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Division of Clearing and Intermediary Oversight

Ananda Radhakrishnan Director

CFTC Letter No. 10-21 Interpretation June 3, 2010 Division of Clearing and Intermediary Oversight

Debra K. Kokal Director, Audit Department CME Group 20 South Wacker Drive Chicago Illinois 60606

Re: Guidance Regarding Commission Regulation 1.25

Dear Ms. Kokal:

This letter provides guidance regarding new Securities and Exchange Commission (SEC) rule 22e-3 (Rule 22e-3)<sup>1</sup> and its impact on the investment of customer funds under Commission Regulation 1.25 (Reg. 1.25).<sup>2</sup>

Rule 22e-3, adopted by the SEC February 23, 2010 and effective May 5, 2010, allows a money market mutual fund (MMMF or fund) to suspend redemptions and postpone payment of redemption proceeds to facilitate an orderly liquidation of the fund. Below, the Division provides an overview of the Reg. 1.25 treatment of MMMFs, outlines Rule 22e-3, and discusses the interplay of Reg. 1.25 and Rule 22e-3. The Division concludes that Rule 22e-3 falls within the parameters of Reg. 1.25(c)(5)(ii)(D) and therefore the status of an MMMF that otherwise qualifies as a Reg. 1.25 permitted investment will not change as a result of the new rule.

Overview of Reg. 1.25 treatment of MMMFs/Next-Day Redemption

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<sup>&</sup>lt;sup>1</sup> 17 C.F.R. § 270.22e-3.

<sup>&</sup>lt;sup>2</sup> 17 C.F.R. § 1.25.

<sup>&</sup>lt;sup>3</sup> See 75 Fed. Reg. 10,060, 10,117 (Mar. 4, 2010).

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Reg. 1.25(a) provides a list of permitted investments for customer segregated funds, among them, interests in MMMFs. Reg. 1.25(c) sets forth certain requirements for MMMFs and, in particular, requires that "[a] fund shall be legally obligated to redeem an interest and to make payment in satisfaction thereof by the business day following a redemption request." This "next-day redemption" requirement is a significant feature of Reg. 1.25 and is meant to ensure adequate liquidity. 6

There are exceptions to the next-day redemption requirement, however. Reg. 1.25(c)(5)(ii) lists four:

- A) non-routine closure of the Fedwire or applicable Federal Reserve Banks;
- B) non-routine closure of the New York Stock Exchange (NYSE) or general market conditions leading to a broad restriction of trading on the NYSE;
- C) declaration of a market emergency by the SEC; or
- D) emergency conditions set forth in Section 22(e) of the Investment Company Act of 1940 (Section 22(e)).<sup>7</sup>

Section 22(e) identifies three emergency conditions:

- (i) for any period (A) during which the NYSE is closed other than customary week-end and holiday closings or (B) during which trading on the NYSE is restricted;
- (ii) for any period during which an emergency exists as a result of which (A) disposal by the company of securities is not reasonably practicable or (B) it is not reasonably practicable for such company fairly to determine the value of its net assets; or
- (iii) for such other periods as the SEC may by order permit for the protection of security holders of the company.

Further, Section 22(e) allows the SEC to determine, by rules and regulations, the conditions under which "(i) trading shall be deemed to be restricted and (ii) an emergency shall be deemed to exist within the meaning of [Section 22(e)]."

## New SEC Rule 22e-3

As part of its recent MMMF rulemaking, the SEC adopted Rule 22e-3 which permits MMMFs to suspend redemptions and postpone payment of redemption proceeds in order to facilitate an orderly liquidation of the fund. Before Rule 22e-3 may be invoked, the fund's board, including a majority of its disinterested directors, must determine that the extent of the

<sup>&</sup>lt;sup>4</sup> Reg. 1.25(a)(1)(viii).

<sup>&</sup>lt;sup>5</sup> Reg. 1.25(c)(5)(i).

See 70 Fed. Reg. 5585 (Feb. 3, 2005) (noting that "[t]he Commission believes the one-day liquidity requirement for investments in MMMFs is necessary to ensure that the funding requirements of FCMs will not be impeded by a long liquidity time frame.").

<sup>&</sup>lt;sup>7</sup> 15 U.S.C. 80a-22(e).

<sup>8</sup> See 75 Fed. Reg. at 10,088.

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deviation between the fund's amortized cost per share and its current net asset value per share may result in material dilution or other unfair results, and the board, including a majority of its disinterested directors, must irrevocably approve the liquidation of the fund. In addition, prior to suspending redemption, the fund must notify the SEC of its decision.

# Interplay of Reg. 1.25 and Rule 22e-3

As noted above, Reg. 1.25(c)(5)(ii)(D) provides, as an exception to the next-day redemption requirement, "[e]mergency conditions set forth in section 22(e)...." While the circumstances addressed by Rule 22e-3 are not specifically identified in Section 22(e)(i)-(iii), the Division considers Rule 22e-3 to be a "rule or regulation" as contemplated by the final paragraph of Section 22(e), which states that the SEC "shall by rules and regulations determine the conditions under which (i) trading shall be deemed to be restricted and (ii) an emergency shall be deemed to exist...." Therefore, suspension of redemption and postponement of payment pursuant to Rule 22e-3 falls within the scope of Reg. 1.25(c)(5)(ii)(D). As a result, the status of an MMMF that otherwise qualifies as a Reg. 1.25 permitted investment will not change due to the SEC's adoption of Rule 22e-3.

This letter is based upon Rule 22e-3 as it is currently written and any new, different or changed material facts or circumstances might render this letter void. Moreover, this letter represents the position of the Division only and does not necessarily represent the views of the Commission or those of any other division or office of the Commission. If you have any questions concerning this correspondence, please contact Jon DeBord, Attorney-Advisor, at 202-418-5478 or jdebord@cftc.gov.

Sincerely,

Ananda Radhakrishnan Director

<sup>&</sup>lt;sup>9</sup> Rule 22e-3(a)(1).

<sup>&</sup>lt;sup>10</sup> Rule 22e-3(a)(2).

<sup>&</sup>lt;sup>11</sup> Rule 22e-3(a)(3).