE: Present.
5 MS. LEWIS: Betty Simkins?
6 MS. SIMKINS: Present.
7 MS. LEWIS: Tyson Slocum?
8 MR. SLOCUM: Yes, I am here.
9 MS. LEWIS: Marcus Stanley?
10 MR. WIPF: Tom Wipf?
11 MS. LEWIS: Tom Wipf is not on the committee.
12 However, we will circle back to you, Tom, in a second.
13 MR. WIPF: I thought you said Morgan Stanley.
14 I'm sorry.
15 MS. LEWIS: Yes. Marcus Stanley, Americans
16 for Financial Reform?
17 (No response.)
18 MS. LEWIS: Robert Steigerwald, Federal
19 Reserve Bank of Chicago?
20 MR. STEIGERWALD: Yes, present. Present.
21 MS. LEWIS: Janine Tramontana, Federal
22 Reserve Bank of New York?

1 MS. TRAMONTANA: Present.

2 MS. LEWIS: Kristen Walters, BlackRock?

3 MS. WALTERS: Present.

4 MS. LEWIS: Suzy White, HSBC?

5 MS. WHITE: Present.

6 MS. LEWIS: Rana Yared, Goldman Sachs?

7 MS. YARED: Present.

8 MS. LEWIS: Scott Zucker, Tradeweb? Scott
9 Zucker, Tradeweb?

10 (No response.)

11 MS. LEWIS: Okay. Chair Nadia, that
12 completes your roll call.

13 Oh, I'm sorry. For the Interest Rate
14 Benchmark Reform Subcommittee members, after I say your
15 name, please indicate that you are present. Tom Wipf?

16 MR. WIPF: Here.

17 MS. LEWIS: Ann Battle?

18 MS. BATTLE: Present.

19 MS. LEWIS: Agha Mirza?

20 MR. MIRZA: Present.

21 MS. LEWIS: And I believe that we have three
22 commissioners on the line or in the room. Could you

1 please say, "Present" after I call your name?

2 Commissioner Quintenz? Commissioner Quintenz?

3 (No response.)

4 MS. LEWIS: Commissioner Stump?

5 COMMISSIONER STUMP: Present.

6 MS. LEWIS: Commissioner Berkovitz?

7 COMMISSIONER BERKOVITZ: Present.

8 MS. LEWIS: Okay. Was there --

9 MR. GRAULICH: Matthias Graulich is also
10 present. Sorry. You couldn't hear me before. I don't
11 know why.

12 MS. LEWIS: Okay. Thank you, Matthias.

13 Chair Nadia?

14 CHAIRPERSON ZAKIR: Thanks, Alicia.

15 So just a few logistical reminders before we
16 get started. Committee members and speakers, if you
17 can please keep your phones on mute during the
18 presentation and refer to the meeting instructions if
19 you wish to make a comment or ask a question? I will
20 recognize the members who wish to speak. If there are
21 follow-up comments or questions after your initial
22 statement, just please be sure to state your name and

1 your firm.

2 The first item on the agenda is a report from
3 the MRAC's Interest Rate Benchmark Reform Subcommittee
4 on its work to date. Again, many thanks to the
5 subcommittee and its chair, Tom Wipf, vice chairman,
6 institutional securities at Morgan Stanley and chair of
7 the Alternative Reference Rates Committee, for the
8 great work done so far.

9 Tom, please provide your report.

10 MR. WIPF: Thank you, Nadia. And good
11 afternoon, everyone. Thank you for making the time for
12 this conference call outside of the normal biannual
13 MRAC meeting schedule. Given the direction of travel
14 and the pace of recent developments, we felt that it
15 was important to get today's agenda items in front of
16 the MRAC in advance of the November meeting.

17 Before we begin, I would like to note that I
18 will not be commenting on behalf of Morgan Stanley, the
19 ARRC, or any other organizations today. And the views
20 that I represent are strictly my own and those of the
21 subcommittee that I chair, as previously established by
22 the MRAC.

1 I want to take a moment to thank Commissioner
2 Behnam, Alicia Lewis, Nadia Zakir, the MRAC, and the
3 rest of the CFTC for the formation of this
4 subcommittee. The transition to alternative reference
5 rates is a massive task ahead of us. And to achieve
6 success, it is paramount that we have close
7 coordination between the public and private sectors. I
8 would also like to thank the members of the
9 subcommittee for their hard work over the past year.
10 The full subcommittee has now had three conference
11 calls, with several more calls and correspondences
12 occurring between the working groups and the dedicated
13 working group leaders.

14 I would like to begin by first recapping the
15 key developments in the LIBOR transition that have
16 occurred since we last spoke in June and then discuss
17 our three agenda items. The three agenda items are as
18 follows: one, vote on the recommendations of the
19 subcommittee related to plain English disclosure
20 language; two, discuss proposals from central
21 counterparties regarding adjustments to discounting and
22 price alignment interest; three, discuss the clearing

1 treatment for certain physically settled swaptions.

2 Developments in the LIBOR transition. Since
3 June, there have been a number of important
4 developments in the LIBOR transition, driven by both
5 regulators and market participants. Regulatory
6 developments include the following. FASB voted to
7 provide accounting relief for contract modifications
8 and hedging relationships impacted by the LIBOR
9 transition. The proposal for this relief was issued
10 last week.

11 The SEC released guidance on appropriate
12 disclosures for dealers and investment managers that
13 are trading, investing in, or selling LIBOR-linked
14 products. The FHFA suggested that they will eventually
15 prohibit Fannie and Freddie from purchasing LIBOR-
16 linked mortgages at some point.

17 The Treasury Borrowing Committee noted in
18 their meeting minutes that they are supportive of the
19 U.S. Treasury issuing a floating rate note tied to SOFR
20 pending further analysis on how this may impact demand
21 for existing U.S. Treasury floating rate notes.

22 IOSCO issued a statement noting that the best

1 risk mitigation to a LIBOR cessation event is moving to
2 RFRs now. This is consistent with the message that the
3 ARRC has been delivering for months that the best way
4 out of a hole is to stop digging. The Financial
5 Stability Oversight Committee discussed the LIBOR
6 transition in their September meeting last week.

7 Just last month, we received the first
8 indication that the U.S. Treasury may have guidance on
9 tax consequences of converting legacy LIBOR positions.
10 We are still waiting to see the final guidance, but
11 this is certainly encouraging.

12 Market developments include the following.
13 The ARRC provided additional details on how to
14 construct a SOFR-based ARM product. This is usually a
15 significant development for the consumer market and
16 shows how SOFR in its current form can be used for many
17 products.

18 The clearinghouses have come out with initial
19 proposals for how they will adjust discounting and
20 price alignment interests. This will be the focus of
21 much of our conversation today.

22 In discussing our proposals, first, plain

1 English disclosures, the first order of business for
2 today's meeting is to discuss and vote on the plain
3 English disclosure language drafted by the
4 subcommittee. I will let Ann discuss this language in
5 greater detail, but at this point, you should all be
6 familiar with it. Note that this language was drafted
7 by the Disclosures Working Group and reviewed by the
8 broader subcommittee.

9 The key motivation behind this language was
10 to have a standard set of disclosures that market
11 participants can incorporate in their documents that
12 will adequately inform their clients and counterparties
13 about the implications of using LIBOR-based products.
14 They may not be perfect for every market participant.
15 So firms should be encouraged to amend as needed for
16 their respective organizations. For instance, they are
17 written on a transactional basis but could be provided
18 on a relationship basis instead.

19 Substantively, similar disclosures developed
20 by a particular bank are also fine. However, all
21 traders that continue to engage in LIBOR and other IBOR
22 transactions should be aware of the disclosures or

1 other internal disclosures and should endeavor to
2 ensure that they are distributed to counterparties in
3 an operationally feasible and efficient way.

4 After discussing these disclosures, we would
5 like to initiate a vote by the MRAC to approve this
6 language. If approved by the MRAC, these would be
7 submitted to the Commission for consideration and would
8 be hosted on the MRAC section of the CFTC's website.

9 The second item for today is CCP adjustments
10 to discounting and price alignment interests. Another
11 key focus from the subcommittee has been discussing
12 areas of coordination and potential risk considerations
13 from the current proposals put forth for discounting
14 and price alignment interest adjustments from both LCH
15 and CME. We will hear shortly from Dennis McLaughlin
16 of LCH and Agha Mirza of CME, who will both give brief
17 overviews of their existing proposals. There are
18 certain differences between their respective proposals
19 that the subcommittee recognized as potentially
20 challenging from an economic and an operational
21 perspective.

22 There was desire from the subcommittee for

1 consistency across the clearinghouses in how they
2 approach this adjustment to the greatest extent
3 possible. A few areas of concern were the timing of
4 the adjustments, the pricing mechanism for cash
5 compensation, and the methodology by which ongoing-
6 basis risk was compensated. We would like to discuss
7 these issues today but recognize that the discussion is
8 likely too extensive for a single session and that
9 ultimately both clearinghouses will enact plans that
10 best represent their clients' preferences.

11 However, the subcommittee would like to gauge
12 from the MRAC on how to best approach coordination
13 between the clearinghouses where possible. Guidance
14 regarding the appropriate form for these discussions,
15 whether it is within the subcommittee, within the MRAC,
16 or within the CFTC, would be helpful. The subcommittee
17 feels that a larger degree of communication and
18 coordination between the clearinghouses will have a
19 highly beneficial effect on the single-step transition
20 for the market.

21 The third item is clearing treatment for
22 certain physically settled swaptions. Finally, the

1 clearing treatment for certain physically settled
2 swaptions has been a point of discussion in the
3 subcommittee as well as in the broader market.
4 Notably, in the current construct of the single-step
5 transitions at both clearinghouses, there may be
6 valuation discrepancies that arise in these products.
7 I will discuss the mechanics of this issue in greater
8 detail later this afternoon. The subcommittee felt
9 that it is likely too premature to propose any sort of
10 relief to the MRAC, but, rather, we would appreciate
11 your guidance on how we should approach this issue.

12 It has been suggested by certain market
13 participants that exempting these specific swaptions
14 from clearing mandate could be a solution, though the
15 implications of this have not been fully vetted. CME's
16 presentation shortly will suggest a potential solution
17 to this issue that they will look to gather market
18 feedback on as well. We look forward to introducing
19 this discussion to the public domain and getting your
20 feedback.

21 Next steps. The subcommittee's work will
22 continue after this meeting. And we intend to have

1 another update for this group at the November MRAC
2 meeting. To the extent the MRAC approves the
3 disclosure language today, we would expect to make that
4 accessible to market participants in short order. The
5 plain English disclosures will be posted on the MRAC
6 section of the CFTC site, and supplementary information
7 will be posted on ISDA's site.

8 I expect the discussion of coordination
9 between the clearinghouses on their respective single-
10 step proposals will be ongoing for the next several
11 weeks and months. Pending your input today, we will
12 determine if the subcommittee is the preferred venue
13 for such coordination or if perhaps November's MRAC or
14 another CFTC forum may be more appropriate. Timely
15 resolution of these discrepancies is important for
16 market participants as the operational work needed to
17 prepare for this significant change may be time-
18 consuming for many firms.

19 For the swaptions discussion, we will take
20 the MRAC's guidance into how this should be approached
21 within the subcommittee. The ARRC is also taking a
22 look at this issue, but ideally we would combine forces

1 with the MRAC to ensure a timely resolution. Depending
2 on the solution reached by the market, there may be
3 significant repapering or operational work ahead for
4 many firms.

5 We welcome any and all feedback from MRAC on
6 our areas of focus that we have discussed today. The
7 MRAC and the CFTC's guidance has been helpful to our
8 work thus far, and we look forward to further
9 collaboration with this group. Once again, I would
10 like to thank Commissioner Behnam, Alicia Lewis, Nadia
11 Zakir, and the MRAC for the opportunity to provide this
12 public service.

13 CHAIRPERSON ZAKIR: Thank you, Tom.

14 At this time, I would like to open the floor
15 to questions and comments from the membership on the
16 report.

17 MS. LEWIS: Committee members, you have
18 received meeting instructions, which indicate how you
19 can ask a question and be placed in the queue. Please
20 refer to that information.

21 (Pause.)

22 MS. LEWIS: Chair Nadia, there appears to be

1 no questions.

2 CHAIRPERSON ZAKIR: Okay. Since there are no
3 questions or comments on the report, I would like to
4 ask Ann Battle to present the recommendation from the
5 subcommittee regarding the plain English disclosures
6 that have been circulated to the MRAC in advance of
7 this meeting. Ann is the subcommittee's Disclosure
8 Working Group leader and an assistant general counsel
9 at ISDA. For members of the public who are listening
10 on the phone, the voting draft of the disclosures are
11 on the CFTC's MRAC meetings webpage.

12 Ann, you may please begin.

13 MS. BATTLE: Thank you, Nadia. And thank
14 you, Tom. Thank you as well to the CFTC, Commissioner
15 Behnam, Alicia, and the MRAC, for the opportunity to
16 present.

17 As Tom described earlier this year, the
18 Interest Rate Benchmark Reform Subcommittee formed a
19 Disclosures Working Group to produce plain English
20 disclosures for use by firms that continue to transact
21 in LIBOR. The Interest Rate Benchmark Reform
22 Subcommittee recommends that market participants use

1 some type of plain English disclosures when facing all
2 counterparties with whom they continue to transact
3 derivatives referencing LIBOR and similar IBORs. The
4 proposed disclosures are intended as helpful examples
5 of plain English disclosures that market participants
6 could use as they determine appropriate. For example,
7 the disclosures may be appropriate if market
8 participants do not have their own disclosures or if
9 they prefer to use something that is publicly available
10 and standardized.

11 The proposed disclosures are written on a
12 transaction-by-transaction basis but could be provided
13 on a relationship basis if that is more operationally
14 feasible. Substantively similar disclosures developed
15 by a particular bank or firm would also satisfy the
16 objectives of the Interest Rate Benchmark Reform
17 Subcommittee. The subcommittee believes that all
18 traders and others who continue to transact referencing
19 LIBOR and other IBORs should be aware of these
20 disclosures or other internal disclosures and should
21 endeavor to ensure that they are distributed to all
22 counterparties in an operationally feasible and

1 efficient way.

2 The proposed disclosures are written so that
3 they are helpful to all market participants, including
4 those who have no knowledge of benchmark reform,
5 existing fallback provisions, and derivatives and other
6 instruments or efforts to implement new fallback
7 language.

8 The proposed disclosures contain four options
9 based on, one, whether a transaction references LIBOR,
10 which is expected to cease in the near term, or it
11 references another IBOR that may or may not cease in
12 the near term; and, two, whether the transaction is
13 entered before or after ISDA updates its standard
14 definitions for derivatives, to include new fallbacks.
15 For transactions entered before ISDA updates its
16 standard definition, the disclosures note that, despite
17 contractual provisions for attempting to determine a
18 fallback rate, it is unclear what rate the contract
19 would reference if the relevant IBOR is discontinued.
20 These disclosures also encourage counterparties to
21 consider amending their IBOR-referencing contracts, to
22 include the new fallbacks once those fallbacks are

1 final in early 2020.

2 For transactions entered after ISDA updates
3 its standard definitions, the disclosures note that the
4 fallback rates that would apply upon the
5 discontinuation of an IBOR are inherently different
6 from the IBOR. The proposed disclosures generally warn
7 counterparties of potential economic implications, of
8 continuing to transact in LIBOR and other IBORs, and
9 mismatches that could occur across derivatives and
10 other financial instruments.

11 The disclosures reflect feedback from members
12 of the Interest Rate Benchmark Reform Subcommittee and
13 the MRAC. In response to this feedback, we
14 specifically revised the disclosures to, one, note that
15 counterparties should consider using an ISDA protocol
16 to add the new fallbacks once those fallbacks are final
17 but clarify that they would not be required to do so;
18 two, clarify that counterparties could also seek to
19 enter bilateral amendments to add the new fallbacks as
20 an alternative to using a multilateral ISDA protocol.
21 Note that counterparties should consider tax accounting
22 and regulatory implications of continuing to enter

1 transactions referencing LIBOR and other IBORs or
2 recognize that existing derivative transactions do
3 include a process for attempting to determine a
4 fallback rate if LIBOR or another IBOR is discontinued,
5 although it is unclear what the result of that process
6 would be. And, five, note that spread adjustments are
7 contemplated in connection with the new fallback to
8 address the inherent differences between the IBORs and
9 the fallback rate, although the spread adjustments will
10 not perfectly replicate the IBORs on an ongoing basis.

11 Nothing in the proposed disclosures would
12 amend or supersede the terms of any transaction or any
13 related governing documentation. Information in the
14 disclosures would remain subject to the terms of the
15 relevant transactions and documentation governing those
16 transactions.

17 The disclosures are separate and distinct
18 from the more comprehensive disclosures that ISDA has
19 published for use in compliance with CFTC rule 23.431,
20 "Disclosures of Material Information." The Disclosures
21 Working Group of the Interest Rate Benchmark Reform
22 Subcommittee has recommended that ISDA consider

1 updating these more comprehensive disclosures at a
2 later date once ISDA has updated its standard
3 definitions to include the new fallbacks.

4 With that background, the Interest Rate
5 Benchmark Reform Subcommittee recommends, one, that the
6 MRAC approve the disclosures which may be used by
7 market participants as they deem appropriate; and, two,
8 that the MRAC recommend to the Commission that the
9 Commission consider the disclosures.

10 CHAIRPERSON ZAKIR: Thank you, Ann.

11 Committee members, you have heard the
12 recommendation coming from the subcommittee. Is there
13 a second?

14 (Pause.)

15 MR. WIPF: If there are any MRAC members who
16 are on our subcommittee, having recommended that, it
17 would be appreciated if they could second the motion.

18 (Pause.)

19 MR. WIPF: Alicia, to get the second, someone
20 needs to hit *1. Is that correct?

21 MS. LEWIS: Yes. And I think we have Marnie
22 Rosenberg.

1 CHAIRPERSON ZAKIR: Marnie. Yes, Marnie
2 Rosenberg?
3 MS. ROSENBERG: Yes. I second the motion. I
4 am having problems. Do you guys hear me?
5 MS. LEWIS: Yes. Thank you.
6 MS. ROSENBERG: Oh, okay. Okay. Yes. I
7 second the motion.
8 CHAIRPERSON ZAKIR: Thank you, Marnie.
9 It has been moved and properly seconded that
10 the MRAC approve the plain English disclosures, which
11 may be used by market participants as they deem
12 appropriate, and that the disclosures be submitted to
13 the Commission for consideration. Is there any
14 discussion? The floor is open for questions and
15 comments from the membership at this time. Jim
16 Shanahan, CoBank?
17 MR. SHANAHAN: For approval.
18 MS. LEWIS: Jim, you have the floor.
19 CHAIRPERSON ZAKIR: Frank Hayden, Calpine?
20 MR. HAYDEN: About to vote on systemic banks
21 or types of counterparties involved in the plain
22 English disclosures or is it pretty much universal

1 across all groups of folks doing business under that?

2 CHAIRPERSON ZAKIR: I'm sorry. It was
3 difficult to hear the beginning of your question.

4 MR. HAYDEN: Yes. So the question is, is
5 that these recommendations for the IBOR/LIBOR fallback
6 provision language, are they specific to a particular
7 type of counterparty, such as a globally, systemically
8 important bank or an end-user or a swap dealer or are
9 they pretty much across the board?

10 MS. BATTLE: They are across the board for
11 market participants, those who are very sophisticated
12 and involved in this transition and those who are not.
13 Given that a discontinuation of LIBOR, in particular,
14 would affect all market participants equally, the
15 disclosures should be appropriate for all market
16 participants who continue to transact in LIBOR.

17 MR. HAYDEN: Okay. Thank you.

18 CHAIRPERSON ZAKIR: Sam Priyadarshi,
19 Vanguard?

20 MR. PRIYADARSHI: Yes. Hi. Thanks, Nadia,
21 Alicia, Tom, and Ann. I have a question. Can this
22 draft be shared with our respective firms prior to it

1 being published on the MRAC website?

2 MR. WIPF: I don't think we are -- I think
3 that we are hoping to get comments here today. I don't
4 think we are -- this is not for a comment period I
5 think with the amount of work that went behind it. I
6 think the goal would be if there are particular
7 concerns or considerations, but, again, since this is
8 not mandatory by any stretch or it is really -- I mean,
9 the goal here has been from the beginning, as Ann
10 described, the idea, you know, to give people something
11 that they could use, you know, to hopefully to some
12 degree for those who like to use it limit the
13 proliferation of these types of disclosures and get
14 something into the market that, you know, we can move
15 out in a reasonably efficient amount of time that would
16 be helpful for people who are not as up to speed as the
17 people on this call.

18 Nadia, is that correct in terms of just
19 process and protocol?

20 CHAIRPERSON ZAKIR: Yes, I believe that is
21 accurate. Yes.

22 MR. WIPF: Thank you.

1 CHAIRPERSON ZAKIR: I think the purpose here
2 is to go ahead and take a vote on this final draft
3 today. So if there is no further discussion, we will
4 take a vote on the recommendation from the Interest
5 Rate Benchmark Reform Subcommittee that the MRAC
6 approve the plain English disclosures, which may be
7 used, as we mentioned earlier, by market participants
8 as they deem appropriate and that the disclosures be
9 submitted to the Commission for consideration. As a
10 point of order, a simple majority vote is needed for
11 the motion to pass.

12 MS. LEWIS: Before we start with the round of
13 voting, I just want to give an opportunity for those
14 members who may have joined the call late to be on the
15 record. Stephen Berger, Citadel?

16 MR. BERGER: I am here. Can you hear me?

17 MS. LEWIS: Yes. Isaac Chang, AQR Capital
18 Management?

19 (No response.)

20 MS. LEWIS: Annette Hunter, Federal Home Loan
21 Bank of Atlanta? Annette Hunter?

22 (No response.)

1 MS. LEWIS: Laura Klimpel, DTTC?

2 (No response.)

3 MS. LEWIS: Marcus Stanley, Americans for
4 Financial Reform?

5 (No response.)

6 MS. LEWIS: Scott Zucker, Tradeweb? Scott
7 Zucker, Tradeweb?

8 (No response.)

9 MS. LEWIS: Well, Scott has sent an email
10 that he is on the call.

11 MR. ZUCKER: Yes. I am present.

12 MS. LEWIS: Okay. Thank you.

13 MR. ZUCKER: Sorry.

14 MS. LEWIS: All right. So we have 32 members
15 present. So I am going to go through. And please
16 indicate your agreement with "Aye" or disagreement with
17 "Nay" or abstain if you are abstaining from the vote.
18 Okay.

19 Salman Banaei?

20 MR. BANAEI: Aye.

21 MS. LEWIS: Salman Banaei votes aye.

22 Stephen Berger?

1 MR. BERGER: Aye.
2 MS. LEWIS: Stephen Berger votes aye.
3 Lee Betsill?
4 MR. BETSILL: Aye.
5 MS. LEWIS: Lee Betsill votes aye.
6 Bis Chatterjee?
7 MR. CHATTERJEE: Aye.
8 MS. LEWIS: Bis Chatterjee votes aye.
9 Alicia Crighton?
10 MS. CRIGHTON: Aye.
11 MS. LEWIS: Alicia Crighton votes aye.
12 Matthias Graulich?
13 MR. GRAULICH: Aye.
14 MS. LEWIS: Matthias Graulich votes aye.
15 Frank Hayden?
16 MR. HAYDEN: Aye.
17 MS. LEWIS: Frank Hayden votes aye.
18 Lindsay Hopkins?
19 MS. HOPKINS: Aye.
20 MS. LEWIS: Lindsay Hopkins votes aye.
21 Vincent Johnson?
22 MR. JOHNSON: Aye.

1 MS. LEWIS: Vincent Johnson votes aye.
2 Demetri Karousos? Demetri Karousos?
3 (No response.)
4 MS. LEWIS: Derek Kleinbauer?
5 MR. KLEINBAUER: Aye.
6 MS. LEWIS: Derek Kleinbauer votes aye.
7 Laura -- I'm sorry. Sebastiaan Koeling?
8 MR. KOELING: Aye.
9 MS. LEWIS: Sebastiaan Koeling votes aye.
10 Kevin McClear?
11 MR. McCLEAR: Aye.
12 MS. LEWIS: Kevin McClear votes aye.
13 Dennis McLaughlin?
14 MR. MCLAUGHLIN: Aye.
15 MS. LEWIS: Dennis McLaughlin votes aye.
16 Craig Messinger?
17 MR. MESSINGER: Aye.
18 MS. LEWIS: Craig Messinger votes aye.
19 Dale Michaels?
20 MR. MICHAELS: Aye.
21 MS. LEWIS: Dale Michaels votes aye.
22 John Murphy?

1 MR. MURPHY: Aye.

2 MS. LEWIS: John Murphy votes aye.

3 Christina Norland?

4 MS. NORLAND: Aye.

5 MS. LEWIS: Christina Norland votes aye.

6 Sam Priyadarshi?

7 MR. PRIYADARSHI: Aye.

8 MS. LEWIS: Sam Priyadarshi votes aye.

9 Jonathan Raiff?

10 MR. RAIFF: Aye.

11 MS. LEWIS: Jonathan Raiff votes aye.

12 Marnie Rosenberg?

13 MS. ROSENBERG: Aye.

14 MS. LEWIS: Marnie Rosenberg votes aye.

15 Jim Shanahan?

16 MR. SHANAHAN: Aye.

17 MS. LEWIS: Jim Shanahan votes aye.

18 Lisa Shemie?

19 MS. SHEMIE: Aye.

20 MS. LEWIS: Lisa Shemie votes aye.

21 Betty Simkins?

22 MS. SIMKINS: Aye.

1 MS. LEWIS: Betty Simkins votes aye.
2 Tyson Slocum?
3 MR. SLOCUM: Aye.
4 MS. LEWIS: Tyson Slocum votes aye.
5 Kristen Walters?
6 MS. WALTERS: Aye.
7 MS. LEWIS: Kristen Walters votes aye.
8 Suzy White?
9 MS. WHITE: Aye.
10 MS. LEWIS: Suzy White votes aye.
11 Rana Yared?
12 MS. YARED: Aye.
13 MS. LEWIS: Rana Yared votes aye.
14 Scott Zucker?
15 MR. ZUCKER: Aye.
16 MS. LEWIS: Scott Zucker votes aye.
17 Nadia, it is basically unanimous.
18 CHAIRPERSON ZAKIR: Basically, the ayes have
19 it, and the motion has passed. The plain English
20 disclosures have been approved by the MRAC and will be
21 submitted to the Commission for consideration.
22 The next item on the agenda is the CCP

1 proposals for transitioning discounting and price
2 alignment interest to the Secured Overnight Financing
3 Rate. I will turn it over to Tom to introduce the
4 topic and the speakers.

5 MR. WIPF: Thank you, Nadia. And thank you
6 to Ann, the working group, the MRAC, and all involved
7 in this work.

8 I think we have -- I think these plain
9 English disclosures will go a long way in this
10 transition and ensuring that people in the market
11 understand the consequence of this work. Thank you
12 very much, all involved. And thank you to the MRAC for
13 your support.

14 We are now going to move to the views of the
15 subcommittee on a single step. We will introduce first
16 Dennis McLaughlin, chief risk officer of LCH. And he
17 will be followed by Agha Mirza, managing director and
18 global head of interest rate products of the CME, who
19 will discuss their draft proposals for a single-step
20 change in discounting.

21 Dennis, we will pass to you to start it off.
22 Dennis McLaughlin?

1 (No response.)

2 MR. WIPF: While we are waiting for Dennis, I
3 would also note that the proposals from both CCPs are
4 on the MRAC website for those playing along at home.

5 (Pause.)

6 MS. LEWIS: Dennis, the floor is open.

7 MR. McLAUGHLIN: Hello?

8 MS. LEWIS: Yes? We can hear you, Dennis.

9 MR. McLAUGHLIN: Okay. Thank you.

10 At the end of July this year, LTH sent out a
11 document which after a membership consultation at the
12 end of last year laid out the approach that the
13 clearinghouse is going to take to the transition to
14 U.S. dollars that have been discounted, but that was an
15 extensive consultation. And one of the key takeaways
16 from that consultation was that the majority of the
17 members preferred quarter 3 period to make the
18 transition. Specifically, we came back with a target
19 date of October 17, 2020 as being the date which
20 satisfied most of the numbers we had partaken in the
21 consultation. The scope is for all U.S. dollar
22 discounted positions in the talk here, including

1 nondeliverable currencies, but this would include from
2 emerging markets currencies because it is quite -- and
3 these are nondeliverables because it is quite a
4 logistical undertaking to try and manage your
5 discounting at the same time. So it will be a big bang
6 move. That is the plan.

7 The conversion process is planned to be a
8 combination for clients where they can elect only cash-
9 only compensation if they choose the carry broker. And
10 the cash option is available only to clients. And then
11 for members that are specifically banks, there is a
12 risk compensation of the formal compensating swaps to
13 be made. And each compensating swap will be a
14 standardized Fed fund versus SOFR basis swap on one of
15 the major benchmark tools.

16 Now, the exact mechanism for how this will
17 work is still under discussion. And I would encourage
18 anybody who has some opinions about what is going on or
19 ideas about what to do in more detail to sending
20 comments to the address SOFR@lth.com, and we would
21 specifically welcome especially member
22 consultation/comments but also anybody who has any

1 ideas they might lend a point of view that is useful.

2 The coordination of bilateral trade,
3 certainly any U.S. dollar cured by LTH after the
4 conversion date will from the point of view of curing
5 the discount with SOFR, irrespective of whether it
6 originates from such a contract. The compensation
7 process will only apply to swaps that are registered to
8 LTH before the conversion date. And LTH is supported
9 with any industry standard for bilateral compensation
10 to be established for a counterpart to pay or receive
11 compensating not for swaption contract. Any such
12 process will ultimately need to be agreed between the
13 bilateral counterparties to be able to trade. That is
14 the main idea.

15 There will be an auction. The timing is for
16 an auction just a day or two before October 17th if you
17 set a date to cash-only election. And, as I said, some
18 of the consultation is going to be solved on the
19 precise mechanism.

20 That is just an overview of what we are
21 trying to do. There is a paper that has been hopefully
22 included in the pack, which lays out the -- which is,

1 actually, the member communications from July 25th,
2 2019, which laid out the approach and asked for the
3 consultation.

4 Thank you.

5 MR. WIPF: Thank you very much, Dennis. And
6 we are going to ask if people could reserve their
7 questions until we have heard from both clearinghouses.
8 So, again, thank you very much, Dennis, for that
9 presentation.

10 And we will now pass the floor to Agha from
11 CME.

12 MR. MIRZA: Thank you, Tom, Alicia, Chair
13 Nadia, and Commissioner Behnam, and the MRAC, for the
14 opportunity today to provide an overview of CME's
15 proposed approach. This is to achieve the single-day
16 discounting conversion from effective hedge funds to
17 SOFR for legacy-cleared swaps in furtherance of ARRC-
18 based transition plan.

19 In this currently proposed approach, which I
20 will outline shortly, it is very much the product of a
21 thorough consensus exercise. Throughout 2019, we have
22 conducted over 100 unique client meetings to discuss

1 every element of our proposal. In addition, we have
2 presented our proposed approach and frequently provided
3 updates to the ARRC's market structure and based
4 transition working group.

5 Our current proposal reflects the consensus
6 opinions of our clients and how to best facilitate the
7 discounting and price alignment transition while
8 ensuring the principles of maintaining market stability
9 and promoting effective risk management during the
10 transition to risk-free rates.

11 Please note that our proposal is still marked
12 as a draft, and it is available online and, as such, is
13 subject to change based on additional market
14 participant feedback.

15 Our approach is as follows. The scope of our
16 discounting change reflects a phased approach. Our
17 proposed July 2020 transition would be limited to
18 cleared U.S. dollar interest rate swap products
19 excluding CME-cleared SOFR swaps that are already in
20 SOFR price line in a discounting environment. We are
21 currently reaching out to our clients in regards to
22 other products and currencies discounted in Fed funds.

1 Timing for our discounting change is
2 currently proposed to occur over the weekend of July
3 17th, 2020, which was chosen based on client feedback
4 and the consideration for the uncleared margin through
5 phase V implementation in September 2020 and the U.S.
6 presidential election in early November of 2020. The
7 process will occur entirely over a weekend period and
8 would include what CME refers to as cash compensation
9 and discounting risk exchange elements.

10 To eliminate the transfer of value associated
11 with this change, CME would make a cash adjustment at
12 the individual swap level that is equal and opposite to
13 the change in each cleared swap's net present value
14 specifically attributable to the discounting change.
15 Regarding discounting risk exchange, to mitigate
16 hedging costs associated with this transition as well
17 as the sensitivity to closing curve marks on the
18 proposed date of July 17, 2020, CME would book a series
19 of fact funds, SOFR basis swaps to participant
20 accounts. These swaps would restore participants back
21 to their original risk profiles and be booked at the
22 July 17th, 2020 closing curve levels and will result in

1 an NPV, or net present value, of zero dollars for the
2 basis swaps.

3 Discounting risk exchange is a topic that was
4 currently discussed during our client outreach efforts.
5 And CME received feedback from buy-side and some other
6 participants, who typically do not hedge discounting
7 risk and, therefore, may not wish to hold resulting
8 fact funds, SOFR basis swaps. These clients expressed
9 that they would be interested in an auction service
10 that enables them to exit these positions in a
11 transparent manner. CME intends to engage third party
12 providers to facilitate such an auction for any
13 participants interested in such a service.

14 Finally, to address the treatment of legacy
15 swaption exercises going forward after our single-day
16 discounting conversion, CME is proposing to offer a
17 service which would facilitate a standardized
18 compensation methodology, forced swaption exercises,
19 which will be executed under the premise that the
20 resulting swap would be centrally cleared in a fact
21 funds discounting regime. Such swaps will be flagged
22 via a new field provided by affirmation platforms.

1 This will allow counterparties to signal for CME to
2 calculate the difference in value between SOFR and fact
3 funds discounting and settle a corresponding cash
4 compensation adjustment. CME believes this approach
5 provides counterparties the flexibility to either
6 negotiate bilateral compensation agreements or utilize
7 CME's proposed standardized compensation methodology.
8 CME fully supports efforts to promote liquidity in the
9 SOFR benchmark.

10 We are very pleased that CME SOFR futures
11 open interest recently reached a milestone of \$1
12 trillion of representative notional. We believe the
13 single-day discounting conversion will further enhance
14 liquidity throughout the entire SOFR curve, and we are
15 appreciative of the opportunity to partner with the
16 industry to solve this complex problem.

17 Thank you, Tom.

18 CHAIRPERSON ZAKIR: Thank you, Agha.

19 Tom, could you please provide the
20 subcommittee's view on the proposals?

21 MR. WIPF: Yes. Thank you very much, Nadia.
22 On our most recent call, the subcommittee received

1 updates on the current proposals, as we have today,
2 from both LCH and CME. We then did at that point ask
3 the clearinghouses to exit the call so we could discuss
4 our collective views candidly without them being part
5 of the conversation. The key differences noted from
6 our group were obviously, number one, timing. The CME
7 is proposing July 2020. And, as you heard, the LCH is
8 proposing October 2020.

9 Second was the pricing mechanism. CME is
10 proposing using its standard end-of-day pricing to run
11 valuations under effective Fed funds and SOFR PAI in
12 discounting while LCH is proposing an auction similar
13 to the procedures. It would run to close out positions
14 in a default.

15 Basis swap allocation being the third, CME
16 allocates basis swaps to all parties and allows them to
17 manage or dispose of this risk as they see fit;
18 whereas, LCH allows client accounts to opt out of
19 receiving basis swaps.

20 It was the view of the subcommittee that it
21 would be highly beneficial to the market if the
22 clearinghouses worked to be more aligned on these key

1 issues, including both the timing and the overall
2 compensation mechanics, where possible. It was brought
3 up on our call that keeping significant differences
4 between the respective single-step plans could pose
5 certain risks to the market.

6 To get input from the MRAC, we would like to
7 pose the following discussion questions and open this
8 up to the group. First, do you think it would be
9 beneficial to market participants if the clearinghouses
10 executed their respective single-step transitions at or
11 around the same date?

12 Two, operationally for your firm, what length
13 of time between the two single-step transitions is
14 sufficiently small to minimize or mitigate operational
15 risk?

16 Three, do you think it would be beneficial to
17 market participants if the two clearinghouses executed
18 their respective single-step transitions with similar
19 compensation mechanisms?

20 And, four, as it relates to risk
21 compensation, basis swaps, what issues do you foresee
22 for your firm with respect to either of the current

1 proposals?

2 So we would I think open that up to the
3 group. Now I will pass back to Nadia.

4 CHAIRPERSON ZAKIR: Thanks, Tom.

5 We will now open the floor to questions and
6 comments from the membership. Members, please refer to
7 your instructions on how to pose a question. And we
8 will maybe just pause for 30 seconds or so to give
9 folks time to line up in the queue.

10 (Pause.)

11 CHAIRPERSON ZAKIR: Okay. Bis Chatterjee,
12 Citigroup?

13 MR. CHATTERJEE: Thank you, Nadia. And
14 thank you to Alicia and Commissioner Behnam for giving
15 us an opportunity.

16 Nadia, if I could, I will probably just, you
17 know, try to summarize the three or four main points
18 that Tom laid out. And, you know, recognizing that
19 Citi, you know, has a large presence both on the
20 market-making or the house side as well as on our
21 client and our fund-clearing franchise, I think we have
22 to be careful about, you know, making sure we represent

1 both views.

2 I think from our market-making perspective on
3 the issue of timing, you know, while we may not have a
4 strong preference we think from the client side, you
5 know, there may be more interest from clients to
6 closely align both dates. So, you know, that should be
7 probably, you know, a strong consideration as to the
8 preference of our clients.

9 On the operational front and timing, we don't
10 think there is a sufficient or that is a great, large
11 concern for us. On the front of the present value and
12 the compensation mechanisms, we are broadly supportive
13 of using hedges and a PV cash maven. We think it, you
14 know, has impacts and it reduces the lines of how you
15 can map curves, especially if you are using longer-
16 dated contracts and longer-dated curves.

17 Overall, I think that the conceptual
18 alignment between the clearinghouses is beneficial to
19 the marketplace. There may be parties that have
20 offsetting positions or at least across parts of the
21 curve. So it probably definitely makes sense to have
22 some kind of alignment in the approach. Net-net, I

1 think our main focus is we are probably broadly
2 supportive of using basis swaps.

3 CHAIRPERSON ZAKIR: Thank you, Bis.

4 Our next comment is from Marnie Rosenberg,
5 JPMC.

6 MS. ROSENBERG: Thank you, Nadia. Thank you,
7 Alicia Lewis. And thank you, Commissioner Behnam, for
8 hosting this call today.

9 I guess, like what Bis spoke about and Citi,
10 obviously JP Morgan is the major dealer and clearer in
11 the market. And I will just present our views based on
12 the questions that Tom posed.

13 So to the first question, do you think it
14 would be beneficial to market participants if CME and
15 LCH executed their respective transitions on or around
16 the same date, yes, we do. We think it actually
17 reduces operational risk to be done on the same day.

18 We prefer the October date that LCH has
19 proposed, not only from an operational risk
20 perspective, but it is just mentioned from a liquidity
21 perspective. There could be offsetting trades which
22 could be moved together. We also think that products

1 with discounting off of Fed funds should be moved
2 together where there is overlapping clear products
3 particularly.

4 In terms of compensation mechanisms, we think
5 to the extent that the compensation approaches, both
6 from a risk compensation and cash compensation
7 approach, it would be very helpful for the market to
8 work towards, you know, a single methodology on both
9 fronts.

10 And in terms of the specifics on risk
11 compensation and issues, we think it is best to discuss
12 in a broader group of market participants that are
13 focused on this along with CME and LCH.

14 Thank you.

15 CHAIRPERSON ZAKIR: Thank you, Marnie.

16 Stephen Berger, Citadel?

17 MR. BERGER: Thank you.

18 So I will go through the questions in the
19 same order as the previous commenters did. So yes, we
20 do think it would be beneficial if the two CCPs
21 executed their transitions at or around the same date.
22 So we would like those two dates brought much closer

1 together. Operationally, you know, we think within a
2 week would be best. It doesn't necessarily have to be
3 on the same day, but definitely within a week of each
4 other would be preferable. We do think it would be
5 beneficial for the two CCPs to do the transitions with
6 similar compensation mechanisms. So we have a strong
7 view that it would be unnecessarily complicated
8 otherwise.

9 And then with respect to risk compensation
10 and the basis question, I think there are a number of
11 challenges and risks we see there that need to be
12 carefully thought through. Any auction process in this
13 space is I think going to be challenging because you
14 are going to have a lot of people -- you are going to
15 have a lot of one-way kind of flow coming into the
16 auction, which I think is going to make finding like
17 the equilibrium price challenging and diversion from
18 what expectations might be. And it is just not clear
19 like that there is going to be a market right off the
20 bat for the new basis swaps. So prices could move a
21 lot, even right after the auction. And I think there
22 are a variety of client segments that don't have a lot

1 of experience trading basis swaps. And so I appreciate
2 that one of the approaches is to have a cash-only
3 compensation mechanism, but that may not be universally
4 used by everybody.

5 So -- and then I think, you know, going down
6 the road, if you have like a 30-year basis swap and you
7 want to be able to trade out of it, there is a question
8 in terms of like what, how many counterparties are
9 really going to be there to do those trades.

10 So I think on the risk compensation front,
11 there is still a number of issues that we need to think
12 carefully through.

13 CHAIRPERSON ZAKIR: Thank you, Stephen.

14 Rana Yared, Goldman Sachs?

15 MS. YARED: Hi. Good afternoon. And thank
16 you for your time.

17 Taking the questions in order, as the
18 previous group has done, we think that there is benefit
19 in having the two conversion dates aligned. We have a
20 preference for the July date because we think that the
21 sooner that the date takes place, the greater support
22 can be provided for SOFR in terms of liquidity in the

1 marketplace. And we view that to be the ultimate end
2 goal of everyone involved in moving towards the risk-
3 free rate, which was the provision of liquidity for the
4 ultimate rate.

5 On the question of mechanism, we would also
6 have a preference for similar compensation mechanisms
7 and agree with a comment that was made that an auction
8 mechanism could potentially be challenging due to the
9 one-way market with mostly nondirect members opting to
10 not take the basis swaps option. And so in the event
11 that there is an auction mechanism, there needs to be a
12 contemplation, as Marnie said, in a larger group around
13 what would happen if there is no one on the other side.

14 CHAIRPERSON ZAKIR: Thank you, Rana.

15 If there are no further comments or
16 questions, this concludes our discussion regarding the
17 CCP proposals for transitioning PAI and discounting to
18 SOFR. Many thanks to our speakers.

19 MS. LEWIS: Nadia? One moment. I just
20 wanted to give Dennis and Agha and Tom an opportunity
21 to respond to what they have heard so far, if there is
22 anything.

1 MR. WIPF: Yes. I will start here. This is
2 Tom. I think what we are hearing is I think very
3 consistent with what we have heard at the subgroup,
4 that there is a desire for consistency where possible
5 and obviously a desire for complete consistency if
6 possible.

7 I think where we will be left the next steps
8 is where, in fact, is an appropriate place for that
9 conversation to occur. It is very clear I think that
10 what we are hearing from the market participants on
11 this call as well as the subgroup and those who have
12 spoken up. We haven't heard much, if anything, to the
13 contrary. So I think we have got plenty to work with.
14 I think the clearinghouses have plenty to work with.

15 My open question I think we -- which I think
16 will be the next step for all of us to consider is
17 where, in fact, could those conversations occur in an
18 appropriate venue with obviously a clear eye on
19 antitrust concerns.

20 So I will pass it back, Alicia and Nadia,
21 back to you. And let's see what we hear from Dennis
22 and Agha.

1 CHAIRPERSON ZAKIR: Dennis and Agha, if
2 either of you have any further comment, the floor is
3 yours.

4 MR. MIRZA: Thank you, Nadia. This is Agha
5 Mirza from CME Group.

6 You know, I just would like to reiterate that
7 in the light of the comments that were made, that we
8 are fully supportive of an approach that is aligned
9 between the CCPs. You know, if you look at current
10 proposal available online, it is clearly marked "Draft"
11 and reflects the input and insight that we received to
12 our 100-plus client meeting thus far.

13 Having said that, we continue to have
14 additional client meetings and would be very much open
15 to receiving feedback and accommodating market and
16 client preferences.

17 Thank you.

18 MS. LEWIS: This is Alicia Lewis. I just
19 want to remind everyone that you can still provide
20 comments to the email addresses that are on the draft
21 of the proposals. So comments can be still directed to
22 those email addresses.

1 CHAIRPERSON ZAKIR: Okay. If there are no
2 further comments, again, many thanks to our speakers.
3 The last item on the agenda is a discussion regarding
4 the clearing treatment for certain physically settled
5 swaptions. I will turn it back over to Tom.

6 MR. WIPF: Thank you very much, Nadia.

7 As we know, we are going to try to discuss
8 this issue. It is we believe something that has been
9 developing but not necessarily -- we are looking for
10 just some guidance from this group, understanding that
11 this is fairly early in the process. As you know, most
12 swaptions in the market trade bilaterally and are not
13 cleared. And because of this, their present value is
14 generally calculated as a series of outcomes and rates
15 discounted to present day using a discount curve agreed
16 upon by the counterparties. This can vary across
17 market participants, but for the most part, U.S. dollar
18 swaptions will be discounted with Fed funds. To the
19 extent these options expire in the money, they will
20 often be settled physically in the form of swaps, as
21 opposed to cash settlement. These swaps are subject to
22 CFTC's clearing mandate and assuming there is no

1 preexisting reason for the swap to be exempt from these
2 requirements. In the current discounting and price
3 alignment interest environment perpetuated by the
4 clearinghouses, these cleared swaps are discounted at
5 Fed funds, too. So there is a match between
6 discounting curves for the bilateral option and the
7 cleared swap upon settlement.

8 However, a potential issue arises if a
9 single-step transition occurs in the clearinghouses and
10 they begin discounting these settled swaps with SOFR
11 because the original swaption was priced with the
12 assumption that Fed funds would be used as a swaps
13 discounting curve.

14 Importantly in this scenario, the swap would
15 appear. So the clearinghouse would be a new trade,
16 instead of a physical settlement from a legacy
17 swaption. Thus, it would not be eligible for cash or
18 risk compensation. This is different from legacy swaps
19 that would be eligible for both cash and risk
20 compensation under the current single-step proposals.

21 Another example that has been discussed in
22 the market is if you have a swaption that is very

1 deeply in the money such that it trades quite similarly
2 to a swap, a market participant wished to hedge that
3 delta risk on this swaption by using a cleared swap.
4 When the single-step date occurs, the cleared swap
5 hedge will be eligible for cash and risk compensation,
6 but the option will not be eligible for such
7 compensation upon expiry. And these two products,
8 which mirror each other closely, would now have a
9 valuation discrepancy that did not exist prior to the
10 single step.

11 Neither the subcommittee nor the ARRC have
12 reached a conclusion about the best risk management
13 strategy for this issue, though the topic has been
14 discussed to some degree of both forms. One idea that
15 has been suggested elsewhere in the market is that if
16 the CFTC provided relief from the clearing mandate for
17 physically settled swaptions, swaps could be booked
18 bilaterally upon expiry and must be discounted with the
19 same dealer curve as the original swaption. Our
20 subcommittee has not vetted the benefits and
21 considerations of this approach, so at the moment
22 cannot endorse such a recommendation.

1 Another possible solution is from I think the
2 recent CME proposal, where they suggest clearing
3 members can identify swaps as the result of swaption
4 expirations and the clearinghouse can distribute cash
5 compensation accordingly. The subcommittee, again,
6 feels that it is too premature to endorse any solution
7 at this point, but we welcome your guidance on whether
8 or not this is an issue that should be a key part of
9 our work over the coming months.

10 Again, input from the MRAC, we would like to
11 post the following discussion questions. One, do you
12 view the potential valuation differences that may
13 result in physically settled swaptions vis-a-vis
14 discounting risk to be an issue for your respective
15 firm or your clients?

16 Two, do you think the subcommittee is an
17 appropriate venue to discuss this issue? And if so, do
18 you think that a request for targeted clearing relief
19 from the CFTC should factor, even factor, into the
20 subcommittee's discussions?

21 And we will, then, open up that for any
22 comments on this topic, although we do -- you know, as

1 we said earlier, this is a developing topic.

2 CHAIRPERSON ZAKIR: Thanks, Tom.

3 So at this time, I would like to go ahead and
4 open the floor to questions and comments from the
5 membership. Why don't we start with Frank Hayden,
6 Calpine?

7 MR. HAYDEN: Can you hear me?

8 CHAIRPERSON ZAKIR: We can hear you.

9 MS. LEWIS: Yes.

10 MR. HAYDEN: Okay. Yes. So my question was
11 really, you know, maybe -- you know, just taking a step
12 back, thinking about the margining process and, you
13 know, how risk is calculated on positions at the
14 exchanges and how, you know, that span calculation kind
15 of encourages companies to, you know, either pony up
16 more money to support the trade to render, actually to
17 exit the position. And I am kind of curious. Given
18 that we know that LIBOR is dying, I am kind of curious
19 if there is some thought being put into the basic risk
20 calculation on clearing these sorts of products that
21 have this legacy IBOR-type index and if, in fact, you
22 know, that could, in fact, be kind of like a stick to

1 encourage people to start putting on, you know, basis
2 trades between SOFR and LIBOR to kind of create, you
3 know, so some liquidity would develop because,
4 obviously, given the comments in the earlier section
5 with regards to, you know, the auction being one way
6 and obviously given the comments around the dates and
7 people kind of concerned about summer liquidity, fall
8 liquidity, people being around, it seems like there
9 should be some signals put into the marketplace to
10 start encouraging people to start thinking about these
11 sorts of risks other than just, you know, sending out,
12 you know, advisories and notes and fallback provisions
13 they may or may not even look at. I am just curious
14 from an exchange perspective if something is being done
15 with regards to the margin calculation for these dying
16 instruments, if you will.

17 Thank you.

18 CHAIRPERSON ZAKIR: Thanks, Frank.

19 Before I move to the next question here, Tom,
20 did you have any reactions to that?

21 MR. WIPF: I think it is a very appropriate
22 question. I think maybe we should see if the

1 clearinghouses have some views on that particular
2 aspect of this work.

3 (Pause.)

4 CHAIRPERSON ZAKIR: Okay. So let's move.
5 Let's move to the next question here.

6 MR. WIPF: I'm sorry, Nadia. As a
7 subcommittee, we can take that question under
8 advisement --

9 CHAIRPERSON ZAKIR: Yes.

10 MR. WIPF: -- and be able to respond back to
11 this committee.

12 CHAIRPERSON ZAKIR: Yes.

13 MR. WIPF: Thank you.

14 CHAIRPERSON ZAKIR: Okay. Great. Thank you,
15 Tom.

16 Let's move to Bis. Bis Chatterjee at
17 Citigroup?

18 MR. CHATTERJEE: Thank you, Nadia.

19 You know, I think Tom's comments at, you
20 know, the start of the discussion are interesting. I
21 think from our perspective, we view this as kind of a
22 developing area. The subcommittee certainly feels like

1 the right place where we should have, you know, some of
2 these discussions. You know, in our overall
3 perspective, I think, you know, there is both legal and
4 risk considerations we need to look at. And so to the
5 extent that, you know, as an industry or a CCP led
6 solution, we are happy to see if that develops.

7 On the issue of relief, I think one of the
8 things to consider is that, you know, a lot of people
9 or a lot of people in the industry may have entered
10 into these transactions with a certain amount of
11 assumptions about, you know, the clearinghouse
12 positions. If you change that and these things all end
13 up being not cleared, I wonder if participants have to
14 factor in the other associated issues, like capital and
15 other things that happen, you know, from cleared versus
16 non-cleared considerations. And, obviously, there is
17 the margin issue as well. So, you know, the issue of
18 relief from margin, again, on uncleared or legacy swaps
19 has, you know, been previously discussed in the
20 subcommittee and the larger MRAC as well.

21 So I think this issue certainly needs a lot
22 more thought and debate before we kind of jump to a

1 regulatory ask for exemptions.

2 CHAIRPERSON ZAKIR: Thank you, Bis. That is
3 helpful. And I think we tend to agree as well that
4 there is quite a bit of work that we still need to do
5 in the context of swaptions.

6 You know, we do think that the subcommittee
7 could very well be a very good forum for that
8 discussion to occur and for there to be solutions,
9 especially given that there may or may not be a need at
10 some point in time, you know, for further action from
11 the Commission as well. So, certainly, I think that
12 would be something that we would like to continue to
13 observe and evaluate.

14 Our next question here, Marnie Rosenberg,
15 JPM?

16 MS. ROSENBERG: Yes. It is going to Tom's
17 two questions. Yes, we do think there is potential
18 valuation differences on these products. That will be
19 an issue for our firm and all firms that trade
20 swaptions and that result in physically settled swaps.

21 We do think that this is still an emerging
22 issue that needs to be sorted out. There could be

1 multiple solutions. And we think it is premature to
2 request for no-action relief from clearing the
3 physically traded swaps.

4 We also think that it would be best if market
5 experts who trade swaptions in their respective firms
6 have a forum to sort these out, what the potential
7 solutions are and the pros and cons of each. My
8 understanding is there have been discussions about
9 setting up a subcommittee under the ARRC under the
10 Market Structure Working Group to handle this. And we
11 would be supportive of that and then potentially coming
12 back to the Benchmark Subcommittee with the results of
13 those discussions and then making a determination as to
14 what the recommendations could be that would be put
15 forth to the full MRAC and the CFTC.

16 Thank you.

17 CHAIRPERSON ZAKIR: Thank you, Marnie.

18 Stephen Berger, Citadel?

19 MR. BERGER: Thank you.

20 So I think I will be echoing some of what we
21 have heard from a few of the other responders, but yes,
22 we do see potential valuation differences here. And so

1 I think this is an issue that does warrant further
2 attention. I think it is good that the subcommittee is
3 bringing this up for dialogue. Whether it is the
4 exactly appropriate venue to weigh in I think is an
5 open question, but it certainly is doing a good job by
6 drawing attention to the issue of providing some
7 thought leadership here.

8 So I don't know if the subcommittee could
9 organize some sort of consultation where the market
10 experts could weigh in or whether it is through the
11 working group, the ARRC Market Structure Working Group
12 that was just mentioned, but I do think we need to
13 have, you know, people who are trading these products
14 day in and day out involved in the discussions. And I
15 know they have got folks who are willing to do that.

16 And at this point, I think I agree with what
17 some of the other commenters said, that I think it is,
18 at a minimum, premature, if not just not advisable in
19 the end to seek, you know, clearing relief in this
20 instance. So, you know, we think that that would
21 potentially fracture the market, create some risks of
22 cherry-picking in terms of who takes the cleared versus

1 uncleared swap at exercise and would create challenges
2 with respect to hedging the products if we are going
3 down the uncleared route.

4 So, anyway, we look forward to continuing to
5 engage on finding the right solutions here.

6 CHAIRPERSON ZAKIR: Thanks, Stephen.

7 Lee Betsill, CME Group?

8 MR. BETSILL: Oh, hi. Thanks.

9 Yes. I just wanted to go back to the
10 question that was raised I believe by Calpine at the
11 beginning of this discussion topic in relation to using
12 margins in exchange for potential sticks or I suppose
13 carrots in incentivizing through. I just wanted to
14 make the comment that, generally speaking, we see an
15 appropriate margin or margins as being, you know,
16 reflective of the actual risk solutions and liquidity
17 in those markets. I am not sure that it is appropriate
18 to use that as an incentive or a stick.

19 I would say that if we see liquidity in
20 LIBOR, those contracts, it would be incentive maybe.
21 And, of course, that would be reflected in our margin
22 setting. So I just wanted to make that general

1 comment.

2 CHAIRPERSON ZAKIR: Thanks, Lee.

3 If there are no further comments or issues
4 for discussion on this topic, Tom, could you please
5 discuss the subcommittee's next steps?

6 MR. WIPF: Yes. Thank you, Nadia.

7 I think the subcommittee obviously
8 will -- our work will continue after this meeting. And
9 we intend to have another update for this group at the
10 November MRAC meeting. Just to recap what we have seen
11 here today and heard here today, given the MRAC's
12 approval of the plain English disclosures earlier, you
13 know, we hope that -- and that gets passed on to the
14 CFTC. It will be helpful to make that accessible to
15 market participants in short order. Again, I think
16 there is, you know, a real belief among the
17 subcommittee that having many, many bespoke disclosures
18 is probably not helpful. And to the extent that this
19 plain English disclosure is helpful for market
20 participants broadly, we think that would be a positive
21 and sooner, rather than later, on that and when they
22 are posted on the CFTC site and supplementary

1 information will be posted on the ISDA site when all of
2 that takes place.

3 In terms of the discussion on coordination
4 between the clearinghouses, I think we heard very
5 clearly from the subcommittee as well as what we have
6 heard on this call that there is a great desire for
7 consistency. I think what we need to contemplate is
8 our takeaway is have further discussions on where that
9 could actually take place and what is the best venue,
10 again, that would have, you know, major focus on
11 potential antitrust issues but also being very focused
12 on what we have heard of the financial stability issues
13 in terms of getting this process as most consistent as
14 possible.

15 For the swaptions discussion, I think we have
16 heard loud and clear that there is more work to do. I
17 think we can take that back to our group. We can, you
18 know, really work on this, but certainly I suspect that
19 knowing that the ARRC is also focused on this, we will
20 also refer to our original guidance from Commissioner
21 Behnam that our group here is to be additive and not to
22 duplicate work. So we will ensure that whatever,

1 wherever this lands and wherever this topic gets the
2 best focus and the best chance for a reasonable
3 outcome, we will stay very close to that. In the
4 meantime, I think we -- that one is a little bit too
5 early to report back on, but I think we have heard
6 pretty clearly that it is an issue.

7 It needs to have some form of resolution.
8 There are a couple of ideas out there, but we will be
9 very certain to stay very, very close to the ARRC on
10 this one and ensure that, again, our work from our
11 subcommittee is additive to that and accretive to that
12 work if, in fact, it takes place at the ARRC.

13 From there, I think, you know, we have got
14 plenty to work with there. We will reconvene the
15 subcommittee and take this all back. Again, our big
16 open question is where could the -- what is the
17 appropriate venue that the clearinghouses could
18 actually have productive discussions around this call
19 for consistency that we have heard here today from the
20 subcommittee and from those who spoke up on the call.
21 Besides that, I think we have got plenty of takeaways.

22 And we again thank everyone for joining this

1 off-cycle call and the opportunity to actually put this
2 all together. You know, we thank Commissioner Behnam,
3 Alicia, Nadia, the subcommittee, MRAC, and all involved
4 in this and everyone at the CFTC. Thank you very much.

5 And I will pass back to you, Nadia.

6 CHAIRPERSON ZAKIR: Many thanks to you, Tom,
7 and your leadership as well as members of the
8 subcommittee, and including Matt Ochs, for your hard
9 work. We certainly look forward to hearing more about
10 the subcommittee's efforts at our next meeting.

11 This concludes the business part of the
12 agenda.

13 MS. LEWIS: This is Alicia Lewis. Before we
14 go to closing remarks, I would like to get those
15 members who may have joined the call late on the record
16 as having attended. So Isaac Chang, AQR?

17 MR. CHANG: On.

18 MS. LEWIS: The lines are open. Isaac, are
19 you on?

20 MR. CHANG: Yes, I am on. Sorry. Yes.

21 MS. LEWIS: Okay. Thank you.

22 Annette Hunter? Unmute your phone, Annette.

1 Annette Hunter?

2 (No response.)

3 MS. LEWIS: Well, Annette has indicated via
4 email that she is, in fact, on the call. However, we
5 cannot get her on the record right now.

6 Laura Klimpel, DTTC?

7 MS. KLIMPEL: Yes, I am on, Alicia.

8 MS. LEWIS: Thank you. Yes, we got you.

9 MS. KLIMPEL: Thank you.

10 MS. LEWIS: Kevin McClear, ICE?

11 MR. MCCLEAR: Yes. Hi. Thanks.

12 MS. LEWIS: Thank you. Marcus Stanley?

13 (No response.)

14 MS. LEWIS: Okay. Well, those were the
15 individuals who we wanted to get on the record. Well,
16 it is now time for closing remarks from Commissioner
17 Behnam.

18 COMMISSIONER BEHNAM: Thanks, Alicia.

19 I really don't have much else to say other
20 than reiterating what Tom said in his closing. Tom,
21 thanks again for all of your leadership as chair. This
22 is great work. Special thanks to Alicia and Nadia for

1 their continued contributions and organization.

2 I want to thank the CFTC tech team who is in
3 front of me right now. These meetings are always a
4 little bit tricky, but they pulled it off really well.
5 And thanks to Ann, Agha, and Dennis for your
6 contributions to all of the questions.

7 For everyone on the committee and the
8 subcommittee, we are fast approaching 2020. And the
9 months and weeks are going by. This is a huge issue.
10 These are small pieces of a larger puzzle that I think
11 these contributions will have a tremendous value add as
12 we work closer to 2021. And as Tom said and I said
13 repeatedly, we are working with our colleagues in both
14 the official sector and the private sector to make this
15 as seamless as possible and be a value add to the
16 larger ARRC contribution.

17 So with respect to the disclosures and the
18 discounting adjustments and the swaptions, I think we
19 heard a lot of consensus, a lot of great questions,
20 which hopefully the subcommittee will take back and
21 work from and create better work products down the
22 road.

1 Lastly, I just want to thank my fellow
2 commissioners who are here. And I have heard a lot
3 over the summer as we have had a transition. You know,
4 I know the new chairman is thinking about LIBOR
5 extensively. And as he gets settled, I know we are
6 going to start to respond to some of the regulatory
7 relief that was requested last year and some of his
8 larger policy priorities and how we as the Commission
9 are going to address these very challenging issues.

10 But we are here. We are available. And we
11 understand the import of all of this and the fact that
12 we are a part of this exercise and need to be working
13 with you and making sure that we are providing
14 appropriate guidance and making sure that the market's
15 transition is smoothly and in a transparent, safe, and
16 well-functioning way.

17 So thanks again to everyone for your time and
18 look forward to future conversations.

19 MS. LEWIS: Thank you, Commissioner Behnam.
20 I want to thank everyone for attending this meeting and
21 also give a friendly reminder that the nominations for
22 the Climate-Related Market Risk Subcommittee are due

1 today and should be submitted to the MRAC submissions
2 email address set forth in the Federal Register
3 release.

4 And this meeting is now adjourned. It is
5 4:26.

6 MR. WIPF: Thank you.

7 (Whereupon, at 4:26 p.m., the meeting was
8 adjourned.)

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